# City of Vacaville, California



Comprehensive Annual Financial Report Fiscal Year Ended June 30, 2012

## CITY OF VACAVILLE, CALIFORNIA

COMPREHENSIVE ANNUAL FINANCIAL REPORT For the Fiscal Year Ended June 30, 2012



Prepared by: Department of Finance

## COMPREHENSIVE ANNUAL FINANCIAL REPORT FOR THE FISCAL YEAR ENDED JUNE 30, 2012

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650 MERCHANT STREET, VACAVILLE, CALIFORNIA 95688-6908 ESTABLISHED 1850 COUNCIL MEMBERS STEVE HARDY, Mayor RON ROWLETT, Vice Mayor DILENNA HARRIS CURTIS HUNT MITCH MASHBURN www.cityofyacaville.com

January 8, 2013

To the Honorable Mayor, Members of the City Council and Citizens of the City of Vacaville:

It is our pleasure to submit the Comprehensive Annual Financial Report (CAFR) of the City of Vacaville (the City) for the fiscal year ended June 30, 2012.

This report consists of management's representations concerning the finances of the City. Consequently, management assumes full responsibility for the completeness and reliability of all of the information presented in this report. To provide a reasonable basis for making these representations, management has established a comprehensive internal control framework that is designed both to protect the City's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of the City's financial statements in conformity with accounting principles generally accepted in the United States of America. Because the cost of internal controls should not outweigh their benefits, internal controls have been designed to provide reasonable assurance that the financial statements will be free from material misstatement. As management, we assert that, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

The City's financial statements have been audited by Badawi & Associates, a firm of certified public accountants. The independent auditor concluded, based on the audit, that there was a reasonable basis for rendering an unqualified opinion on the City's financial statements for the fiscal year ended June 30, 2012. The independent auditor's report is presented as the first component of the financial section of this CAFR.

The independent audit of the financial statements of the City was part of a broader, federally mandated "Single Audit" designed to meet the special needs of federal grantor agencies. The standards governing Single Audit engagements require the independent auditor to report not only on the fair presentation of the financial statements, but also on internal controls and compliance with legal requirements, with emphasis on those involving the administration of federal awards. These reports are available in the City's separately issued Single Audit Report.

Management has provided an overall analysis of the financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The City's MD&A can be found immediately following the report of the independent auditors.

#### Profile of the City of Vacaville

The City of Vacaville, incorporated in 1892, is located in northern Solano County, on the I-80 corridor, roughly midway between San Francisco and Sacramento. The City currently occupies a land area of roughly 27 square miles.

The City operates under the council-manager form of government. It is classified as a general law city because it is reliant upon California state law to define procedural regulations utilized by the City Council. The mayor and four council members are elected to staggered four year terms through a general election process. The City Council serves as the primary governing body. The City Council is responsible, among other things, for passing ordinances, adopting the budget, appointing committees, and hiring the City Manager and City Attorney. The City Manager is responsible for carrying out the policies and ordinances of the Council, for overseeing the day-to-day operations of the City, and for appointing directors of the various City departments. The Council is elected on a non-partisan basis.

The City provides a full range of services which include general government, public safety (police, fire, disaster preparedness, emergency medical, ambulance transport and building inspection), construction and maintenance of streets, economic development, culture and recreation, parks, water, sewer, transportation, housing assistance and neighborhood revitalization. In addition to general City activities, the Council is financially accountable for the Vacaville Redevelopment Agency, Vacaville Housing Authority, Solano County Housing Authority and the Vacaville Public Financing Authority; therefore, these entities are included as an integral part of the City's financial statements. Additional information on these legally separate entities can be found in Note 1 in the notes to the financial statements.

The annual budget serves as the foundation for the City's financial planning and control. The City Manager presents the proposed budget to the City Council for review. The City Council is required to hold public hearings on the proposed budget and to adopt a final budget no later than June 30, which is the close of the City's fiscal year. The appropriated budget is prepared by fund and department. Department directors may make transfers of appropriations within a department. The City Manager has certain authority to transfer appropriations between departments and funds, as long as overall appropriations remain within the amounts adopted by the City Council. (The City's budgetary procedures are more fully discussed later under the Required Supplementary Information section of the CAFR.) Budget-to-actual comparisons are provided in this report for each governmental fund for which an appropriated annual budget has been adopted. This comparison is also presented as part of the Required Supplementary Information beginning on page 91 of this CAFR.

Local economy. Originally founded as an agricultural and rail shipping area, Vacaville has developed substantial retail and commercial activity matched with solid, well-considered residential growth. Vacaville is strategically located in Solano County midway between Sacramento and San Francisco and is home to a little over 92,000 residents (including 7,800 prisoners housed in the California State Department of Corrections and Rehabilitation penal and medical facilities located in Vacaville). Vacaville's population is well educated, commutes an average of 24 minutes to work, and earns \$64,000 in median household income. The unemployment rate in Vacaville is one of the lowest in Solano County, and the city is home to the world's largest biomanufacturing plant, Genentech, as well as several other life sciences and biotech companies. Vacaville is also home to many retail opportunities, from the Nut Tree, California's Legendary Road Stop, to the Vacaville Premium Outlets, which features stores such as Gucci, Coach, Kenneth Cole and many others.

The long-range economic outlook for the City remains strong. The infrastructure is in excellent condition and has excess capacity for continued commercial and residential development. Approximately one million highly educated and trained employed persons live in and around the vicinity of Vacaville. The City has excellent freeway access and is home to the Nut Tree Airport, which is the only general aviation airport on the I-80 corridor between the Bay Area and Sacramento. The housing market in Vacaville is fairly stable, with a nice mix of single family homes, apartments, and other forms of housing. Vacaville has an area of the city designated for seniors 55 and over, and recently celebrated the opening of a new senior housing project with more than 60 rooms at affordable rents. The housing stock has always been affordable, which is part of what makes this city so attractive to people raising a family.

**Priorities for the future.** A citywide strategic plan has been developed through a series of public meetings, workshops and retreats with the City Council and City management. The plan, as updated, sets forth four major goals as follows:

- Public Safety
- Strengthen the Local Economy
- Promote Community Viability
- Maintain Effective and Efficient City Services

Long-term financial planning. To ensure the City can continue to provide in the future the same high quality infrastructure enjoyed by existing residents, the City annually updates its Capital Improvement Program (CIP) based upon the future capital and infrastructure needs as contained in the City's long-range development impact fee (DIF) analysis, along with other capital and technology planning documents. The CIP and technology projects for fiscal year 2011/2012 totaled \$15.8 million. Funding comes from multiple sources, including existing funds; Redevelopment Agency bond funds; utility operating and loan funds; and regional, state and federal grant funds. Water, wastewater and transportation infrastructure and funding plans are projected out over five to ten year horizons.

The City recently completed an \$80 million upgrade and expansion of its wastewater treatment plant. In April 2008, a new permit was issued by the State for the City's wastewater plant that requires advanced treatment including nitrate reduction and filtration (tertiary treatment). These advanced treatment mandates will require further major upgrades to the plant's processing equipment at an expected cost of approximately \$150 million. To finance the project, the City received a low-interest State Revolving Fund loan. The City has gained approval from ratepayers to initiate a series of rate increases over a five year period in order to pay for the mandated improvements. Likewise, in 2006 the City approved an eight-year financing plan for its water utility to ensure continued funding for ongoing operations and needed capital improvements. Even with these financing plans in place, Vacaville's monthly water and wastewater rates remain competitive with those in surrounding communities.

Relevant financial policies. The City Council has established a policy of maintaining an operating reserve in the General Fund equal to at least 15% of ongoing operating expenditures. However, the severity of the current economic recession has significantly impacted the two primary sources of revenue for the General Fund: sales taxes and property taxes. Given the nature of General Fund spending, however, the City has been unable to reduce expenditures at the same pace as the decline in revenues requiring the use of reserves and other one-time sources of funding. As a result, the General Fund reserve has dropped below the 15% threshold. The adopted General Fund budget for fiscal year 2012-2013 calls for a further use of reserves and supplemental "one-time" funding. The reserve balance at June 30, 2012, is projected at approximately 4%.

As noted above, it is the policy of the City to fund ongoing municipal services with ongoing revenues, without relying on the use of reserves or other one-time sources of funding. However, to match the significant (and rapid) decline in General Fund operating revenues would require a dramatic reduction in spending that could not be accomplished without a major disruption in service delivery to the community and sever impacts on the City's workforce. Therefore, the City has chose in recent years to use a combination of reserves and other one-time funding sources to fill the gap between ongoing spending and ongoing revenues while continuing to downsize the workforce and implement other spending and service reductions in a systematic and deliberate manner.

In 2009, a trust fund was established with CalPERS to begin the process of pre-funding the City's Other Post-Employment Benefit ("OPEB") obligation with respect to retiree medical benefits. The OPEB trust is being funded via annual contributions from both the City and its employees.

Major initiatives. As just discussed, the City's primary focus for the next fiscal year is to bring ongoing spending in line with ongoing revenues. This is a continuing effort as the effects the "Great Recession" are still being felt in terms of local government revenues. As we look toward fiscal year 2012-2013, the City is facing its' fifth consecutive year of declining revenues used to fund municipal services such as public safety, street and park maintenance and recreation programs. Over the past four years, the City has taken significant and unprecedented steps to reduce General Fund spending, including: across the board departmental budget reductions; workforce reductions from layoffs and attrition; and working with employee groups to achieve significant savings from salary and benefit concessions. The fiscal year 2012-2013 budget was based on a continuation of these spending reductions and the assumption that ongoing General Fund would finally stabilize.

On November 6, 2012, the Citizens of Vacaville approved Measure M, which will provide a ¼% sales tax increase for five years to assist in stabilizing the General Fund and continue essential services. The sales tax revenue will begin to be collected on April 1, 2013 and will be received by the City in July of 2013.

In Fiscal Year 2011-12, the State of California began its elimination of all Redevelopment Agencies in the State. The City has chosen to become the Successor Agency for the former Vacaville Redevelopment Agency and has begun the numerous steps necessary to complete the dissolution of the Agency. In Fiscal Year 2012-13 the Successor Agency will complete most of the final steps of dissolution and will transfer all uncommitted funds related to Redevelopment to Solano County for redistribution.

#### **Awards and Acknowledgements**

The Government Finance Officers Association (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City for its comprehensive annual financial report (CAFR) for the fiscal year ended June 30, 2011. This was the twenty-first (21<sup>st</sup>) consecutive year that the City has received this prestigious award. In order to be awarded a Certificate of Achievement, the city published an easily readable and efficiently organized CAFR. This report satisfied both GAAP and applicable legal requirements. A Certificate of Achievement is valid for a period of one year only. We believe that our current CAFR continues to meet the Certificate of Achievement program requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

The preparation of this report would not have been possible without the highly professional and dedicated services of the entire staff of the Accounting Division, particularly the leadership of Davina Hatfield, Kimberly DeYoung and Ken Matsuyama. Credit must also be given to the Mayor, City Council, and City Manager for their unfailing support in maintaining the highest standards of professionalism in the management of the City's finances.

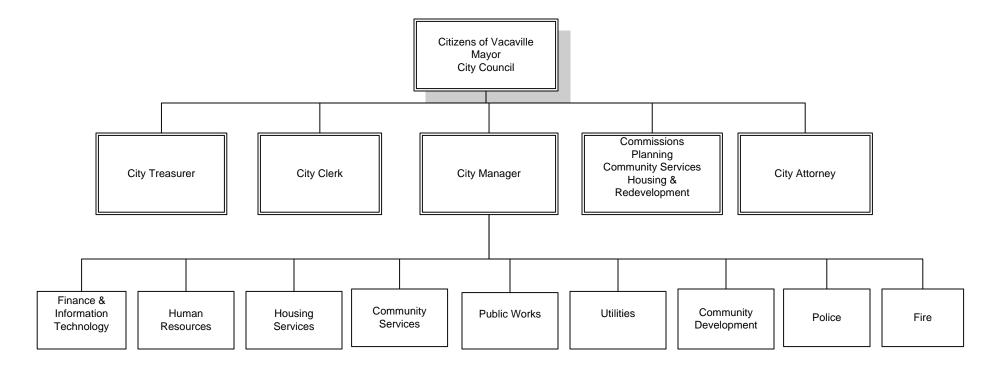
Respectfully submitted,

Jeremy T. Craig, CPA

Director of Finance and Information Technology

City of Vacaville

#### **City of Vacaville Organization Chart**



# City of Vacaville List of Elected and Appointed Officials June 30, 2012

#### **Elected Officials**

MayorSteve HardyVice MayorRon RowlettCouncil MemberDilenna HarrisCouncil MemberCurtis HuntCouncil MemberMitch MashburnCity TreasurerAndrew SuihkonenCity ClerkMichelle Thornbrugh

#### **Appointed Officials**

City Manager Laura Kuhn **Gerald Hobrecht** City Attorney Director of Finance and Information Technology Jeremy Craig, CPA Frank Drayton Fire Chief Chief of Police Richard Word Director of Public Works Rod Moresco **Director of Community Development** Maureen Carson Director of Housing Cynthia Johnston **Director of Community Services** Kerry Walker Director of Human Resources Dawn Del Biaggio

# Certificate of Achievement for Excellence in Financial Reporting

Presented to

# City of Vacaville California

For its Comprehensive Annual Financial Report for the Fiscal Year Ended June 30, 2011

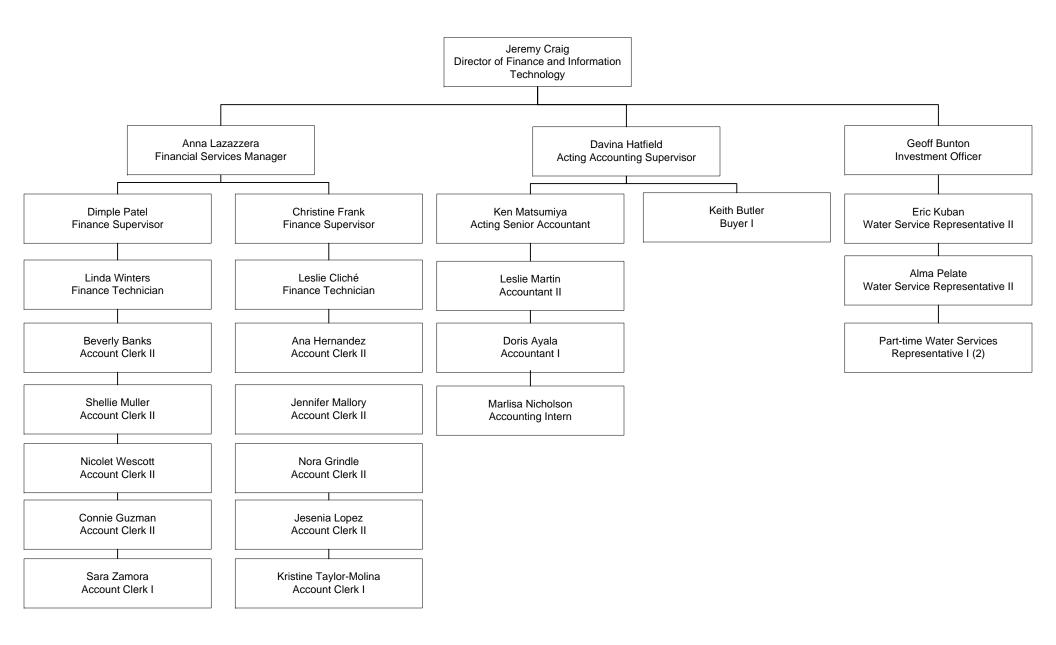
A Certificate of Achievement for Excellence in Financial
Reporting is presented by the Government Finance Officers
Association of the United States and Canada to
government units and public employee retirement
systems whose comprehensive annual financial
reports (CAFRs) achieve the highest
standards in government accounting
and financial reporting.



The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Vacaville for its comprehensive annual financial report for the fiscal year ended June 30, 2011. The Certificate of Achievement is a prestigious national award recognizing conformance with the highest standards for preparation of state and local government financial reports.

In order to be awarded a Certificate of Achievement, a government unit must publish an easily readable and efficiently organized comprehensive annual financial report, whose contents conform to program standards. Such comprehensive annual financial report must satisfy both general accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. The City of Vacaville has received a Certificate of Achievement for the last twenty-one consecutive fiscal years ended June 30, 2011. We believe our current report continues to conform to the Certificate of Achievement program requirements, and we are submitting it to GFOA.





#### INDEPENDENT AUDITORS' REPORT

To the Honorable Mayor and Members of City Council of the City of Vacaville Vacaville, California

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of City of Vacaville, California (City) as of and for the year ended June 30, 2012, which collectively comprise the City's basic financial statements as listed in the table of contents. These financial statements are the responsibility of City's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit also includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements, assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City, as of June 30, 2012, and the respective changes in financial position, and cash flows, where applicable, thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated January 8, 2013 on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

To the Honorable Mayor and Members of City Council of the City of Vacaville Vacaville, California Page 2

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, schedules of funding progress, and budgetary comparison information on pages 3 through 16 and 99 through 105 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's financial statements as a whole. The introductory section, combining and individual nonmajor fund financial statements and statistical section, are presented for purposes of additional analysis and are not a required part of the financial statements. The combining and individual nonmajor fund financial statements are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the financial statements as a whole. The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

Dadavic & Associates

Badawi & Associates Certified Public Accountants Oakland, California January 8, 2013

## Management's Discussion and Analysis For the year ended June 30, 2012

(Amounts expressed in thousands)

As management of the City of Vacaville (the City), we offer this narrative overview and analysis of the financial activities for the fiscal year ended June 30, 2012. We encourage readers to consider the information presented here in conjunction with additional information furnished in our letter of transmittal, which can be found on pages i-iv of this report. All amounts, unless otherwise indicated, are expressed in thousands of dollars.

#### **Financial Highlights**

- Assets exceeded liabilities at June 30, 2012 by \$767,585 (net assets). Of this amount, \$93,853 (unrestricted net assets) may be used to meet the City's ongoing obligations to its citizens and creditors. The remaining net assets are restricted for specified purposes.
- Total net assets decreased by \$29,947 from the previous year. There was a decrease in net assets in governmental activities of \$32,735 related to the
  dissolution of Redevelopment and the creation of the Successor Agency as a private purpose trust fund. See the notes to the financial statements for
  more information on the impact of Redevelopment dissolution. There was an increase in net assets in business type activities of \$2,788 mainly from
  implementation of higher sewer rates and increase total water consumption.
- As of the close of the current fiscal year, governmental funds reported combined ending fund balances of \$44,525, a decrease of \$54,009 in comparison with the prior year. This large decrease was due to the dissolution of the Redevelopment Agency. In accordance with the implementation of Government Accounting Standards Board 54, Fund Balance Reporting and Governmental Fund Type Definitions, fund balances are composed of three primary categories to increase the understanding of the availability of resources. The classifications establish a hierarchy based on the extent to which the city must observe constraints imposed upon the use of the resources that are reported. Applying governmental fund balances to the three primary categories the city has 10% categorized as Non-spendable, 88% as Restricted and 2% as Unrestricted (Committed, Assigned and Unassigned) fund balance.
- Total long-term obligations for governmental activities decreased by \$51,572 and total long-term obligations for business-type activities increased by \$23,647.
- Total liabilities decreased by \$31,225 (16.2%) during the current fiscal year.

#### **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the basic financial statements, comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains certain supplementary information.

**Government-wide financial statements.** The *government-wide financial statements* are designed to provide readers with a broad overview of the City's finances, in a manner similar to a private-sector business.

The statement of net assets presents information on all of the City's assets and liabilities, with the excess of assets over liabilities reported as net assets. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The statement of activities presents information showing how the City's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

## Management's Discussion and Analysis For the year ended June 30, 2012

(Amounts expressed in thousands)

The government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities of the City include general government, public safety, public works, community development and community services. The business-type activities of the City include sewer, water and transit enterprise operations.

The government-wide financial statements include not only the City itself (known as the *primary government*), but also the legally separate Vacaville Housing Authority, Vacaville Public Financing Authority and the Solano County Housing Authority, for which the City is financially accountable. Although legally separate, these *component units* function for all practical purposes as departments of the City and therefore have been blended as part of the primary government.

Both the Governmental Activities and the Business Type Activities are presented on the accrual basis of accounting, a basis of accounting that differs from the modified basis of accounting used in presenting governmental fund financial statements. Note 1 of the Notes to the Basic Financial Statements fully describe these bases of accounting. Proprietary funds, discussed below, also follow the accrual basis of accounting.

The government-wide financial statements can be found on pages 18-19 of this report.

**Fund financial statements.** A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into three categories: governmental, proprietary, and fiduciary.

**Governmental funds.** Governmental funds are used to account for the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on *near-term inflows and outflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the fiscal year.

It is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. Reconciliations to facilitate this comparison are provided for both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances. The major reconciling items relate to capital assets and debt. In the Governmental Funds, acquisitions of capital assets are treated as "expenditures" because upon purchase of a capital asset, cash used for the acquisition is no longer available for other purposes. The issuance of debt provides cash, which is now available for specified purposes. Accordingly, at the end of the fiscal year, the unreserved fund balances of the Governmental Funds reflect spendable resources available for appropriation by the City Council. Spendable balances are not presented on the face of the government-wide financial statements.

The City maintains thirteen individual governmental funds. Information is presented separately in the governmental funds balance sheet and in the governmental funds statement of revenues, expenditures, and changes in fund balances for the General, Community Development, Successor Housing, Housing Assistance, and City Projects funds, all of which are considered to be major funds. Data for the other seven governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of *combining statements* and can be found on pages 109-115 of this report.

The City adopts an annual appropriated budget for its General Fund. A budgetary comparison schedule has been provided in supplemental information for the General Fund to demonstrate compliance with this budget.

#### CITY OF VACAVILLE Management's Discussion and Analysis

#### For the year ended June 30, 2012

(Amounts expressed in thousands)

The governmental fund financial statements can be found on pages 21-25 of this report.

**Proprietary funds.** The City maintains two different types of proprietary funds, enterprise and internal service funds. *Enterprise funds* are used to report the same functions presented as *business-type activities* in the government-wide financial statements. The City uses enterprise funds to account for its Sewer, Water and Transit operations. *Internal service funds* are an accounting device used to accumulate and allocate costs internally among the City's various functions. The City uses internal service funds to account for its central services, vehicle replacement, technology replacement, self-insured insurance programs and employee benefits management. The central services, technology replacement, insurance and employee benefits activities benefit predominantly governmental rather than business-type functions, so they have been included within *governmental activities* in the government-wide financial statements. Vehicle replacement is included within *business-type activities* in the government-wide financial statements. Internal service funds are presented as proprietary funds because both enterprise and internal service funds follow the accrual basis of accounting.

Proprietary funds provide the same type of information as the government-wide financial statements (*business type activities*), only in more detail. The proprietary fund financial statements provide separate information for the Sewer, Water, and Transit operations, all of which are considered to be major funds of the City. All internal service funds are combined into a single, aggregated presentation in the proprietary fund financial statements. Individual fund data for the internal service funds is provided in the form of *combining statements* and can be found on pages 117-120 of this report.

The basic proprietary fund financial statements can be found on pages 27-33 of this report.

**Fiduciary funds.** Fiduciary funds are used to account for resources held for the benefit of parties outside the City. Fiduciary funds are *not* reflected in the government-wide financial statements because the resources of those funds are *not* available to support the City's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

The fiduciary fund financial statements can be found on page 35-37 of this report.

**Notes to the financial statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 39-98 of this report.

#### CITY OF VACAVILLE Management's Discussion and Analysis

#### For the year ended June 30, 2012

(Amounts expressed in thousands)

#### **Government-wide Financial Analysis**

The following table presents a summarization of the City's assets, liabilities and net assets for its governmental and business type activities. As noted earlier, a government's net asset position may serve over time as a useful indicator of its financial position.

	GO	VERNMEN	ΓAL .	ACTIVITIES	NET ASSETS BUSINESS-TYPE ACTIVITIES				TOTAL			
		2012		2011		2012		2011		2012		2011
Current and other assets	\$	93,068	\$	147,087	\$	99,546	\$	91,634	\$	192,614	\$	238,721
Capital assets		439,349		478,448		297,015		272,980		736,364		751,428
Total assets		532,417		625,535		396,561		364,614		928,978		990,149
Current and other liabilities		13,640		22,451		12,662		7,151		26,302		29,602
Long-term obligations		45,444		97,016		89,647		66,000		135,091		163,016
Total liabilities		59,084		119,467		102,309		73,151		161,393		192,618
Net assets:												
Invested in capital assets, net of related debt		431,692		407,621		214,851		216,439		646,543		624,060
Restricted		27,189		27,685		-		-		27,189		27,685
Unrestricted		14,452		70,762		79,401		75,025		93,853		145,787
Total Net Assets	\$	473,333	\$	506,068	\$	294,252	\$	291,464	\$	767,585	\$	797,532

As noted earlier, the City's assets exceeded liabilities by \$767,585 at June 30, 2012, a decrease of \$29,947 from June 30, 2011. By far the largest portion of net assets (80%) reflects the City's investment in capital assets (i.e., land, buildings, equipment, vehicles and infrastructure), less any related debt used to acquire those assets still outstanding and net of any unspent bond proceeds and cash held in bond reserve accounts. The City uses these capital assets to provide municipal services to the community; consequently, these assets are *not* available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources since the capital assets themselves cannot be used to liquidate these liabilities.

Approximately 6% of net assets represent resources that are subject to external restrictions on how they may be used. The remaining unrestricted net assets (3%) may be used to meet the City's ongoing obligations to its citizens and creditors.

Total net assets decreased by \$29,947 during the current fiscal year, which reflects a \$32,735 decrease in governmental activities and a \$2,788 increase in business type activities mainly from implementation of higher sewer rates and increase total water consumption.

Following is a condensed summary of activities of the City's governmental and business type operations for the period ended June 30, 2012, with the prior fiscal year presented for comparative purposes. Also included are revenue and expense graphs to aid in understanding the results of the current year's activities.

## Management's Discussion and Analysis For the year ended June 30, 2012 (Amounts expressed in thousands)

#### CITY OF VACAVILLE'S CHANGES IN NET ASSETS

(Expressed in Thousands of Dollars)

		GOVERNMENTAL ACTIVITIES			BUSINESS-TYPE ACTIVITIES				TOTAL				
REVENUES:			2012		2011		2012		2011		2012		2011
Program Revenues:													
Charges for services		\$	13,470	\$	14,925	\$	40,509	\$	37,270	\$	53,979	\$	52,195
Operating grants & contributions			15,330		16,360		2,108		1,696		17,438		18,056
Capital grants & contributions			4,205		10,026		3,407		4,097		7,612		14,123
General Revenues:													
Taxes:													
Property taxes			43,463		61,385		91		84		43,554		61,469
Sales taxes			15,766		15,218		-		-		15,766		15,218
Franchise taxes			2,461		2,441		-		-		2,461		2,441
Transient lodging tax			986		955		-		-		986		955
Business license tax			292		290		-		-		292		290
Excise tax			2,302		2,262		-		-		2,302		2,262
Gasoline tax			2,717		2,426		-		-		2,717		2,426
Vehicle license taxes			-		569		-		-		-		569
Unrestricted capital contributions			2,271		3,856		1,172		7,438		3,443		11,294
Interest and other			1,264		1,812		386		1,310		1,650		3,122
	Total revenues		104,527		132,525		47,673		51,895		152,200		184,420
Expenses:						-				-			
Governmental activities:													
General government			6,803		4,601		_		_		6,803		4,601
Public safety			46,439		45,563		-		-		46,439		45,563
Public works			19,978		26,123		-		-		19,978		26,123
Community services			12,423		12,467		-		-		12,423		12,467
Housing			14,637		15,209		-		-		14,637		15,209
Redevelopment			11,981		25,720		-		-		11,981		25,720
Interest on long-term debt			1,582		4,151		-		-		1,582		4,151
Business-type activities:													
Sewer			_		_		23,792		23,464		23,792		23,464
Water			_		_		16,637		16,601		16,637		16,601
Transit			-		-		4,064		4,322		4,064		4,322
	Total expenses		113,843		133,834	-	44,493		44,387	-	158,336		178,221
Increase (decrease) in net assets	,		· · · · · · · · · · · · · · · · · · ·		·								
before transfers			(9,316)		(1,309)		3,180		7,508		(6,136)		6,199
Transfers			1,095		589		(1,095)		(589)		-		-
Increase (decrease) in net assets			(8,221)		(720)		2,085		6,919		(6,136)		6,199
Prior period adjustment (Note 19)			(2,111)		(720)		703		(8,229)		(1,408)		(8,229)
Extraordinary loss			(22,403)		_		-		(0,229)		(22,403)		(0,223)
Net assets-July 1, 2011			506,068		506,788		291,464		292,774		797,532		799,562
• •		<u> </u>		•		<u> </u>		¢		•		Φ.	
Net assets-June 30, 2012		\$	473,333	\$	506,068	\$	294,252	\$	291,464	Φ	767,585	\$	797,532

#### CITY OF VACAVILLE Management's Discussion and Analysis

## For the year ended June 30, 2012 (Amounts expressed in thousands)

**Governmental activities**. Governmental activities decreased the City's net assets by \$10,046. Net assets decreased by \$720 during the previous fiscal year. Key elements of this year's activity in relation to the prior year are as follows:

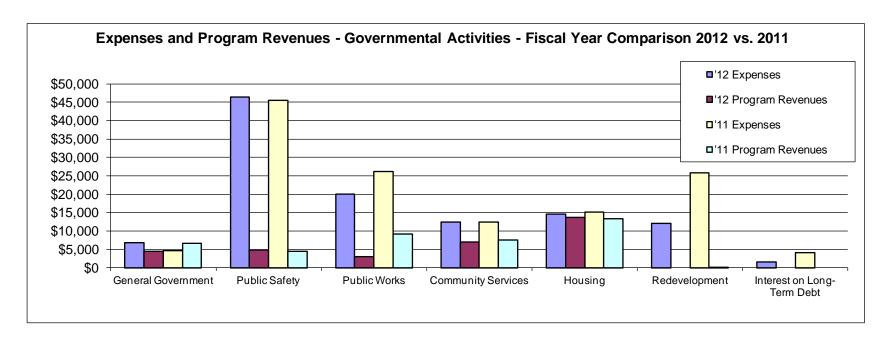
#### Revenues:

Overall, revenues in 2012 were down \$27,998 (21%) compared with 2011 primarily due to the dissolution of Redevelopment and its associated property tax revenues.

- Property taxes decreased \$17,922 in 2012, principally due to the decrease in property values and Redevelopment dissolution resulted in no property taxes received for one-half of the year.
- Sales tax revenue was up 4% from the previous year. Vacaville experienced an increase in sales tax revenue primarily related to the increase in general consumer goods, fuel and auto sales.
- Interest earnings decreased by \$548 due to historically low investment yields. The City's governmental and business-type activities combined cash portfolio decreased by \$21 million and the low interest rates reduced potential investment yields.

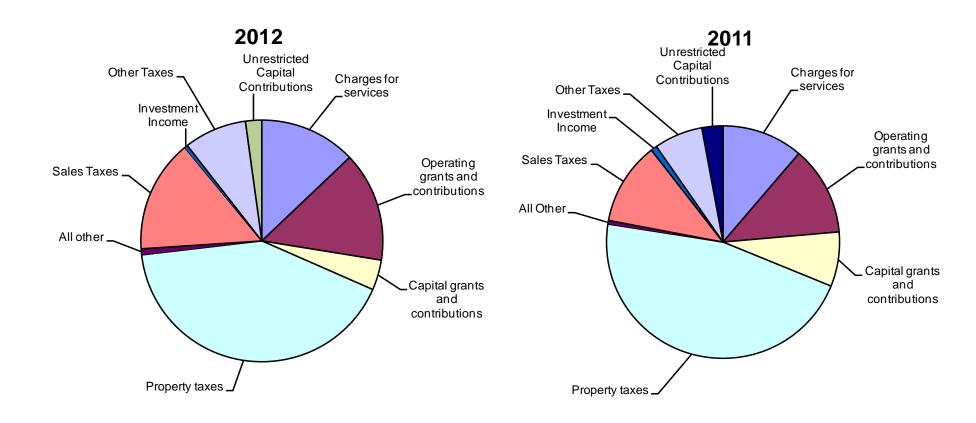
#### **Expenses:**

• While significant variances between years exist for the various expense functions, the total net decrease was approximately \$19.9 million. The most significant reduction was due to the Redevelopment Agency's dissolution which eliminated most of its expenses for the year.



(Amounts expressed in thousands)

#### Revenues by Source – Governmental Activities – Fiscal Year Comparison

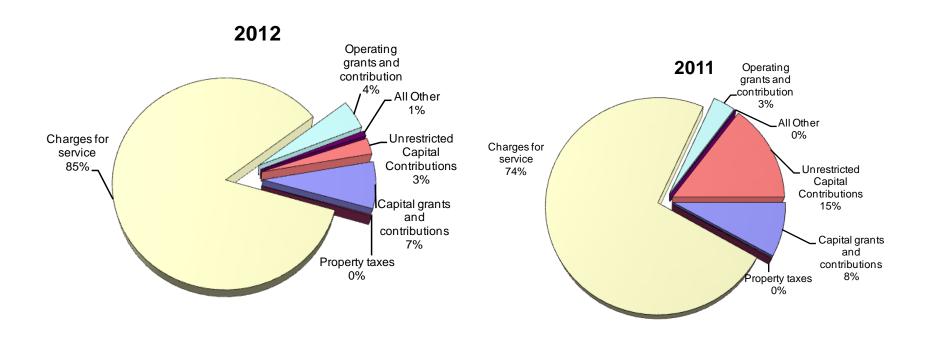


(Amounts expressed in thousands)

**Business-type activities.** Business-type activities increased the City's net assets by \$2,788. By way of comparison, the net assets of business type activities decreased by \$1,310 in 2011. Key elements of 2012 increase in net assets in relation to the prior year are as follows:

- Utility rate increases account for the increase in Charges for Services revenue.
- Capital grants and contributions (restricted and unrestricted) decreased \$690 in the current year to \$3,407. As a result of economic conditions, the City saw a decrease in capital contributions from development activity.
- The total decrease in expenses for business-type activities was \$105. In the prior year, Transit non-operational costs were higher due to the loss recorded on sale of 12 fuel powered city busses with a book value greater than the sale price.

#### Revenues by Source-Business Type Activities - Fiscal Year Comparison

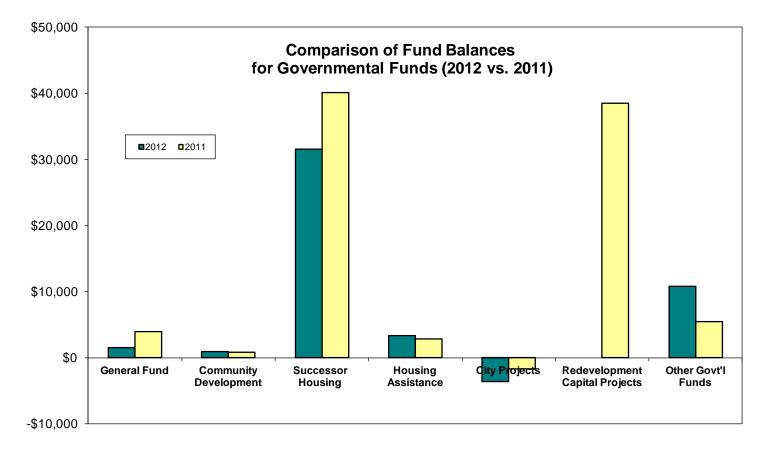


(Amounts expressed in thousands)

#### Financial Analysis of the City's Funds

Governmental funds. The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, the fund balance classification for unrestricted fund balance including; Committed-internally imposed restrictions set by formal action of the city council, Assigned-intended to be used for specific purposes that are neither restricted or committed, and Unassigned-positive fund balance within the general fund which has not been classified and negative fund balances from other governmental funds, may serve as a useful measure of a City's net resources available for spending at the end of the fiscal year.

The following chart compares the 2012 and 2011 fund balances for the City's General, Community Development, Successor Housing, Housing Assistance, City Projects, Other Governmental and Total Governmental Funds. As noted earlier, the City of Vacaville uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.



(Amounts expressed in thousands)

As of June 30, 2012, the City's governmental funds reported combined ending fund balances of \$44,525 a decrease of \$54,009 in comparison with the prior year. The majority of fund balance is either *Non-spendable* to indicate that it is not available for future spending because it is not in spendable form or is legally required to be maintained such as prepaid items (\$449), or *Restricted* to indicate there are spending constraints externally imposed on the city for purposes such as loans and long-term receivables (\$31,559), in addition to a variety of other restricted purposes.

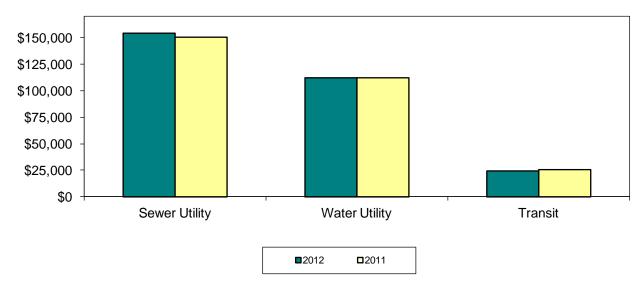
The General Fund is the primary operating fund of the City. At June 30, 2012, fund balance, including Committed, Assigned and Unassigned, of the General Fund was \$1,562. This amount can be viewed as the City's emergency operating reserve and is often measured as a percent of ongoing operating expenditures. The fund balance of the City's General Fund decreased by \$2,363 during the current fiscal year. The decrease in fund balance was related to prior period and current year adjustments for our pension prefunding.

The Redevelopment Capital Projects was closed in the current year as part of the dissolution of the Redevelopment Agency and balances were transferred to the Successor Agency private purpose trust fund.

The City Projects fund has a total fund balance of (\$3,601). The negative fund balance increased over the prior year due to a prior period adjustment and the timing of designing projects to be reimbursed by development which has not occurred.

**Proprietary funds.** The City's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail. The following chart compares the 2012 and 2011 net asset balances for the City's Sewer, Water and Transit Funds.

## Comparison of Net Assets for Proprietary Funds (2012 vs. 2011)



## Management's Discussion and Analysis For the year ended June 30, 2012

(Amounts expressed in thousands)

Unrestricted net assets at the end of the year amounted to \$41,121 for the sewer utility and \$36,225 for the water utility. Due to the subsidized nature of transportation, the transit operating funds have negative unrestricted net assets at year end. The increase in net assets for sewer operations was \$3,647 and the decrease in water operations was \$214 respectively. The decrease in total net assets for transit operations was \$1,208. Other factors concerning the finances of these funds have already been addressed in the discussion of the City's business-type activities.

#### **General Fund Budgetary Highlights**

	Original Budget			Final Budget		Actual nounts		ance from al Budget
Total revenues	\$	56,673	\$	56,699	\$	57,553	\$	854
	Ψ	30,073	Ψ	50,099	Ψ	37,333	Ψ	034
Expenditures:		0.000		4.400		0 7 17		070
General government		3,902		4,120		3,747		373
Public safety		42,410		41,602		43,627		(2,025)
Public Works		4,476		4,445		4,537		(92)
Community services		8,081		7,938		7,729		209
Housing		-		-		-		-
Debt service		260		260		287		(27)
Total expenditures		59,129		58,365		59,927		(1,562)
Revenue over (under)								
expenditures		(2,456)		(1,666)		(2,374)		(708)
Other financing sources (uses)		869		878		1,153		275
Net change in fund balance	\$	(1,587)	\$	(788)		(1,221)	\$	(433)
Beginning fund balance						3,924		
Prior period adjustment						(1,142)		
Ending fund balance					\$	1,561		

Final budgeted expenditures were less than the original budgeted expenditures by \$764. The reason for this decrease can be summarized as follows:

All departments were asked to reduce budget throughout the year particularly due to the economic downturn.

Actual amounts differed from the Final budget as follows:

- Actual revenues were about 1.5% more than the budget. This was primarily due to higher than anticipated property tax revenues related to the dissolution of Redevelopment.
- Actual expenditures were \$1.56 million above budget for the year. This unfavorable variance was mainly due to the prepayment of the city's PERS obligation. All departments were asked to reduce their spending.

(Amounts expressed in thousands)

• The net effect of all of the above was a favorable variance from the amounts budgeted of \$1,504.

#### **Capital Asset and Debt Administration**

**Capital assets.** The City's investment in capital assets for its governmental and business-type activities as of June 30, 2012, amounted to \$736,364 (net of accumulated depreciation). This investment includes land, buildings and improvements, park facilities, equipment, vehicles, roads and bridges. The total decrease in the City's net investment in capital assets for the current fiscal year was \$15,064 (\$39,099 for governmental activities, including internal service funds and an increase of \$24,035 for business type activities).

## **CAPITAL ASSETS** (net of depreciation)

	Governmen	tal Activities	Business-ty	pe Activities	Total			
	2012	2011	2012 2011		2012	2011		
Land	\$ 198,003	\$ 204,039	\$ 9,742	\$ 9,672	\$ 207,745	\$ 213,711		
Buildings and improvement	36,314	39,988	159,040	137,834	195,354	177,822		
Equipment	1,295	1,498	6,050	6,624	7,345	8,122		
Vehicles	3,155	2,845	1,257	1,439	4,412	4,284		
Infrastructure	195,503	220,821	68,805	68,637	264,308	289,458		
Intangibles	-	788	-	-	-	788		
Construction in progress	5,079	9,183	52,121	49,626	57,200	58,809		
Total	<u>\$ 439,349</u>	<u>\$ 479,162</u>	<u>\$ 297,015</u>	\$ 273,832	<u>\$ 736,364</u>	<u>\$ 752,994</u>		

Major capital asset events during the current fiscal year included completion of the Bella Vista/I-80 soundwall and the replacement of heating, ventilation, and air conditioning equipment and controls at City Hall and the Ulatis Community Center Construction-in-progress for business-type activities most significantly reflects amounts spent on the four phases of the Tertiary Project, Planning, Denitrification Improvements, Laboratory Expansion and the Filtration Improvements.

Additional information on the City's capital assets can be found in Note 5 on pages 56-60.

(Amounts expressed in thousands)

**Long-term debt**. At the end of the current fiscal year, the City had total debt outstanding of \$90,490. Of this amount, \$90,490 comprises debt backed by the full faith and credit of the government.

#### **OUTSTANDING DEBT**

(expressed in thousands of dollars)

	Governmental Activities			Bu	siness-ty	Activities	Total					
		2012		2011		2012		2011	2012		2011	
Bonds payable	\$	-	\$	60,631	\$	-	\$	-	\$	_	\$	60,631
Capital lease obligations		3,264		3,680		363		424		3,627		4,104
Certificates of participation		2,285		3,335		-		-		2,285		3,335
Note payable		-		-		-		105		-		105
Loans payable		2,777		3,907		81,801		56,012		84,578	_	59,919
Total	\$	8,326	\$	71,553	\$	82,164	\$	56,541	\$	90,490	\$	128,094

The City's total debt decreased by \$37,604 during the current fiscal year, due primarily to the dissolution of Redevelopment and the transfer of those debts to the Successor Agency (see more detail in Note 6 to the financial statements). Increases in Business-type activity are due to construction loans incurred in the construction of the Tertiary Sewer Treatment Plant.

The City and Redevelopment Agency maintain a "BBB+" rating from Standard & Poor's for its debt.

Additional information on the City's long-term debt can be found in Note 6 on pages 60-76 of this report.

#### **Economic Factors and Next Year's Budget**

The sluggish recovery in the State of California continues to have a dampening effect on municipal revenues. While the City has taken major steps over the past five years to reduce spending, the decline in operating revenue (primarily sales taxes and property taxes) continued to outpace those efforts. In response to this ongoing fiscal stress, the City asked the voters to approve a temporary (five year) one-quarter cent sales tax which was passed by the voters in November of 2012. This new revenue source will stabilize the City's General Fund and is projected to create budget surpluses to begin replenishing the City's emergency reserve which has been depleted during the economic downturn.

## Management's Discussion and Analysis For the year ended June 30, 2012

(Amounts expressed in thousands)

The two largest sources of revenue for the General Fund are property tax and sales tax, accounting for over half of operating revenues. Property tax revenue is projected to decrease 3% in FY 2012-2013, while sales tax is projected to grow by around 2%. (Note that even though sales tax is expected to increase next year, it remains well below the level received prior to the economic downturn.) While the budget assumes a small operating surplus in FY 2012-2013, serious threats remain:

- If the economic recovery stalls, there could be further negative impacts on sales and property taxes as well as development related revenues.
- A continuation of the State budget crisis could result in further raids on local municipal revenues.
- Further reduction in Medicare/Medical reimbursement rates would result in lower Emergency Medical Services revenue.
- Further declines in investment yields would translate to reduced investment earnings.

#### Utilities:

Following the process prescribed by state law, the City in 2010 approved a multi-year rate increase to cover the increased maintenance and debt service related to a \$150 million wastewater treatment project intended to provide advanced treatment and filtration processes. This advanced treatment is new requirement stemming from the City's most recent state permit to operate the wastewater treatment facility. The funding plan includes rate increases of 11.1% in the first year (2010), followed by a 15% increase in each of the next three years, and a 7.5% in the fifth year.

#### Housing and Redevelopment:

The State of California took legislative action to dissolve all Redevelopment Agencies in the State effective February 1, 2012. In addition to the loss of funding for critical economic development, public safety and infrastructure programs, twenty percent of all Redevelopment revenues were dedicated to Housing programs. While City staff has been overwhelmed with the work required to comply with the dissolution actions, there are currently no programs in place to provide funding for economic or housing programs outside of grant programs. The lack of these vital programs could negatively impact the City in future years if the State Legislature does not create alternative programs to address these community needs.

#### **Requests for Information**

This financial report is designed to provide a general overview of the City of Vacaville's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Finance Department, City of Vacaville, 650 Merchant Street, Vacaville, CA 95688 or you may visit our website at <a href="https://www.cityofvacaville.com">www.cityofvacaville.com</a> for contact information.

#### **GOVERNMENT-WIDE FINANCIAL STATEMENTS**

### STATEMENT OF NET ASSETS JUNE 30, 2012

	GOVERNMENTAL ACTIVITIES	BUSINESS TYPE ACTIVITIES	TOTAL
ASSETS			
Current assets:			
Cash and investments	\$ 32,888,316	\$ 67,400,159	\$ 100,288,475
Receivables, net of allowance for uncollectibles:			
Interest	328,106	-	328,106
Taxes	3,560,381	-	3,560,381
Accounts	7,086,069	9,292,747	16,378,816
Loans	39,680,141	-	39,680,141
Employee benefits	712,015	-	712,015
Inventories	166,433	-	166,433
Prepaid Items	1,452,778	-	1,452,778
Deferred charges	668,141	-	668,141
Internal balances	(2,391,356)	2,391,356	-
Total current assets	84,151,024	79,084,262	163,235,286
Noncurrent assets:			
Restricted cash and investments	8,531,119	-	8,531,119
Deposits	385,640	-	385,640
Investment in joint venture	· -	20,461,896	20,461,896
Capital assets:			
Capital assets, non-depreciable	203,081,761	61,863,206	264,944,967
Capital assets, net of accumulated depreciation	236,267,185	235,152,122	471,419,307
Total capital assets	439,348,946	297,015,328	736,364,274
Total noncurrent assets	448,265,705	317,477,224	765,742,929
Total assets	532,416,729	396,561,486	928,978,215
LIABILITIES			
Current liabilities:			
Obligation - reverse repurchase agreement	2,467,000	-	2,467,000
Accounts payable and contract payable	2,434,052	6,526,307	8,960,359
Accrued payroll	2,350,291	468,922	2,819,213
Interest payable	460,258	22,868	483,126
Compensated absences-due within one year	705,933	126,690	832,623
Claims payable - due within one year	1,780,000	-	1,780,000
Long-term liabilities - due within one year	3,442,938	5,517,331	8,960,269
Total current liabilities	13,640,472	12,662,118	26,302,590
Noncurrent liabilities:			
Deposits payable	13,475,230	8,838,167	22,313,397
Due to other governments	-	30,264	30,264
Unearned revenue	4,323,307	628,644	4,951,951
Long-term payable to trust fund	6,674,216	-	6,674,216
Compensated absences-due in more than a year	7,072,565	955,849	8,028,414
Claims payable-due in more than a year	4,466,000	333,043	4,466,000
Remediation liability-due in more than a year	4,400,000	1,355,000	1,355,000
	4.540.000		
Net OPEB obligation	4,549,288	1,192,624	5,741,912
Long-term liabilities-due in more than a year	4,882,952	76,646,547	81,529,499
Total noncurrent liabilities	45,443,558	89,647,095	135,090,653
Total liabilities	59,084,030	102,309,213	161,393,243
NET ASSETS			
Invested in capital assets, net of related debt	431,691,197	214,851,450	646,542,647
Restricted for:	40.004.070		40.004.070
Capital projects	12,994,072	-	12,994,072
Debt service	5,499,661	-	5,499,661
Highway and streets	1,065,267	-	1,065,267
Housing	6,241,108	-	6,241,108
Special programs	1,389,004		1,389,004
Total restricted	27,189,112		27,189,112
Unrestricted	14,452,390	79,400,823	93,853,213
Total net assets	\$ 473,332,699	\$ 294,252,273	\$ 767,584,972

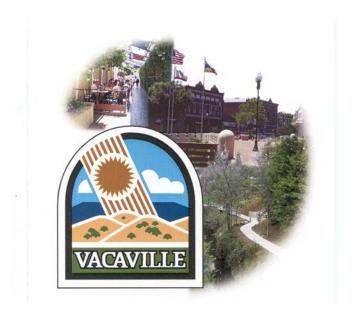
See accompanying Notes to Basic Financial Statements.

#### CITY OF VACAVILLE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2012

NET (EXPENSE) REVENUE AND

		PROGRAM REVENUES				CHANGES IN NET ASSETS		
		CHARGES	OPERATING	CAPITAL			BUSINESS	
		FOR	GRANTS AND	GRANTS AND		GOVERNMENTAL	TYPE	
FUNCTIONS/PROGRAMS	<b>EXPENSES</b>	SERVICES	CONTRIBUTIONS	CONTRIBUTIONS	TOTALS	ACTIVITIES	<b>ACTIVITIES</b>	TOTALS
Governmental activities:								
General government	\$ 6,802,520	\$ 2,866,135	\$ 30,886	\$ 1,579,766	\$ 4,476,787	\$ (2,325,733)	\$ -	\$ (2,325,733)
Public safety	46,439,076	3,497,154	1,367,387	-	4,864,541	(41,574,535)	-	(41,574,535)
Public works	19,977,924	125,669	340,147	2,625,096	3,090,912	(16,887,012)	-	(16,887,012)
Community services	12,423,478	6,006,669	940,719	-	6,947,388	(5,476,090)	-	(5,476,090)
Housing	14,637,249	974,946	12,650,765	-	13,625,711	(1,011,538)	-	(1,011,538)
Redevelopment	11,981,565	-	-	-	-	(11,981,565)	-	(11,981,565)
Interest on long-term debt	1,581,003		<u>-</u>	<u>-</u>		(1,581,003)		(1,581,003)
Total governmental activities	113,842,815	13,470,573	15,329,904	4,204,862	33,005,339	(80,837,476)		(80,837,476)
Business-type activities:								
Sewer	23,792,415	25,340,448	-	2,096,435	27,436,883	-	3,644,468	3,644,468
Water	16,636,919	14,665,303	-	1,310,461	15,975,764	-	(661,155)	(661,155)
Transit	4,064,049	502,956	2,108,649	<u>-</u>	2,611,605		(1,452,444)	(1,452,444)
Total business-type activities	44,493,383	40,508,707	2,108,649	3,406,896	46,024,252	-	1,530,869	1,530,869
Total primary government	\$ 158,336,198	\$ 53,979,280	\$ 17,438,553	\$ 7,611,758	\$ 79,029,591	(80,837,476)	1,530,869	(79,306,607)
General revenues:  Taxes:						40,400,405	04.000	40.554.404
Property taxes						43,463,105	91,029	43,554,134
Sales						15,765,675	-	15,765,675
Franchise taxes						2,461,492	-	2,461,492
Transient lodging tax						985,637	-	985,637
Business license tax						291,632	-	291,632
Excise tax						2,301,665	-	2,301,665
Gasoline tax						2,717,366	- 24.000	2,717,366
Subtotal taxes						67,986,572	91,029	68,077,601
Investment income						436,732	375,158	811,890
Unrestricted capital contributions						2,271,375	1,172,355	3,443,730
Miscellaneous						826,971	11,157	838,128
Extraordinary item - loss on dissolution of Redevelopment Agency (Note 18						,	- (4.004.045)	(22,403,301)
Transfers						1,094,915	(1,094,915)	
Total general revenues, special						E0 242 264	EE 4 70 4	E0 700 040
item and transfers						50,213,264	554,784	50,768,048
	Change in net assets					(30,624,212) 506,067,883	2,085,653	(28,538,559)
		Net assets, beginning of year Prior period adjustment (Note 19)					291,463,838	797,531,721
						(2,110,972) 503,956,911	702,782	(1,408,190) 796,123,531
		Net assets, beginning of year as restated Net assets, end of year				\$ 473,332,699	\$ 294,252,273	\$ 767,584,972
		net	assets, end of year	ı		φ 413,332,099	φ 294,202,273	φ /0/,364,9/2

See accompanying Notes to Basic Financial Statements.



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## **GOVERNMENTAL FUND FINANCIAL STATEMENTS**

#### **GENERAL FUND**

The General Fund is the primary operating fund of the City. It accounts for all financial resources except those required to be accounted for in another fund. It derives a majority of its revenues from property, sales, business and excise tax.

#### **COMMUNITY DEVELOPMENT**

To account for those funds received from the Federal Government for the purpose of correcting sub-standard, unsafe residences and eliminating building code deficiencies.

#### SUCCESSOR HOUSING

Formerly accounted for the 20% set aside funds received from tax increments in the City's two Redevelopment areas; to be used for low and moderate housing purposes. Upon dissolution of the Redevelopment Agency, the City will continue to use these funds for low and moderate housing purposes.

#### HOUSING ASSISTANCE

To account for those funds received from the Federal Government to provide rental assistance payments to low-income, elderly, disabled, and handicapped people qualifying for the programs, as well as for the rehabilitation for rental property. Funds are received from the U.S. Department of Housing and Urban Development's Section 8 Voucher Housing Programs and State Rehabilitation Programs.

#### **CITY PROJECTS**

To account for proceeds used to fund the acquisition and construction of public improvements, for proceeds from State Gas Tax (Section 2105 and 2106), State and Federal transit programs, development, and for proceeds from bonds issued to fund City public facilities and infrastructure projects.

#### REDEVELOPMENT CAPITAL PROJECTS

To account for tax increments received in the two Redevelopment areas used to facilitate economic development through construction of public improvements.

#### OTHER GOVERNMENTAL FUNDS

Other Governmental Funds is the aggregrate of all the non-major governmental funds.

## CITY OF VACAVILLE GOVERNMENTAL FUNDS BALANCE SHEET JUNE 30, 2012

#### MAJOR FUNDS

ASSETS	•	(	GENERAL	OMMUNITY VELOPMENT	_	JCCESSOR HOUSING	HOUSING SSISTANCE		CITY PROJECTS	RE	DEVELOPMENT CAPITAL PROJECTS	GO\	OTHER /ERNMENTAL FUNDS	GO\	TOTAL /ERNMENTAL FUNDS
Receivables:	ASSETS			 	_		 	_							
Interest         327,128   <	Cash and investments	\$	2,274,489	\$ 590,644	\$	579,625	\$ 2,377,964	\$	12,390,499	\$	-	\$	8,685,551	\$	26,898,772
Taxes         3.296,928         -         -         227,566         35,887         3.56           Accounts         3.323,309         44,067         15,786         50,199         3,142,802         447,382         70         39,68           Prepaid items         449,482         27,950,856         300,000         257,935         -         -         447,382         70,68         30,68         27,935         -         -         -         447,382         70,68         30,68         27,935         -         -         -         1,48         449,482         - <th< td=""><td>Receivables:</td><td></td><td></td><td></td><td></td><td></td><td></td><td></td><td></td><td></td><td></td><td></td><td></td><td></td><td></td></th<>	Receivables:														
Accounts 3,323,309 44,067 15,786 50,199 3,142,802 447,382 7,02 Loans 11,171,350 27,950,856 300,000 257,935 5 0 0. 39,68  Restricted cash and investments held by fiscal agent 276,249 5 0. 0. 0. 0. 0. 0. 0. 0. 0. 0. 0. 0. 0.	Interest		327,128	-		-	-		-		-		978		328,106
Loans	Taxes		3,296,928	-		-	-		227,566		-		35,887		3,560,381
Loans	Accounts		3,323,309	44,067		15,786	50,199		3,142,802		-		447,382		7,023,545
Prepaid items         449,482         •         1,003,296         •         •         •         1,48           Restricted cash and investments held by fiscal agent         •         •         •         •         8,531,119         8,55           Deposits         276,249         •         •         •         •         •         22           Advances to other funds         317,486         •         •         •         •         •         3,31           Due from RDA Successor Agency         •         •         •         3,118,743         •         290,883         •         •         •         3,44           Total assets         \$10,265,071         \$11,806,061         \$31,665,010         \$3,731,459         \$16,309,685         •         \$17,709,917         \$91,47           Liabilities:           Chigation - reverse repurchase agreement         \$2,467,000         *         *         *         \$	Loans		-	11,171,350			300,000				-		-		39,680,141
Peld by fiscal agent	Prepaid items		449,482	=		-	1,003,296		-		-		=		1,452,778
Deposits   Contract payable   Contract payable	Restricted cash and investments														
Advances to other funds   317,486   -   -   -     -     -       -	held by fiscal agent		-	-		-	-		-		-		8,531,119		8,531,119
Due from RDA Successor Agency   -   -   3,118,743   -   290,883   -   -   -   3,400   -   -   3,400   -   -   -   3,400   -   -   -   3,400   -   -   -   -   3,400   -   -   -   -   -   -   -   3,400   -   -   -   -   -   -   -   -   -	Deposits		276,249	-		-	-		-		-		-		276,249
Total assets   \$10,265,071   \$11,806,061   \$31,665,010   \$3,731,459   \$16,309,685   \$ - \$17,700,917   \$91,475	Advances to other funds		317,486	-		-	-		-		-		=		317,486
Liabilities:           Obligation - reverse repurchase agreement \$ 2,467,000 \$ - \$ - \$ - \$ - \$ - \$ - \$ - \$ - \$ 2,46	Due from RDA Successor Agency		-	-		3,118,743	-		290,883		-		-		3,409,626
Clabilities:   Cobligation - reverse repurchase agreement   \$ 2,467,000   \$ - \$ - \$ - \$ - \$ - \$ - \$ - \$ - \$ 2,467,000     Accounts and contract payable   804,897   5,370   10,895   4,716   1,201,496   - 151,276   2,177     Accrued payroll   1,981,944   304   11,968   54,904   47,621   - 149,736   2,247     Deposits payable   3,117,917   898   61,825   372,144   5,604,567   - 4,316,044   13,477     Deferred revenue   331,767   10,873,678   993,149   - 2,290,613   14,487     Due to RDA Successor Agency   10,083,842   10,088     Advances from other funds   1,980,267   - 34,653   2,017     Total liabilities   8,703,525   10,880,250   84,688   431,764   19,910,942   - 6,942,322   46,958     Fund Balances:   Nonspendable   766,968   1,003,296   10,758,595   45,667     Restricted   128,021   925,811   31,558,933   2,296,399   10,758,595   45,667     Assigned   666,557   - 21,389   (3,601,257)   686     Unassigned   666,557   (3,601,257)   686     Unassigned   666,557   (3,601,257)	Total assets	\$	10,265,071	\$ 11,806,061	\$	31,665,010	\$ 3,731,459	\$	16,309,685	\$	-	\$	17,700,917	\$	91,478,203
Accounts and contract payable         804,897         5,370         10,895         4,716         1,201,496         -         151,276         2,17           Accrued payroll         1,981,944         304         11,968         54,904         47,621         -         149,736         2,24           Deposits payable         3,117,917         898         61,825         372,144         5,604,567         -         4,316,044         13,47           Deferred revenue         331,767         10,873,678         -         -         993,149         -         2,290,613         14,48           Due to RDA Successor Agency         -         -         -         -         10,083,842         -         -         -         10,08           Advances from other funds         -         -         -         -         1,980,267         -         34,653         2,01           Total liabilities         8,703,525         10,880,250         84,688         431,764         19,910,942         -         6,942,322         46,95           Fund Balances:           Nonspendable         766,968         -         -         -         -         -         -         1,77           Restricted         1	Liabilities:														
Accrued payroll         1,981,944         304         11,968         54,904         47,621         -         149,736         2,224           Deposits payable         3,117,917         898         61,825         372,144         5,604,567         -         4,316,044         13,47           Deferred revenue         331,767         10,873,678         -         -         993,149         -         2,290,613         14,48           Due to RDA Successor Agency         -         -         -         -         10,083,842         -         -         -         10,08           Advances from other funds         -         -         -         -         1,980,267         -         34,653         2,01           Total liabilities         8,703,525         10,880,250         84,688         431,764         19,910,942         -         6,942,322         46,95           Fund Balances:           Nonspendable         766,968         -         -         -         1,003,296         -         -         -         -         1,77           Restricted         128,021         925,811         31,558,933         2,296,399         -         -         10,758,595         45,66           Assigne	-	\$		\$ -	\$	-	\$ -	\$	-	\$	-	\$	-	\$	2,467,000
Deposits payable         3,117,917         898         61,825         372,144         5,604,567         - 4,316,044         13,47           Deferred revenue         331,767         10,873,678         -         -         993,149         -         2,290,613         14,48           Due to RDA Successor Agency         -         -         -         -         10,083,842         -         -         -         10,06           Advances from other funds         -         -         -         -         -         1,980,267         -         34,653         2,01           Total liabilities         8,703,525         10,880,250         84,688         431,764         19,910,942         -         6,942,322         46,95           Fund Balances:           Nonspendable         766,968         -         -         -         1,003,296         -         -         -         1,77           Restricted         128,021         925,811         31,558,933         2,296,399         -         -         10,758,595         45,66           Assigned         666,557         -         21,389         -         -         -         -         -         -         -         -         - <t< td=""><td>• •</td><td></td><td></td><td></td><td></td><td>,</td><td>•</td><td></td><td></td><td></td><td>-</td><td></td><td></td><td></td><td>2,178,650</td></t<>	• •					,	•				-				2,178,650
Deferred revenue         331,767         10,873,678         -         -         993,149         -         2,290,613         14,48           Due to RDA Successor Agency         -         -         -         -         10,083,842         -         -         -         10,08           Advances from other funds         -         -         -         -         1,980,267         -         34,653         2,01           Total liabilities         8,703,525         10,880,250         84,688         431,764         19,910,942         -         6,942,322         46,95           Fund Balances:           Nonspendable         766,968         -         -         -         1,003,296         -         -         -         -         1,77           Restricted         128,021         925,811         31,558,933         2,296,399         -         -         10,758,595         45,66           Assigned         666,557         -         21,389         - <td< td=""><td></td><td></td><td></td><td></td><td></td><td></td><td></td><td></td><td>•</td><td></td><td>-</td><td></td><td></td><td></td><td>2,246,477</td></td<>									•		-				2,246,477
Due to RDA Successor Agency         -         -         -         -         10,083,842         -         -         -         10,083,842         -         -         -         10,083,842         -         -         -         34,653         2,01           Total liabilities         8,703,525         10,880,250         84,688         431,764         19,910,942         -         6,942,322         46,95           Fund Balances:           Nonspendable         766,968         -         -         1,003,296         -         -         -         -         1,77           Restricted         128,021         925,811         31,558,933         2,296,399         -         -         10,758,595         45,66           Assigned         666,557         -         21,389         -         -         -         -         -         66           Unassigned         - <td>Deposits payable</td> <td></td> <td>3,117,917</td> <td>898</td> <td></td> <td>61,825</td> <td>372,144</td> <td></td> <td>5,604,567</td> <td></td> <td>-</td> <td></td> <td>4,316,044</td> <td></td> <td>13,473,395</td>	Deposits payable		3,117,917	898		61,825	372,144		5,604,567		-		4,316,044		13,473,395
Advances from other funds 1,980,267 - 34,653 2,01  Total liabilities 8,703,525 10,880,250 84,688 431,764 19,910,942 - 6,942,322 46,955  Fund Balances:  Nonspendable 766,968 1,003,296 1,777  Restricted 128,021 925,811 31,558,933 2,296,399 - 10,758,595 45,667  Assigned 666,557 - 21,389 6,801,257) 6,801,257)	Deferred revenue		331,767	10,873,678		-	-		993,149		-		2,290,613		14,489,207
Total liabilities         8,703,525         10,880,250         84,688         431,764         19,910,942         -         6,942,322         46,950           Fund Balances:         Nonspendable           Nonspendable         766,968         -         -         1,003,296         -         -         -         -         1,77           Restricted         128,021         925,811         31,558,933         2,296,399         -         -         10,758,595         45,66           Assigned         666,557         -         21,389         -         -         -         -         -         68           Unassigned         -	Due to RDA Successor Agency		-	-		-	-		10,083,842		-		-		10,083,842
Fund Balances:       Nonspendable     766,968     -     -     1,003,296     -     -     -     1,77       Restricted     128,021     925,811     31,558,933     2,296,399     -     -     10,758,595     45,66       Assigned     666,557     -     21,389     -     -     -     -     68       Unassigned     -     -     -     -     (3,601,257)     -     -     (3,601,257)	Advances from other funds		-	-		-	-		1,980,267		_		34,653		2,014,920
Nonspendable       766,968       -       -       1,003,296       -       -       -       1,77         Restricted       128,021       925,811       31,558,933       2,296,399       -       -       10,758,595       45,66         Assigned       666,557       -       21,389       -       -       -       -       66         Unassigned       -       -       -       (3,601,257)       -       -       (3,601,257)	Total liabilities		8,703,525	10,880,250		84,688	 431,764		19,910,942		-		6,942,322		46,953,491
Restricted     128,021     925,811     31,558,933     2,296,399     -     -     10,758,595     45,66       Assigned     666,557     -     21,389     -     -     -     -     68       Unassigned     -     -     -     (3,601,257)     -     -     (3,601,257)	Fund Balances:														
Restricted     128,021     925,811     31,558,933     2,296,399     -     -     10,758,595     45,66       Assigned     666,557     -     21,389     -     -     -     -     68       Unassigned     -     -     -     (3,601,257)     -     -     (3,601,257)	Nonspendable		766,968	-		-	1,003,296		-		-		-		1,770,264
Assigned 666,557 - 21,389 68 Unassigned (3,601,257) - (3,601,257)	•			925,811		31,558,933			-		-		10,758,595		45,667,759
Unassigned (3,601,257) (3,601,257)	Assigned			-			· · ·		-		-		· · · -		687,946
Total fund balances 1,561,546 925,811 31,580,322 3,299,695 (3,601,257) - 10,758,595 44,52	_		<u> </u>			-	 -		(3,601,257)						(3,601,257)
	Total fund balances		1,561,546	925,811		31,580,322	3,299,695		(3,601,257)		-		10,758,595		44,524,712
Total liabilities and fund balances         \$ 10,265,071         \$ 11,806,061         \$ 31,665,010         \$ 3,731,459         \$ 16,309,685         \$ -         \$ 17,700,917         \$ 91,47	Total liabilities and fund balances	\$	10,265,071	\$ 11,806,061	\$	31,665,010	\$ 3,731,459	\$	16,309,685	\$	-	\$	17,700,917	\$	91,478,203

## Reconciliation of the Governmental Funds - Balance Sheet with the Statement of Net Assets **JUNE 30, 2012**

TOTAL FUND BALANCES- TOTAL GOVERNMENTAL FUNDS	\$ 44,524,712
Amounts reported for Governmental Activities in the Statement of Net Assets are different from those reported in the Governmental Funds above because of the following:	
CAPITAL ASSETS  Capital assets used in Governmental Activities are not current assets or financial resources and therefore are not reported in the Governmental Funds Balance Sheet net of internal service funds (Central Services & Technology Replacement) capital assets of \$648,017.	438,700,929
ALLOCATION OF INTERNAL SERVICE FUND NET ASSETS	
Internal service funds are used by management to charge the costs of certain activities to individual funds. The assets and liabilities of the internal service funds are included in Governmental Activities in the Government-Wide Statement of Net Assets.	386,951
LONG TERM ASSETS AND LIABILITIES  The assets and liabilities below are not due and payable in the current period and therefore are not reported in the governmental funds:	
OPEB trust liability	(4,549,288)
Deferred charges	668,141
Long-term debt	(8,325,890)
Compensated absences	(7,778,498)
Interest payable	(460,258)
ACCRUAL OF NON-CURRENT REVENUES AND EXPENSES  Revenues which are unearned in the Fund Financial Statements because they are not available currently are taken into revenue in the Statement of	
Activities.	 10,165,900
NET ASSETS OF GOVERNMENTAL ACTIVITIES	\$ 473,332,699

## GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES FOR THE YEAR ENDED JUNE 30, 2012

	GENERAL	COMMUNITY DEVELOPMENT	SUCCESSOR HOUSING	HOUSING ASSISTANCE	CITY PROJECTS	REDEVELOPMENT CAPITAL PROJECTS	OTHER GOVERNMENTAL FUNDS	TOTAL GOVERNMENTAL FUNDS
REVENUES:	<b>(</b> 40.040.040	•	Φ.	Φ.	Ф 4 F70 700	Ф 44.504.454	¢ 4.000.007	Ф 00 404 0 <b>5</b> 4
Taxes and fees	\$ 49,219,210	\$ -	\$ -	\$ -	\$ 1,579,766	\$ 14,524,151	\$ 4,080,927	\$ 69,404,054
Licenses and permits	206,155	-	-	7.045	-	450,000	1,197,290	1,403,445
Investment income	460,028	276	12,582	7,845	25,557	152,063	239,589	897,940
Intergovernmental	125,064	863,873	-	13,620,253	4,986,519	-	1,989,944	21,585,653
Charges for services	6,933,634	-	-	55,651	-	-	803,548	7,792,833
Fines, forfeitures, and penalties	367,633	-	-		-	-	62,295	429,928
Other	241,596	-	20,296	57,419	255,917	12,773	176,330	764,331
Total revenues	57,553,320	864,149	32,878	13,741,168	6,847,759	14,688,987	8,549,923	102,278,184
EXPENDITURES: Current:								
General government	3,747,787	_	_	_	_	_	2,357,050	6,104,837
Public safety	43,627,581	_	_	_	_	_	1,533,213	45,160,794
Public works	4,536,776	_	_	_	243,346	_	1,070,432	5,850,554
Community services	7,728,716	489,041	_	64,983	2 10,0 10	_	3,527,657	11,810,397
Housing	-,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	-	465,392	13,540,700	_	_	921,777	14,927,869
Redevelopment	_	_	-	-	_	11,818,181	-	11,818,181
Capital outlay	-	_	_	_	8,034,835	387,844	-	8,422,679
Principal	214,288	_	_	_	230,522	-	3,267,334	3,712,144
Interest and fiscal charges	72,880	_	_	_	326,567	_	1,885,114	2,284,561
Total expenditures	59,928,028	489,041	465,392	13,605,683	8,835,270	12,206,025	14,562,577	110,092,016
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	(2,374,708)	375,108	(432,514)	135,485	(1,987,511)	2,482,962	(6,012,654)	(7,813,832)
(6112211) 231 211211-61126	(2,07 1,7 00)	070,100	(102,011)	100,100	(1,007,011)	2,102,002	(0,012,001)	(1,010,002)
OTHER FINANCING SOURCES (USES):								
Transfers in	2,948,168	-	30,752,836	300,000	1,403,142	1,002,639	12,546,646	48,953,431
Transfers out	(1,804,854)	(300,000)	-	-	(1,291,232)	(11,949,772)	(32,637,766)	(47,983,624)
Sale of capital assets	10,080	(222.222)	1,260,000	-		(10.01= 100)	(22.224.422)	1,270,080
Total other financing sources (uses)	1,153,394	(300,000)	32,012,836	300,000	111,910	(10,947,133)	(20,091,120)	2,239,887
EXTRAORDINARY ITEM								
Extraordinary loss						(30,069,472)	(15,571,844)	(45,641,316)
NET CHANGES IN TOTAL FUND BALANCE	(1,221,314)	75,108	31,580,322	435,485	(1,875,601)	(38,533,643)	(41,675,618)	(51,215,261)
Fund balances, beginning of year								
as previously reported	3,924,411	852,514	-	2,880,885	(133,305)	38,533,643	52,475,301	98,533,449
Prior period adjustment	(1,141,551)	(1,811)	-	(16,675)	(1,592,351)	, , ,	(41,088)	(2,793,476)
Fund balances, beginning of year, restated	2,782,860	850,703		2,864,210	(1,725,656)	38,533,643	52,434,213	95,739,973
Fund balances, end of year	\$ 1,561,546	\$ 925,811	\$ 31,580,322	\$ 3,299,695	\$ (3,601,257)	\$ -	\$ 10,758,595	\$ 44,524,712

### Reconciliation of the Net Change in Fund Balances - Total Governmental Funds with the Statement of Activities FOR THE YEAR ENDED JUNE 30, 2012

NET CHANGE IN FUND BALANCES-TOTAL GOVERNMENTAL FUNDS	\$ (51,215,261)
Amounts reported for governmental activities in the Statement of Activities are different because of the following:	
CAPITAL ASSETS TRANSACTIONS	
Statement of Activities the cost of those assets is capitalized and allocated over their estimated useful lives and reported as depreciation expense.  Technology Replacement, internal service fund capital assets additions were \$64,905. This is detail of the amount of capital assets recorded in the current period	
Capital outlay	8,422,679
Uncapitalized outlay costs	(4,569,755)
Departmental expenditures capitalized	2,394,836
Developer contributions	2,271,375
Depreciation expense on capital assets is reported in the Government-Wide Statement of Activities, but they do not require the use of current financial resources. Therefore, depreciation expense is not reported as expenditures in governmental funds. Internal service funds depreciation is \$217,007.	(10,877,047)
LONG TERM DEBT PROCEEDS AND PAYMENTS  Repayment of bond principal is an expenditure in Governmental Funds, but the repayment is a reduction in long-term liabilities in the Government-Wide Statement of Net Assets.	3,712,144
ACCRUAL OF NON-CURRENT ITEMS	
The amounts below included in the Statement of Activities do not require the use of current financial resources and therefore are not reported as revenue or expenditures in governmental funds:	
Compensated absences	(269,874)
OPEB expense	(2,160,530)
Unearned revenue	(22,570)
Interest expense	703,558
Loss from disposal of capital assets	(2,850,895)
ALLOCATION OF INTERNAL SERVICE FUND ACTIVITY	

#### **EXRAORDINARY LOSS**

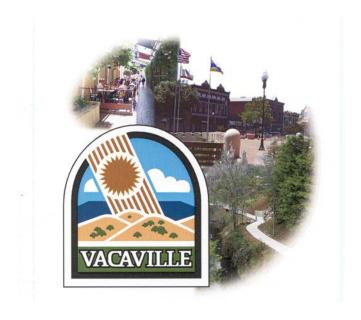
with the governmental activities.

Contribution made to the Successor Agency, a private purpose trust fund upon dissolution of the Redevelopment Agency 23,238,015 **CHANGE IN NET ASSETS OF GOVERNMENTAL ACTIVITIES** (30,624,212)

Internal service funds are used by management to charge the costs of certain activities, such as equipment acquisition, maintenance and insurance to individual funds. The portion of the net revenue (expense) of these Internal Service Funds arising out of their transactions with governmental funds is reported

See accompanying Notes to Basic Financial Statements.

599,113



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## PROPRIETARY FUND FINANCIAL STATEMENTS

### **SEWER UTILITY**

To account for the operation (including waste water treatment) of the City's sewer facility, a self-supporting activity which provides services on a user charge basis.

### **WATER UTILITY**

To account for the operation of the City's water utility, a self-supporting activity which provides services on a user charge basis.

### **TRANSIT**

To account for the operation of the City's transit system.

## PROPRIETARY FUNDS STATEMENT OF NET ASSETS JUNE 30, 2012

#### BUSINESS-TYPE ACTIVITIES-ENTERPRISE FUNDS

		ENTERPRISE FUNI	_	GOVERNMENTAL	
	SEWER UTILITY	WATER UTILITY	TRANSIT	TOTALS	ACTIVITIES - INTERNAL SERVICE FUNDS
ASSETS					
Current assets:					
Cash and investments	\$ 42,667,593	3 \$ 22,424,919	\$ -	\$ 65,092,512	\$ 8,297,191
Accounts receivable	5,863,079	2,936,566	493,102	9,292,747	62,524
Employee benefits receivable		-	-	-	712,015
Due from other funds	1,063,491	-	-	1,063,491	-
Inventories-supplies		-	-	-	166,433
Total current assets	49,594,163	25,361,485	493,102	75,448,750	9,238,163
Noncurrent assets:					
Deposits			-	-	109,391
Advances to other funds	760,089	1,320,178	-	2,080,267	-
Investment in joint venture		20,461,896	-	20,461,896	-
Capital assets:					
Land	2,847,722	, ,	4,928,788	9,742,477	=
Construction in progress	45,643,411	' '	319,278	52,120,729	-
Buildings and improvements	174,135,756	, ,	15,505,839	239,706,604	123,740
Machinery and equipment	1,555,458	,	7,695,553	9,664,464	5,565,864
Transmission and distribution system	36,969,463	, ,	-	91,956,914	-
Less: accumulated depreciation	(66,137,903	<u>(37,489,502)</u>	(3,571,279)	(107,198,684)	(4,018,763)
Total capital assets	195,013,907	76,100,418	24,878,179	295,992,504	1,670,841
Total noncurrent assets	195,773,996	97,882,492	24,878,179	318,534,667	1,780,232
Total assets	245,368,159	123,243,977	25,371,281	393,983,417	11,018,395

### PROPRIETARY FUNDS STATEMENT OF NET ASSETS JUNE 30, 2012

#### BUSINESS-TYPE ACTIVITIES-ENTERPRISE FUNDS

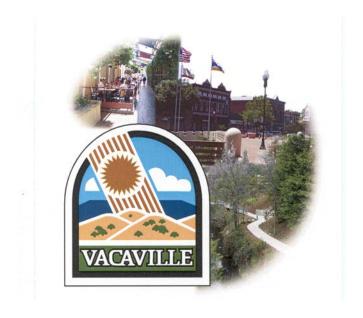
GOVERNMENTAL

				THE PROPERTY OF THE					A OTIVITIES		
		SEWER UTILITY		WATER UTILITY		TRANSIT		TOTALS		ACTIVITIES - INTERNAL RVICE FUNDS	
LIABILITIES											
Current liabilities:											
Accounts and contract payable		5,242,197		987,048		297,062		6,526,307		255,402	
Accrued payroll		295,179		167,741		6,002		468,922		103,814	
Interest payable		19,049		3,819		-		22,868		_	
Due to other funds		_		-		369,569		369,569		693,922	
Compensated absences-due within one year		68,157		58,533		-		126,690		-	
Current portion of claims payable		_		-		-		-		1,780,000	
Long-term debt - due within one year		5,486,954		30,377		-		5,517,331		_	
Total current liabilities		11,111,536		1,247,518		672,633		13,031,687		2,833,138	
Noncurrent liabilities:											
Deposits payable		4,367		8,825,194		8,606		8,838,167		1,835	
Due to other governments		-		-		30,264		30,264		-	
Advances from other funds		282,833		100,000		-		382,833		-	
Unearned revenue		339,359		289,285		-		628,644		-	
Compensated absences-due in more than a year		908,748		47,101		-		955,849		-	
Remediation liability		1,355,000		-		-		1,355,000		-	
OPEB trust liability		718,210		439,538		34,876		1,192,624			
Long-term claims payable		-		-		-		-		4,466,000	
Long-term debt - due in more than one year		76,508,189		138,358		-		76,646,547	_		
Total noncurrent liabilities		80,116,706		9,839,476		73,746		90,029,928	_	4,467,835	
Total liabilities		91,228,242		11,086,994		746,379		103,061,615		7,300,973	
NET ASSETS											
Invested in capital assets, net of related debt		113,018,764		75,931,683		24,878,179		213,828,626		1,670,841	
Unrestricted		41,121,153		36,225,300		(253,277)		77,093,176	_	2,046,581	
Total net assets business-type activities	\$	154,139,917	\$	112,156,983	\$	24,624,902		290,921,802	\$	3,717,422	
	Adj	ustment to refle	ct the	e consolidation of	of inte	ernal service					
	fund activities related to enterprise funds							3,330,471			
	Net	assets of busin	ess-1	type activities			\$	294,252,273	_		
							_		=		

#### PROPRIETARY FUNDS

## STATEMENT OF REVENUE, EXPENSES AND CHANGES IN NET ASSETS FOR THE YEAR ENDED JUNE 30, 2012

	BUSINESS-TYP	E ACTIVITIES-ENTE	ERPRISE FUNDS		GOVERNMENTAL
	SEWER UTILITY	WATER UTILITY	TRANSIT	TOTALS	ACTIVITIES INTERNAL SERVICE FUNDS
OPERATING REVENUES: Charges for sales and services: Sewer charges Water sales	\$ 27,434,850	\$ - 15,975,764	\$ -	\$ 27,434,850 15,975,764	\$ -
Transit fares Internal service charges	-	-	502,956 -	502,956	- 12,164,445
Total operating revenues	27,434,850	15,975,764	502,956	43,913,570	12,164,445
OPERATING EXPENSES:			-		-
Treatment plant and sources of supply Transmission and distribution	6,469,595	7,268,035 1,632,550	-	13,737,630 1,632,550	-
Maintenance	4,640,315	2,063,302	-	6,703,617	-
Customer services and administration Transportation	6,486,102	3,354,302	2,634,195	9,840,404 2,634,195	-
Internal service expenses	-	-	2,004,100	2,004,100	11,313,595
Depreciation	4,584,356	2,291,286	1,068,467	7,944,109	434,258
Total operating expenses	22,180,368	16,609,475	3,702,662	42,492,505	11,747,853
OPERATING INCOME (LOSS)	5,254,482	(633,711)	(3,199,706)	1,421,065	416,592
NONOPERATING REVENUES (EXPENSES):					
Loss from joint venture Interest revenue Interest expense	274,347 (4.582.078)	(244,385) 100,811	- (4.04.0)	(244,385) 375,158	-
Taxes and other Loss on disposal of capital assets	(1,582,078) 196,659	151,945 -	(1,818) 2,108,649 (359,569)	(1,583,896) 2,457,253 (359,569)	- -
Total nonoperating revenues (expenses)	(1,111,072)	8,371	1,747,262	644,561	-
INCOME (LOSS) BEFORE TRANSFERS AND CONTRIBUTIONS	4,143,410	(625,340)	(1,452,444)	2,065,626	416,592
TRANSFER:					
Transfers in Transfers out	210,904 (1,009,783)	101,023 (167,500)	<u> </u>	311,927 (1,177,283)	125,108 (229,559)
Total transfers	(798,879)	(66,477)		(865,356)	(104,451)
Intergovernmental Developers	394,855	530,943	246,557	246,557 925,798	- -
Total capital contributions	394,855	530,943	246,557	1,172,355	
Change in net assets	3,739,386	(160,874)	(1,205,887)	2,372,625	312,141
NET ASSETS:  Net assets, beginning of year as previously reported  Prior period adjustment	149,860,690 539,841	112,152,056 165,801	25,833,649 (2,860)		3,436,079 (30,798)
Net assets, beginning of year, restated	150,400,531	112,317,857	25,830,789		3,405,281
Net assets, end of year	\$ 154,139,917	\$ 112,156,983	\$ 24,624,902		\$ 3,717,422
	Adjustment to refle	ct the consolidation	of internal service		
		elated to enterprise f		(286,972)	-
	Change in net asse	ets of business-type	activities	\$ 2,085,653	•



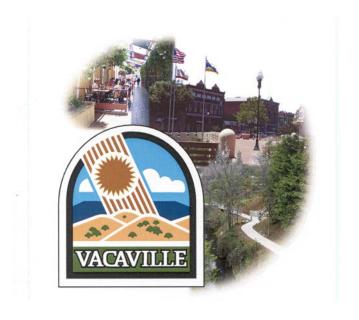
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## PROPRIETARY FUNDS STATEMENT OF CASH FLOWS FOR THE YEAR ENDED JUNE 30, 2012

		INESS-TYPE SEWER UTILITY	AC	TIVITIES-ENT WATER UTILITY	ERF	RISE FUNDS		TOTALS		VERNMENTAL ACTIVITIES- SERVICE FUNDS
CASH FLOWS FROM OPERATING ACTIVITIES:	rh.	05 570 674	Φ	45 000 000	Φ	202 402	Φ	44 504 700	ф	44 045 007
Receipts from customers and users Payments to suppliers		25,572,671 (6,926,375)	\$	15,688,629 (9,927,475)	\$	263,482 (2,270,563)	\$	41,524,782 (19,124,413)	\$	11,345,667 (8,614,254)
Payments to employees		(7,099,520)		(4,485,805)		(2,270,503)		(11,817,876)		(1,582,026)
Claims paid		(7,033,320)		(4,405,005)		(232,331)		(11,017,070)		(800,982)
Net cash provided by (used in) operating activities		11,546,776		1,275,349		(2,239,632)		10,582,493		348,405
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES:										
Advances to/(from) other funds		(42,293)		9,748		_		(32,545)		-
Due to/(from) other funds		(807,272)		-		113,353		(693,919)		693,922
Transfers in		210,904		101,023		-		311,927		125,108
Transfers out		(1,009,783)		(167,500)		-		(1,177,283)		(229,559)
Taxes		3,995		91,516		-		95,511		-
Ground lease		190,632		-		-		190,632		-
Annexation fees		-		41,886		-		41,886		-
Industry permit fees		2,032		-		-		2,032		-
Power plant revenue		-		18,543				18,543		-
Grants						2,108,649		2,108,649		
Net cash provided by (used in) noncapital financing activities		(1,451,785)		95,216		2,222,002		865,433		589,471
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:										
Acquisition and construction of capital assets	(	(29,061,416)		(1,512,154)		-		(30,573,570)		(169,874)
Future funding of OPEB trust		364,730		208,969		22,308		596,007		-
Principal paid on capital debt		25,757,244		(134,128)		-		25,623,116		-
Interest paid		(1,583,670)		(676)		(1,818)		(1,586,164)		
Net cash provided by (used in) capital and related financing activities		(4,523,112)		(1,437,989)		20,490		(5,940,611)		(169,874)
CASH FLOWS FROM INVESTING ACTIVITIES: Interest received		274,347		100,811		-		375,158		_
Net cash provided by investing activities		274,347		100,811		-		375,158		-
Net increase in cash and cash equivalents		5,846,226		33,387	_	2,860		5,882,473		768,002
CASH AND CASH EQUIVALENTS:										
Beginning of year		36,821,367		22,391,532		(2,860)		59,210,039		7,553,529
End of year	\$	42,667,593	\$	22,424,919	\$	-	\$	65,092,512	\$	8,321,531
NONCASH TRANSACTIONS:										
Contribution and transfer of capital assets, net	\$	394,855	\$	530,943	\$	246,557	\$	1,172,355	\$	

## PROPRIETARY FUNDS STATEMENT OF CASH FLOWS FOR THE YEAR ENDED JUNE 30, 2012

	BUSINESS-TYPE ACTIVITIES-ENTERPRISE FUNDS					RISE FUNDS		VERNMENTAL ACTIVITIES- SERVICE
		UTILITY		UTILITY		TRANSIT	TOTALS	FUNDS
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED BY (USED I	N)							_
OPERATING ACTIVITIES:								
Operating income (loss)	\$	5,254,482	\$	(633,711)	\$	(3,199,706)	\$ 1,421,065	\$ 416,592
Adjustments to reconcile operating income (loss) to net cash provided by operating activities:								
Depreciation		4,584,356		2,291,286		1,068,467	7,944,109	434,258
Changes in assets and liabilities:								
Decrease (increase) in accounts receivable		(1,634,108)		(109,252)		18,857	(1,724,503)	(13,761)
Increase in employee benefits receivable		-		-		-	-	(805,017)
Decrease in inventories-supplies		-		-		-	-	5,075
Decrease in deposits		-		-		-	-	22,499
Increase (decrease) in accounts and contracts payable		3,471,798		(89,690)		133,098	3,515,206	94,196
Increase in accrued payroll		(933)		(18,552)		(3,531)	(23,016)	5,728
Decrease in compensated absences		99,161		9,849		-	109,010	-
Increase (decrease) in deposits payable		91		3,302		1,513	4,906	(18,165)
Decrease in due to other governments		-		-		(258,330)	(258,330)	-
Increase in unearned revenue		(228,071)		(177,883)		-	(405,954)	-
Increase in insurance liability		-					-	207,000
Total adjustments		6,292,294		1,909,060		960,074	9,161,428	(68,187)
Net cash provided by (used in) operating activities	\$	11,546,776	\$	1,275,349	\$	(2,239,632)	\$ 10,582,493	\$ 348,405



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## FIDUCIARY FUND FINANCIAL STATEMENTS

### **AGENCY FUNDS**

To account for other deposits received from outside parties including deposits from Solano Transportation Authority, refunding of permit monies and restituition for crimes committed. Also used to account for monies received through property tax to pay debt service payments for the Special Assessment Districts.

### PRIVATE PURPOSE TRUST FUND

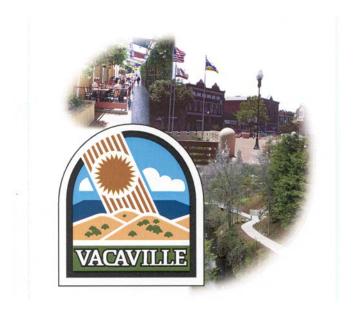
To account for the proceeds of the dissolution of the Redevelopment Agency.

## STATEMENT OF FIDUCIARY NET ASSETS FOR THE YEAR ENDED JUNE 30, 2012

Assets	A(	gency Funds		vate Purpose Trust Fund cessor Agency
Current assets:	· Φ	40.070.000	Ф	24 777 700
Cash and investments Restricted cash and investments	\$	18,978,288	\$	31,777,789 10,013,628
Receivables:		-		10,013,026
Interest		_		18,273
Loans		-		5,846,557
Total current assets		18,978,288		47,656,247
Noncurrent assets:				
Long-term receivable from City of Vacaville		-		6,674,216
Capital assets, non-depreciable		-		5,992,486
Capital assets, net of accumulated depreciation		-		27,693,625
Total noncurrent assets		-		40,360,327
Total assets	\$	18,978,288		88,016,574
Liabilities				
Current liabilities:				
Accounts payable and contracts payable	\$	-		2,299,487
Accrued payroll		-		25,743
Deposits payable		9,656,470		133,302
Due to other governments		-		2,837,807
Unearned revenue		-		99,132
Interest payable		-		725,059
Long-term liabilities - due within one year		-		2,150,057
Total current liabilities		9,656,470		8,270,587
Noncurrent liabilities:				
Long-Term liabilities - due in more than a year		-		57,327,957
Due to bondholders		9,321,818		-
Total liabilities	\$	18,978,288		65,598,544
Net Assets				
Held in trust for dissolution of Redevelopment			\$	22,418,030

# STATEMENT OF CHANGES IN FIDUCIARY NET ASSETS - AGENCY FUNDS PRIVATE PURPOSE TRUST FUND - SUCCESSOR AGENCY FOR THE YEAR ENDED JUNE 30, 2012

Additions:	
Investment income	\$ 85,058
Property taxes	3,632,470
Revelopment Agency (RDA) property tax trust fund distribution	7,212,767
Other	 726
Total additions:	10,931,021
Deductions:	
Program expenses of former RDA	568,351
AB 1484 True up	2,837,807
DDA agreements	4,143,469
Administration	109,032
Professional fees	108,071
Depreciation expense	799,800
Fiscal fines and other fees	15,571
Interest expense	 2,334,191
Total deductions	 10,916,292
Extraordinary gain on dissolution of RDA	22,403,301
Change in net assets	22,418,030
Net assets	
Beginning of year	-
End of year	\$ 22,418,030



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#### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The basic financial statements of the City of Vacaville, California, (City) have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental agencies. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The more significant of the City's accounting policies are described below:

#### A. Reporting Entity

The City of Vacaville was incorporated August 9, 1892 as a General Law City in the State of California. The City operates under the Council-Manager form of government. Services provided by the City include: public safety (police, fire and ambulance), public works (parks, streets and highways), community development (building regulation, planning and zoning), community services (culture and recreation), housing, redevelopment, public utilities (sewer and water), public improvements and general administrative services.

As required by GAAP, these basic financial statements present the City and its component units, entities for which the City is considered to be financially accountable. Blended component units, although legally separate entities are, in substance, part of the City's operations and data from these units are combined with data of the City The City had no discretely presented component units. Each blended component unit has a June 30 year-end. The City Council serves as the governing board, or comprises a majority of the governing board of each of the blended component units. The City Council must represent a voting majority of the governing boards of the blended component units. The component units discussed in the following paragraphs are included in the City's reporting entity because of the significance of their operational or financial relationships with the City. The following entities are reported as blended component units:

#### Vacaville Housing Authority

The Vacaville Housing Authority (VHA) is organized under the California Health and Safety Code and was established pursuant to the laws of the State of California to provide housing subsidies on behalf of eligible participants, to transact business and to have those powers as defined by law. The Housing Authority has entered into an Annual Contributions Contract with the U.S. Department of Housing and Urban Development (HUD) pertaining to its Housing Choice Voucher Program. The objectives of VHA are to aid low-income families in obtaining decent, safe and sanitary housing through federal assistance programs.

### Vacaville Redevelopment Agency

The Vacaville Redevelopment Agency (the Agency) is organized under the State of California Community Redevelopment Law. The Agency has established the Vacaville Community Redevelopment Project Area I (Project Area I) and the I-505/80 Redevelopment Project Area II (Project Area II). The construction projects within each area are financed through bonds which are repaid by property tax increment revenues. The Agency also has a low and moderate income housing program which is reported in a special revenue fund in these financial statements. As of February 1, 2012 the Agency was dissolved under state law. See further discussion in footnote 15.

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, continued

#### Vacaville Public Financing Authority

The Vacaville Public Financing Authority (the Authority) was established pursuant to a Joint Exercise of Powers Agreement dated April 12, 1988, by and between the City and the Agency in accordance with provisions of the Joint Powers Act (Act). The Authority was created for the purpose of assisting with the financing of public capital improvements. The Authority has the power to issue bonds to pay the cost of public capital improvements.

#### Solano County Housing Authority

The Solano County Housing Authority (SCHA), a component unit of Solano County, California, was established pursuant to the laws of the State of California to provide housing subsidies on behalf of eligible participants, to transact business and to have those powers as defined by law. The SCHA has entered into an Annual Contributions Contract with the U.S. Department of Housing and Urban Development (HUD) pertaining to its Housing Choice Voucher Program. The City is a sub-recipient of the SCHA and administers the program.

Financial statements for the Vacaville Housing Authority, Vacaville Redevelopment Agency and Solano County Housing Authority can be obtained by contacting the City's Finance Department. The Vacaville Public Financing Authority does not issue financial statements.

#### B. Basis of Accounting, Measurement Focus and Financial Statement Presentation

The accounts of the City are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for in a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues, and expenditures or expenses, as appropriate. City resources are allocated to and accounted for in individual funds based upon the purpose for which they are to be spent and the means by which spending activities are controlled.

### **Government-Wide Financial Statements**

The City Government-Wide Financial Statements include a Statement of Net Assets and a Statement of Activities and Changes in Net Assets. These statements present summaries of Governmental and Business-Type Activities for the City accompanied by a total column. Fiduciary activities of the City are not included in these statements.

The Government-Wide Financial Statements are presented on an "economic resources" measurement focus and the accrual basis of accounting. Accordingly, all of the City's assets and liabilities, including capital assets, as well as infrastructure assets and long-term liabilities, are included in the accompanying Statement of Net Assets. The Statement of Activities presents changes in net assets. Under the accrual basis of accounting, revenues are recognized in the period in which they are earned while expenses are recognized in the period in which the liability is incurred. The types of transactions reported as program revenues for the City are reported in three categories: 1) charges for services, 2) operating grants and contributions, and 3) capital grants and contributions.

The City applies all applicable GASB pronouncements (including all NCGA Statements and Interpretations currently in effect) as well as the following pronouncements issued on or before November 30, 1989, to the business type activities, unless those pronouncements conflict with or contradict GASB pronouncements: Financial Accounting Standards Board (FASB) Statements and Interpretations, Accounting Principles Board (APB) Opinions, and Accounting

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, continued

Research Bulletins (ARB) of the committee on Accounting Procedure. Pursuant to GASB Statement No. 20, Accounting and Financial Reporting for Proprietary Funds and other Governmental Entities that use Proprietary Fund Accounting, the City has not elected to apply the provisions of all relevant pronouncements of the Financial Accounting Standards Board (FASB) issued after November 30, 1989.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are payments-in-lieu of taxes where the amounts are reasonably equivalent in value to the interfund services provided and other charges between the government's water and sewer function and various other functions of the government. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned. The assets and liabilities of the internal services funds have been included in the Statement of Net Assets based on the predominant user of the services. The Vehicle Replacement internal service fund assets and liabilities have been reported in the business type activities column and the Central Services, Technology Replacement, Insurance and Employee Benefits internal service funds assets and liabilities have been reported in the governmental activities column.

#### **Fund Financial Statements**

Governmental fund financial statements include a Balance Sheet and a Statement of Revenues, Expenditures and Changes in Fund Balances for all major governmental funds and non-major funds aggregated. Separate statements for each fund category—governmental, proprietary, and fiduciary—are presented. An accompanying schedule is presented to reconcile and explain the differences in net assets as presented in these statements to the net assets presented in the government-wide financial statements. The City has presented all major funds that met the applicable criteria.

All governmental funds are accounted for on a spending or "current financial resources" measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Proprietary funds focus on total economic resources and employ the accrual basis of accounting, which recognizes increases and decreases in economic resources as soon as the underlying event or transaction occurs. Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the City's enterprise funds and internal service funds are charges to customers for sales and services. Operating expenses for enterprise funds and internal service funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

Fiduciary funds include both trust and agency funds. Agency funds do not have a measurement focus since they do not report equity – they report only assets and liabilities. They do, however, use the accrual basis of accounting to recognize receivables and payables.

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, continued

The City reports the following major governmental funds:

<u>General Fund</u> – the City's primary operating fund and accounts for all financial resources of the general government, except those required to be accounted for in another fund.

<u>Community Development Special Revenue Fund</u> – to account for restricted grant funds received from the Federal Government for the purpose of correcting sub-standard and/or unsafe residences and eliminating building code deficiencies.

<u>Successor Housing Special Revenue Fund</u> – to account for the proceeds and dissolution of Redevelopment due to AB26x1. See further description at footnote 15.

<u>Housing Assistance Special Revenue Fund</u> – to account for restricted grant funds received from the Federal Government to provide rental assistance payments to low-income, elderly, disabled, and handicapped people qualifying for the programs, as well as for the rehabilitation for rental property. Funds are received from the U.S. Department of Housing and Urban Development's Section 8 Voucher Housing Programs and State Rehabilitation Programs.

<u>City Projects Capital Projects Fund</u> – to account for proceeds used to fund the acquisition and construction of public improvements, proceeds from State Gas Tax, State and Federal transit programs, development, and for proceeds from bonds issued to fund City public facilities and infrastructure projects.

<u>Redevelopment Capital Projects Fund</u> – to account for tax increments received in the two Redevelopment areas used to facilitate economic development through construction of public improvements.

The City reports the following major enterprise funds:

<u>Sewer Utility Fund</u> – to account for the operation and maintenance of the City's sewer system.

<u>Water Utility Fund</u> – to account for the operation and maintenance of the City's water treatment and water transmission and distribution system.

<u>Transit Fund</u> – to account for the operation and management of the City's transit operations including a fixed route bus system, taxi subsidy program and paratransit operations.

Additionally, the City reports the following fund types:

#### Internal Service funds

<u>Internal service funds</u> – account for centralized purchases, equipment replacement, sick and vacation leave payoffs related to employee retirements and retiree health insurance premiums, and self-insured services provided to other departments of the government, or to other governments, on a cost reimbursement basis.

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, continued

#### **Fiduciary funds**

#### **Agency Funds**

Other Deposits fund – to account for deposits received from outside parties. Some of the large items include refunding of permit monies, amounts seized from crimes committed, and amounts held for Solano Transportation Authority and Solano County Transit.

<u>Special assessments funds</u> – to account for monies received through property tax to pay debt service for the Special Assessment Districts.

### **Private-Purpose Trust Fund**

<u>Successor Agency fund</u> – to account for the proceeds and dissolution of Redevelopment due to AB26x1. See further description at footnote 15.

### C. Cash, Cash Equivalents and Investments

The City pools cash resources of its various funds to facilitate cash management. The cash pool functions as a demand deposit from the position of each individual fund. Cash in excess of current requirements is invested and reported as investments. It is the City's intent to hold investments until maturity. However, the City may, in response to market conditions, sell investments prior to maturity in order to improve the quality, liquidity or yield of the portfolio. Interest earnings are apportioned among funds based on ending accounting period cash and investment balances.

The City's cash and cash equivalents are considered to be cash on hand, demand deposits, and highly liquid investments with original maturities of three months or less at the time of acquisition.

See further disclosures in Note 2 including use of certain methods to present deposits and investments, highly sensitive investments, and credit quality at year-end.

The City participates in the Local Agency Investment Fund (LAIF), an investment pool for local governments and special districts managed by the State of California. Under Federal Law, the State of California cannot declare bankruptcy, therefore deposits in the LAIF shall not be subject to either of the following: (a) transfer or loan pursuant to Government Code Sections 16310, 16312 or 16313 or (b) impoundment or seizure by any state official or state agency.

### D. Receivables and Payables

Property, sales and use taxes related to the current fiscal year are accrued as revenue and accounts receivable and considered available if received within 60 days of year end. Federal and State grants are considered receivable and accrued as revenue when reimbursable costs are incurred under the accrual basis of accounting in the government-wide statement of net assets. The amount recognized as revenue under the modified accrual basis of accounting is limited to the amount that is deemed measurable and collectible. Unbilled utility revenue earned is recognized as revenue and accounts receivable in the enterprise funds.

Activity between funds that is representative of lending/borrowing arrangements outstanding at the end of the fiscal year is referred to as either "due to/from other funds" or "advances to/from other funds." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, continued

#### E. Net Assets

In the government-wide and proprietary fund Financial statements, equity is displayed in three components as follows:

<u>Invested in capital assets</u>, net of related debt \_-This category groups all capital assets, including infrastructure, into one component of net assets. Accumulated depreciation and the outstanding balances of debt that are attributable to the acquisition, construction or improvement of these assets reduce this category.

<u>Restricted net assets</u> – This category presents external restrictions imposed by creditors, grantors, contributors or laws and regulations of other governments and restrictions imposed by law through constitutional provisions or enabling legislation. Additionally, this category presents restrictions placed as established by the City Council.

<u>Unrestricted net assets</u> – This category represents the net assets of the City, which are not restricted or invested in capital assets net of related debt for any project or other purpose.

When an expense is incurred for purposes for which both restricted and unrestricted net assets are available, the City's policy is to apply restricted net assets first. Additionally, certain proceeds of debt issues, as well as certain resources set aside for their repayment, are classified as restricted assets on the balance sheet because their use is limited by applicable bond covenants. In addition, funds have been restricted for capital projects, streets and highways, housing and special programs.

#### F. Fund Balance

Fund balances presented in the governmental fund financial statements represent the difference between assets and liabilities. GASB Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*, establishes criteria for classifying fund balances into specifically defined classifications and clarifies definitions for governmental funds. GASB Statement No. 54 requires that the fund balances be classified into categories based upon the type of restrictions imposed on the use of funds. The City evaluated each of its funds at June 30, 2012 and classified fund balances into the following five categories:

Nonspendable – includes fund balance amounts that cannot be spent because they are either (a) not expected to be converted to cash or (b) legally or contractually required to be maintained intact.

<u>Restricted</u> – includes fund balance amounts that are subject to externally enforceable legal restrictions or constrained for a specific purpose by external parties, constitutional provisions or enabling legislation.

<u>Committed</u> – includes fund balance amounts that can only be used for specific purposes pursuant to constraints imposed by the formal action of the City Council. The City Council must approve an amendment to the Annual Appropriation resolution to allow for removal or change to the constraint. As of June 30, 2012 the City does not have any fund balances that have been committed.

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, continued

Assigned – includes fund balance amounts that are intended to be used for specific purposes that are neither considered restricted or committed.

<u>Unassigned</u> – includes positive fund balance within the General Fund which has not been classified within the above mentioned categories and negative fund balances in other governmental funds.

The city reduces restricted amounts first when expenditures are incurred for purposes for which both restricted and unrestricted (committed, assigned or unassigned) amounts are available. The City reduced committed amounts first, followed by assigned amounts, and then unassigned amounts when expenditures are incurred for purposes for which amount in any of those unrestricted fund balance classifications could be used. Additional information concerning the nature of the City's fund balances pursuant to GASB Statement No. 54 is provided in Note 13 – Fund Balance.

#### G. Inventory and Prepaid Items

Inventory is valued at the lower of cost (weighted average) or market using the first-in first-out method. The cost is recorded as an expenditure or expense in the appropriate fund at the time individual inventory items are withdrawn for use (consumption method).

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

#### H. Capital Assets

Capital assets are valued at historical cost or estimated historical cost if actual historical cost was not available. Donated fixed assets are valued at their estimated fair market value on the date donated. City policy has set the capitalization threshold for reporting infrastructure at \$100,000, with all other non-enterprise capital assets at a \$5,000 threshold, and enterprise capital assets with a \$25,000 threshold. Depreciation is recorded on a straight-line basis over estimated useful lives of the assets as follows:

Buildings and Improvements 40 years
Machinery and Equipment 5-7 years
Infrastructure 25-40 years

The City defines infrastructure as the basic physical assets that allow the City to function. The assets include streets, water and sewer systems, storm drains and park lands. Each major infrastructure system can be divided into subsystems. For example, the street system can be subdivided into pavement, curb and gutters, sidewalks, medians, streetlights, landscaping and land. These subsystems were not delineated in the basic financial statements. The appropriate operating department maintains information regarding the subsystems. Interest accrued during capital assets construction, if any, is capitalized for the business-type and proprietary funds as part of the asset cost.

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, continued

#### I. Long-term Obligations

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net assets. For bond issuances subsequent to June 30, 2003, bond premiums and discounts as well as issuance costs, will be deferred and amortized over the life of the bonds using the effective interest method and bonds payable will be reported net of the applicable bond premium or discount. Bonds issued prior to the implementation of GASB Statement No. 34 have been presented at the gross issuance amount.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

#### J. Compensated Absences

Employees accrue vacation, sick, holiday, and compensatory time off benefits. In the government-wide financial statements, compensated absences are recorded as incurred and the related expenses and liabilities are reported.

In the fund financial statements, governmental fund types record compensated absences as expenditures in the years paid as it is the City's policy to liquidate any unpaid compensated absences at June 30 from future resources, rather than currently available financial resources. In proprietary funds, compensated absences are expensed to the various funds in the period they are earned, and such fund's share of the unpaid liability is recorded as a long-term liability of the fund.

### K. Property Tax Revenue

Article XIII of the California Constitution (Proposition 13) limits ad valorem taxes on real property to one percent of value plus taxes necessary to pay indebtedness approved by voters prior to July 1, 1978. The Article also established the 1975/76 assessed valuation as the base and limits annual increases to the cost of living, not to exceed two percent, for each year thereafter. Property may also be reassessed to full market value after a sale, transfer of ownership, or completion of new construction. The State is prohibited under the Article from imposing new ad valorem, sales, or transaction taxes on real property.

Local government may impose special taxes (except on real property) with the approval of two-thirds of the qualified electors.

All property taxes are collected and allocated by the County of Solano to the various taxing entities. Property taxes are determined annually as of January 1 and attach as an enforceable lien on real property as of July 1. Taxes are due November 1 and February 1 and are delinquent if not paid by December 10 and April 10, respectively.

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, continued

The City participates in an alternative method of distribution of property tax levies and assessments known as the "Teeter Plan". The State Revenue and Taxation Code allow counties to distribute secured real property, assessment and supplemental property taxes on an accrual basis resulting in full payment to cities each fiscal year. Any subsequent delinquent payments and related penalties and interest during a fiscal year will revert to Solano County. The Teeter Plan payment, which includes 95% of the outstanding accumulated delinquency, is included in property tax revenue. Under the Teeter Plan code, 5% of the delinquency must remain with the County as a reserve for Teeter Plan funding.

#### L. Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

#### M. Implementation of New GASB Pronouncements

In 2012, the City adopted new accounting standards in order to conform to the following Governmental Accounting Standards Board Statements:

GASB Statement No. 57, OPEB Measurements by Agent Employers and Agent Multiple-Employer Plans – This statement addresses issues related to the use of the alternative measurement method and the frequency and timing of measurements by employers that participate in agent multiple—employer other post-employment benefit (OPEB) plans. There was no effect on net assets by the City implementing the new accounting standards.

GASB Statement No. 64, Derivative Instruments: Application of Hedge Accounting Termination Provisions – The objective of this statement is to improve financial reporting for state and local governments by clarifying whether an effective hedging relationship continues after the replacement of a swap counterparty's credit support provider. There was no effect on net assets by the City implementing the new accounting standards.

#### **NOTE 2 - CASH AND INVESTMENTS**

The City maintains a cash and investment pool, which includes cash balances and authorized investments of all funds. This pooled cash is invested by the City's Investment Officer, and overseen by the City's Treasurer, to enhance interest earnings. The pooled interest earned is allocated to the funds based on cash and investment balances in these funds at the end of each accounting period.

#### A. Deposits

The California Government Code requires California banks and savings and loans to secure the City's cash deposits by pledging securities as collateral. This Code states that collateral pledged in this manner shall have the effect of perfecting a security interest in such collateral superior to those of a general creditor. Thus, collateral for cash deposits is considered to be held in the City's name.

The market value of pledged securities must equal at least 110% of the City's cash deposits. California law also allows institutions to secure city deposits by pledging first trust deed mortgage notes having a value of 150% of the City's total cash deposits. The City has waived collateral requirements for cash deposits, which are fully insured up to \$250,000 by the Federal Deposit Insurance Corporation.

The City follows the practice of pooling cash and investments of all funds, except for funds required to be held by fiscal agents under the provisions of bond indentures. Interest income earned on pooled cash and investments is allocated on an accounting period basis to the various funds based on the period-end cash and investment balances. Interest income from cash and investments with fiscal agents is credited directly to the related fund.

Cash and investments as of June 30, 2012 are classified in the accompanying financial statements as follows:

Statement of Net Assets:	
Cash and Investments	\$100,288,475
Cash and Investments held by bond trustee	8,531,119
Fiduciary Funds:	
Cash and Investments	50,756,077
Cash and Investments held by bond trustee	10,013,628
Total Cash and Investments	\$169,589,299

Cash and Investments as of June 30, 2012 consist of the following:

Cash on hand	\$	14,276
Deposits with financial institutions		(1,070,634)
Certificates of Deposit		4,000,000
Investments	_1	66,645,657
Total Cash and Investments	<u>\$1</u>	69,589,299

#### **NOTE 2 - CASH AND INVESTMENTS, continued**

#### B. Investments Authorized by the California Government Code and Investment Policy

The table below identifies the investment types authorized under the provisions of the City's investment policy, and in accordance with the California Government Code. This table does not address investments of debt proceeds held by bond trustees that are governed by the provisions of debt agreements of the City.

		Maximum	Maximum
	Maximum	Percentage of	Investment in
Authorized Investment Type	Maturity	Portfolio	One Issuer
Local Agency Investment Fund	N/A	100%	N/A
U.S. Government Securities	None	100%	100%
U.S. Agency Securities	None	100%	100%
Commercial Paper	270 days	25%	25%
Certificates of Deposit	N/A	N/A	N/A
Corporate Notes	5 years	30%	30%
U.S. Agency Discount Notes	None	100%	100%
Municipal Bonds	None	100%	100%
Money Market Mutual Funds	N/A	20%	10%
Repurchase Agreements	1 year	100%	100%
Bankers Acceptance	180 days	40%	30%

### **Investments Authorized by Debt Agreements**

Investments of debt proceeds held by bond trustees are governed by provisions of the debt agreements, rather than the general provisions of the California Government Code or the City's investment policy. The table below identifies the investment types that are authorized for investments held by bond trustee and the City.

	Maximum	Maximum
Maximum	Percentage of	Investment in
Maturity	Portfolio	One Issuer
N/A	100%	100%
N/A	100%	100%
1 year	100%	100%
N/A	100%	100%
N/A	100%	100%
	Maturity N/A N/A 1 year N/A	Maturity         Portfolio           N/A         100%           N/A         100%           1 year         100%           N/A         100%

#### NOTE 2 - CASH AND INVESTMENTS, continued

Investments were stated at fair value using the aggregate method in all funds and component units, resulting in the following investment income in all funds and component units:

Unrealized gain in changes in fair value of investments	\$ 13,923
Interest income	 797,967
Total investment income	\$ 811,890

The City portfolio value fluctuates in an inverse relationship to any change in interest rates. Accordingly, if interest rates have risen, the portfolio value will have declined. If interest rates have fallen, the portfolio value will have risen. In accordance with GASB Statement No. 31, the portfolio for year-end reporting purposes is treated as if it were all sold. Therefore, fund balance must reflect the portfolio's change in value. These portfolio value changes are unrealized unless sold. The City's practice is to buy and hold investments until their maturity dates.

#### C. Disclosures Relating to Interest Rate Risk

The City manages its exposure to interest rate risk by purchasing a combination of shorter term and longer term investments and by timing cash flows from maturities so that a portion of the portfolio is maturing or coming close to maturity evenly over time as necessary to provide the cash flow and liquidity needed for operations. Information about the sensitivity of the fair values of the City's investments (including investments held by bond trustees) to market interest rate fluctuations is provided by the following table that shows the distribution of the City's investments as of June 30, 2012 by maturity:

		Investment Maturities (in Years)			
Investment Type	Fair Value	Less Than 1	1-5	6-10	More Than 10
Local Agency Investment Fund	\$ 75,900,581	\$ 75,900,581	\$ -	\$ -	\$ -
U.S. Agency Securities	29,631,535	2,575,000	27,056,535	-	-
Municipal Bonds	5,853,872	-	3,024,090	2,829,782	-
Corporate Notes	31,297,099	1,821,492	29,475,607	-	-
Commercial Paper	4,991,131	4,991,131	-	-	-
Guarantee Investment Contract	1,889,334	-	1,236,689	-	652,645
Money Market Mutual Funds	17,082,105	17,082,105			
Total	\$166,645,657	\$102,370,309	\$60,792,921	\$ 2,829,782	\$ 652,645

#### NOTE 2 - CASH AND INVESTMENTS, continued

#### D. Disclosures Relating to Credit Risk

Credit Risk is the risk of loss of value of an investment due to a downgrade of its rating or the failure or impairment of its issuer. Credit Risk is measured by the assignment of a rating by a nationally recognized statistical rating organization. Presented below is the minimum rating required by (where applicable) the California Government Code, the City's investment policy, or debt agreements, and the actual rating as of June 30, 2012 for each investment type. In order to limit loss exposure due to Credit Risk, the investment policy limits purchases of investments in commercial paper to those rated A-1 by Standard & Poor's or P-1 by Moody's Investors Service.

		Minimum				
Investment Type	_	Legal Rating	AAA	AA	A	A/P
Local Agency Investment Fund	\$ 75,900,581	N/A	\$ -	\$ -	\$ -	\$75,900,581
U.S. Agency Securities	29,631,535	N/A	29,631,535	-	-	-
Municipal Bonds	5,853,872	A1/P1	-	2,829,782	3,024,090	-
Corporate Notes	31,297,099	Α	-	16,902,319	14,394,780	-
Commercial Paper	4,991,131	A/P	-	-	-	4,991,131
Guarantee Investment Contract	1,889,334	N/A	1,889,334	-	-	-
Money Market Mutual Funds	17,082,105	AAA	17,082,105			
Total	\$166,645,657		\$48,602,974	\$19,732,101	\$17,418,870	\$80,891,712

### E. Investments in Local Agency Investment Funds

The Local Agency Investment Fund (LAIF), is a voluntary program created by state statute in 1977 as an investment alternative for California's local governments and special districts. Under the direction of the State Treasurer's Office and audited by the Bureau of State Audits, the program offers local agencies the opportunity to participate in a major portfolio. The fair value for the City's position in LAIF is the same as the value of the pooled shares.

The City's investments with LAIF at June 30, 2012, included a small portion of the pool funds invested in Structured Notes and Asset-Backed Securities. These investments may include the following:

<u>Structured Notes</u> – debt securities (other than Asset-Backed securities) whose cash-flow characteristics (coupon rate, redemption amount, or state maturity) depend upon one or more indices and/or that have embedded forwards or options.

<u>Asset-Backed Securities</u> – generally mortgage-backed securities which entitle their purchasers to receive a share of the cash flows from a pool of assets such as principal and interest repayments from a pool of mortgages (such as CMOs) or credit card receivables.

#### NOTE 2 - CASH AND INVESTMENTS, continued

As of June 30, 2012, the City had \$75,900,581 invested in LAIF, which has invested 2.75% of the pool investments funds in medium and short-term Structured Notes and Asset-Backed Securities. The City valued its investment in LAIF as of June 30, 2012 by multiplying the City's account balance with a fair value factor determined by LAIF. This fair value factor was determined by dividing all LAIF participants' total aggregate fair value by total aggregate amortized cost resulting in a factor of 1.001219643.

#### F. Reverse Repurchase Agreement

The City, under state statute, is allowed to enter into reverse repurchase agreements. A reverse repurchase agreement is a transaction in which a broker-dealer or financial institution transfers cash to the City and the City transfers securities to the broker-dealer or financial institution and promises to repay the cash plus interest in exchange for the same or similar securities. By state statute, proceeds from reverse repurchase agreements are to be used only for investment purposes; however, on several occasions during the period, the City used the proceeds to temporarily finance current operations.

The City was obligated under certain reverse purchase agreements as of June 30, 2012. Credit risk exposure for the City arises when a broker-dealer or financial institution does not return the securities or their value at the conclusion of the reverse repurchase agreement. The amount of the potential economic loss is the difference between the fair value of the securities related to the reverse repurchase agreements, including accrued interest, and the amount of the obligation, including accrued interest, under the reverse repurchase agreement.

### **NOTE 3 – LOANS RECEIVABLE**

At June 30, 2012, the City's outstanding loans receivables were as follows:

\$ 8,652,183	City loans recorded in the Special Revenue Fund, Community Development, are for the HOME Partnership Program (HOME). HOME is a U.S. Housing and Urban Development program administered by the California Department of Housing and Community Development (HCD). The City uses HOME funds to operate an acquisition and rehabilitation loan program. The loans are made to owners of rental properties that agree to restrict the rent of the HOME-assisted units to low and moderate income families.
\$ 1,500,052	City loans recorded in the Special Revenue Fund, Community Development, are for the Community Development Block Grant (CDBG) and Rental Rehabilitation Program (RRP). In the past the City operated CDBG and RRP, even though the City no longer receives funding under these programs the borrowers are repaying the existing loan balances. Repayments are used to carry out CDBG and RRP eligible activities.
\$ 8,110,476	Redevelopment loans recorded in the Special Revenue Funds are for the Neighborhood Conservation Program (NCP), the purpose of which is to provide a pool of loan funds to encourage investor-owners and owner-occupants to improve the lower income neighborhoods of the City and further equal opportunity in housing. Loans ranging in amounts from \$1,000 to \$45,000 per unit, are offered at 3% interest, and may be amortized over 15 years. The loans are secured by property. Loans to households with very low incomes may be deferred until such time that household income becomes sufficient to repay the loan; the deferred loan will become fully amortized at 3% interest. Deferred loans may also be made to low-income households on fixed incomes.
\$ 14,541,068	The Redevelopment Agency Equity loans recorded in the Special Revenue Funds are for primary financing to obtain blighted property. The loan amounts and terms may vary depending on the amounts needed to acquire and improve the property. The loans are offered at 0% interest, with the total payment deferred until the end of the term and are secured by the property. The amount of loans in arrears is \$120,628.
\$ 1,101,738	The Redevelopment Down Payment loans recorded in the Special Revenue Funds are for assisting low income families with their down payment and closing costs. There are two types of loans. The first type is given in coordination with a Mortgage Credit Certificate (MCC) for a maximum amount of \$15,000 deferred for five years, and repaid over ten years at an interest rate of 5%. The loan is not secured against the property. The second type has no other assistance for a maximum amount of \$10,000 deferred for five years, and repaid over fifteen years at an interest rate of 5%. The amount of loans in arrears is \$18,913.
\$ 98,808	City loans recorded in the Special Revenue Fund, Community Development, are for the Community Development Block Grant (CDBG). These funds are available to eligible participant families to close the gap between the amount they qualify for and the current average price for a modest two-or three bedroom condo or single family home.

## NOTE 3 – LOANS RECEIVABLE, continued

\$ 2,733,484	The Redevelopment Shared Equity loans are recorded in the Special Revenue funds for expanding homeownership opportunities to low and moderate-income households. The amount borrowed is the minimum needed to close the gap between lender requirements and buyer's cash for down payment assistance and/or closing costs. Qualified homebuyers may receive up to \$50,000 or 20% of the purchase price (whichever is less) towards the purchase of a home located in Vacaville. The deferred loan terms are 45 years at zero interest with no payments required during that time as long as the homebuyer does not sell, transfer ownership, rent the property, refinance it with cash back, or prepay the loan with any other funds. The loan will be forgiven if the borrower remains in the home for the full 45 year loan term. There is a 45 year Resale Restriction Agreement that will be recorded against the property. The City will hold an option to purchase the home at a restricted sales price to keep the home affordable for another buyer.
\$ 257,935	A loan receivable has been recorded in the Parks and Recreation Fund from an agreement reached with the Vacaville Unified School District to eliminate the repayment of a facilities use fee owed to the City in the form of a credit applied to back payment and future pass-through payments to the Vacaville Unified School District. The loan balance remaining after \$1,742,065 was settled in fiscal year 2010/11 will be applied to future pass-through payments between fiscal years 2011/12 through 2013/14.
\$ 920,307	City loans recorded in the Special Revenue Fund, Neighborhood Stabilization Program (NSP), are for a first time homebuyer loan program. The program is designed to provide assistance to eligible homebuyers in purchasing foreclosed homes located within the program's eligible area. The program provides this assistance in the form of a shared equity, deferred payment, second priority loan to reduce the gap between the purchase price and closing costs of affordable housing units that will be occupied by the homebuyers. The term of each loan shall be for a maximum of 15 years. If the borrower remains in the home for the full term of the affordability period the loan is forgiven.
\$ 9,090	Ten emergency interest-free loans recorded in the Special Revenue Fund were granted for purposes of paying the first month's rent and/or the security deposit required as a condition of renting certain temporary premises for individuals because of damages to their permanent residence by the January 2006 winter floods. Payments of \$100 per month began in September 30, 2006.
\$ 300,000	A loan receivable has been recorded in the Special Revenue Fund for a loan provided to Vacaville Social Services Corporation, a nonprofit corporation, which operates the Opportunity House homeless shelter in Vacaville. The \$300,000 loan will be used for construction improvements at the site where the shelter will be relocated and expanded. The loan will carry a simple interest rate of 3% and will be repaid on the date on which the earlier of the following events occur: within 60 days of the borrower obtaining title to the property and replacing the loan with other approved financing, one year from the effective date, or upon a default.
<u>\$ 1,455,000</u>	A loan receivable was recorded in the former Redevelopment Capital Projects Funds from Vacaville Community Housing, a non-profit corporation. The loan is secured by multi-family housing units at 0% interest and the total payment is deferred until the year 2025.
<u>\$ 39,680,141</u>	Total City loans receivable

#### NOTE 3 - LOANS RECEIVABLE, continued

At June 30, 2012, the Private Purpose Trust Fund Successor Agency's outstanding loans receivables were as follows:

\$ 2,364,740	A loan receivable was recorded in the former Redevelopment Debt Service Fund from Vacaville Community Housing, a non-profit corporation. The loan is secured by multi-family housing units at 0% interest and the payment is deferred until the year 2025.
\$ 1,825,370	In 2002, the Agency entering into an agreement with the Vacaville Library District to loan \$3,895,000 to finance the construction of a new Vacaville Library branch located in the Downtown Project Area. A loan receivable and deferred revenue have been recorded in the amount of \$3,895,000 in the former Redevelopment Capital Projects Fund. Upon dissolution of Redevelopment, the loan was transferred into the Successor Agency. The loan will be repaid by Fiscal Year 2031/2032 with interest rates ranging from 4% to 7%.
<u>\$ 1,656,447</u>	The former Redevelopment Downtown Rehabilitation loans recorded in the Capital Projects Funds are for façade improvements and historic district building loans. Façade improvement loans are fully amortized for 15-year terms at 1% interest with a \$20,000 maximum loan per standard building street frontage. Façade improvements may include a complete renovation, signage, exterior lighting, landscaping, painting and awnings. Historic district building loans are fully amortized for 25-year terms at 3% interest with a maximum loan amount of \$135,000. Historic district building loans for tenant improvements and other non-seismic related costs require 50% matching funds contributed by the borrower, which may include private funds as well as loans made through the façade improvement loan program. Borrowers are not required to match funds on seismic upgrades. These loans may be assumable on a case by case basis.
<u>\$ 5,846,557</u>	Total Private Purpose Trust Fund Successor Agency loans receivable

#### **NOTE 4 – OPERATING LEASES**

The City has entered into a five year lease for maintenance and related supplies for copiers, printers and fax machines used throughout the City. The lease began on May 1, 2004 and has been extended to December 2015. The lease may be renewed on a month-to-month basis upon termination of the lease. Annual minimum payments under the lease are \$197,366.

### **NOTE 5 - CAPITAL ASSETS**

### **Government-Wide Financial Statements**

## A. Summary

The following is a summary of capital assets as of June 30, 2012:

						Total	
	Government			Business-Type		Primary	
		Activities	_	Activities		Government	
Non-Depreciable Assets:							
Land	\$	197,012,703	\$	9,742,477	\$	206,755,180	
Land held for development		990,186		-		990,186	
Construction in progress		5,078,872	_	52,120,729		57,199,601	
Total		203,081,761	_	61,863,206	_	264,944,967	
Depreciable Assets:							
Buildings & improvements		54,130,824		239,706,603		293,837,427	
Equipment		6,875,920		9,457,304		16,333,224	
Vehicles		10,932,465		4,552,285		15,484,750	
Infrastructure		367,174,788	_	91,956,914	_	459,131,702	
		439,113,997		345,673,106		784,787,103	
Less accumulated depreciation		(202,846,812)		(110,520,984)	_	(313,367,796)	
Total depreciable assets, net		236,267,185		235,152,122		471,419,307	
Total capital assets, net	\$	439,348,946	\$	297,015,328	\$	736,364,274	

## NOTE 5 - CAPITAL ASSETS, continued

### B. Governmental Activities

The following is a summary of capital assets for governmental activities:

	Balance							-	Transfer to		Balance
	July 1, 2011		Additions		Disposals	_	Transfers	Suc	ccessor Agency	J	une 30, 2012
Non-Depreciable Assets:											
Land	\$ 198,024,739	\$	1,312,812	\$	(1,039,793)	\$	-	\$	(1,285,055)	\$	197,012,703
Land held for development	6,014,742		-		(1,250,943)		-		(3,773,613)		990,186
Intangibles	788,124		-		-		-		(788,124)		-
Construction in progress	9,182,791		2,447,285		(558,949)		(5,880,600)		<u>(111,655</u> )	_	5,078,872
Total	214,010,396		3,760,097		(2,849,685)		(5,880,600)		(5,958,447)		203,081,761
Depreciable Assets:											
Buildings & improvements	57,056,366		909,779		-		128,695		(3,964,016)		54,130,824
Equipment	6,655,542		309,330		(113,772)		24,820		-		6,875,920
Vehicles	9,861,963		826,969		(122,603)		366,136		-		10,932,465
Infrastructure	386,365,450	_	2,736,706			_	5,751,905	_	(27,679,273)	_	367,174,788
Total	459,939,321		4,782,784		(236,375)	_	6,271,556		(31,643,289)	_	439,113,997
Less accumulated depreciation for:											
Buildings & improvements	(17,068,782)		(1,318,759)		-		-		571,916		(17,815,625)
Equipment	(5,157,103)		(510,009)		110,681		(24,820)		-		(5,581,251)
Vehicles	(7,017,159)		(558,538)		122,603		(324,977)		-		(7,778,071)
Infrastructure	(165,544,944)	_	(8,704,869)			_	-	_	2,577,948	_	(171,671,865)
Total	(194,787,988)		(11,092,175)		233,284	_	(349,797)		3,149,864	_	(202,846,812)
Total depreciable assets, net	265,151,333	_	(6,309,391)	_	(3,091)	_	5,921,759	_	(28,493,425)		236,267,185
Governmental activities capital assets, net	\$ 479,161,729	\$	(2,549,294)	\$	(2,852,776)	\$	41,159	\$	(34,451,872)	\$	439,348,946

The July 1, 2011 balance for accumulated depreciation has been restated and reduced by \$713,304. See Footnote 19 – Prior Period Adjustment.

## NOTE 5 - CAPITAL ASSETS, continued

Depreciation expense was charged to functions as follows:

Governmental activities:

General government	\$ 535,789
Community development	617
Public safety	926,169
Public works	9,012,325
Community services	553,208
Housing	 64,067
Total Government activities depreciation expense	\$ 11,092,175

Internal service fixed assets included in general governmental activities at June 30, 2012 were \$648,017 (net depreciable value) with related depreciation expense of \$217,007.

## **Fund Financial Statements**

The fund financial statements do not present general government activities capital assets but are shown in the Reconciliation of the Governmental Funds Balance Sheet to the Government-Wide Statement of Net Assets.

### NOTE 5 - CAPITAL ASSETS, continued

## C. Business-type Activities

The following is a summary of capital assets for business-type activities:

		Balance July 1, 2011		Additions		Disposals		Transfers		Balance une 30, 2012
Non-Depreciable Assets:	_	July 1, 2011	_	Additions	-	Dispusais	_	Hansiers		une 30, 2012
Land	\$	9,672,088	\$	70,389	\$	-	\$	_	\$	9,742,477
Construction in progress	_	49,625,428	_	30,237,158	_	(782,089)	Ψ 	(26,959,768)	_	52,120,729
Total		59,297,516		30,307,547	_	(782,089)		(26,959,768)		61,863,206
Depreciable Assets:										
Buildings & improvements		213,147,905		-		-		26,558,698		239,706,603
Equipment		9,418,987		173,745		(110,608)		(24,820)		9,457,304
Vehicles		4,885,499		118,683		(85,761)		(366,136)		4,552,285
Infrastructure		89,987,207		1,568,637	_			401,070		91,956,914
Total		317,439,598		1,861,065	_	(196,369)		26,568,812	_	345,673,106
Less accumulated depreciation for:										
Buildings & improvements		(75,313,691)		(5,352,675)		-		-		(80,666,366)
Equipment		(2,794,877)		(747,791)		110,608		24,820		(3,407,240)
Vehicles		(3,446,829)		(258,904)		85,761		324,977		(3,294,995)
Infrastructure		(21,350,394)		(1,801,989)	_			-		(23,152,383)
Total		(102,905,791)		(8,161,359)	_	196,369		349,797	_	(110,520,984)
Total depreciable assets, net		214,533,807		(6,300,294)	_			26,918,609		235,152,122
Business-type activities capital assets, net	\$	273,831,323	\$	24,007,253	\$	(782,089)	\$	(41,159)	\$	297,015,328

The July 1, 2011 balance for Construction in progress and accumulated depreciation have been restated. The Construction in progress has been increased by \$480,194 and total accumulated depreciation has been decreased by \$371,406. See footnote 19 – Prior Period Adjustment.

### NOTE 5 - CAPITAL ASSETS, continued

Depreciation expense was charged to functions as follows:

Business-type activities:	
Sewer	\$ 4,692,981
Water	2,399,911
Transit	 1,068,467
Total Business-type activities depreciation expense	\$ 8,161,359

Vehicle and equipment replacement assets in the amount of \$1,022,824 (net depreciable value) are included in Business-type activities. At June 30, 2012 depreciation expense for these assets totaled \$217,251.

During the fiscal year ended June, 30, 2012 capital assets of \$34,451,872 were transferred to the Private Purpose Trust Fund Successor Agency due to the dissolution of the Vacaville Redevelopment Agency. As of June 30, 2012 the balances of capital assets in the Private Purpose Trust Fund Successor Agency consisted of \$33,686,111.

#### **NOTE 6 – LONG-TERM LIABILITIES**

### A. Long-Term Liabilities

The following is a summary of long-term liabilities for the fiscal year ended June 30, 2012:

	Governmental		В	usiness Type	
		Activities		Activities	 Total
Long-term debt					
Loans Payable	\$	2,776,805	\$	81,800,867	\$ 84,577,672
Certificates of Participation		2,285,000		-	2,285,000
Capital Lease Obligations		3,264,085		363,011	 3,627,096
Total	\$	8,325,890	\$	82,163,878	\$ 90,489,768

## NOTE 6 - LONG-TERM LIABILITIES, continued

## **Activity**

The following is a summary of changes in long-term liabilities for governmental activities. Activity for the City's fiscal year ended June 30, 2012:

Loans Payable:	Beginning						Ending		Due within
City:	Balance		Additions	Reductions		Transfers	Balance		one year
Brazelton Family Living Trust	\$ 337,500	\$	- (	\$ 67,500	\$	-	\$ 270,000	\$	67,500
Grindstaff Family Trust	168,750		-	-		-	168,750		-
Spencer Family Trust	168,750		-	-		-	168,750		-
Robert H. Power Trust	168,750		-	-		-	168,750		-
Michael/Jane Gonzalez Rev. Trust	168,750		-	-		-	168,750		-
Robert Rogers	500,000		-	-		-	500,000		500,000
Dorthy Brown	589,005		-	-		-	589,005		589,005
Charles Rogers	742,800		-	-		-	742,800		742,800
Redevelopment:									
Beck & Clark Family Trust	293,377		-	11,975		(281,402)	-		-
Klotz, Albert & Marita Family Trust	328,970		-	60,283		(268,687)	-		-
Babington, Richard & Carol	266,174		-	38,400		(227,774)	-		-
Dept. of Toxic Substances	174,599	_	<u> </u>	174,599				_	
Total Loans Payable	3,907,425		<u> </u>	352,757	_	(777,863)	2,776,805	_	1,899,305
Certificates of Participation:									
1994 Certificates of Participation	3,335,000		<u> </u>	1,050,000			2,285,000		1,110,000

## NOTE 6 - LONG-TERM LIABILITIES, continued

	Beginning				Ending	Due within
	Balance	Additions	Reductions	Transfers	Balance	one year
Bonds Payable:						
1996 Tax Allocation Bonds	4,405,000	-	275,000	(4,130,000)	-	-
2000 Tax Allocation Bonds	7,860,000	-	260,000	(7,600,000)	-	-
2001 Tax Allocation Bonds	26,720,000	-	790,000	(25,930,000)	-	-
2000A Multifamily Mortgage	1,715,770	-	82,550	(1,633,220)	-	-
2006 Taxable Housing Bonds	17,655,000	-	105,000	(17,550,000)	-	-
2006 ABAG Tax Allocation Bonds	2,275,000		385,000	(1,890,000)		
Total Bonds	60,630,770		1,897,550	(58,733,220)		<del>-</del>
Capital Lease Obligations:						
Vacaville Recreation Corporation	1,958,106	-	96,693	-	1,861,413	101,640
Westamerica Bank	307,256	-	72,734	-	234,522	75,389
Banc of America Leasing	713,430	-	131,219	-	582,211	136,718
Westamerica Bank	366,024	-	55,016	-	311,008	57,283
Westamerica Bank	172,280	-	21,647	-	150,633	22,567
Westamerica Bank	163,000		38,702		124,298	40,036
Total Capital Lease Obligations	3,680,096		416,011		3,264,085	433,633
Total long-term debt	\$ 71,553,291	\$ -	\$ 3,716,318	\$ (59,511,083)	\$ 8,325,890	\$ 3,442,938

## NOTE 6 - LONG-TERM LIABILITIES, continued

The following is a description of long-term debt issues, along with the amount of original debt issuance:

## Loans Payable:

Original Debt Amount	Outstanding June 30, 2012	
\$ 675,000	\$ 270,000	Long-term note for a portion of the purchase of 60.39 acres of land at the northeast corner of Pleasants Valley Road and Foothill Road. Principal and interest payments are due annually at a rate of 5.50%, due May 2016. Each installment includes principal of \$67,500 plus applicable interest on the unpaid balance. Payments of principal and interest are funded through the Drainage Detention Zone 2 Fund.
\$ 168,750	\$ 168,750	Long-term note for a portion of the purchase of 60.39 acres of land at the northeast corner of Pleasants Valley Road and Foothill Road. Interest payments are due annually at a rate of 5.50% (\$9,281.25) through May 2016 and principal of \$168,750 is due May 2016. Payments of principal and interest are funded through the Drainage Detention Zone 2 Fund.
\$ 168,750	\$ 168,750	Long-term note for a portion of the purchase of 60.39 acres of land at the northeast corner of Pleasants Valley Road and Foothill Road. Interest payments are due annually at a rate of 5.50% (\$9,281.25) through May 2016 and principal of \$168,750 is due May 2016. Payments of principal and interest are funded through the Drainage Detention Zone 2 Fund.
\$ 168,750	\$ 168,750	Long-term note for a portion of the purchase of 60.39 acres of land at the northeast corner of Pleasants Valley Road and Foothill Road. Interest payments are due annually at a rate of 5.50% (\$9,281.25) through May 2016 and principal of \$168,750 is due May 2016. Payments of principal and interest are funded through the Drainage Detention Zone 2 Fund.
\$ 168,750	\$ 168,750	Long-term note for a portion of the purchase of 60.39 acres of land at the northeast corner of Pleasants Valley Road and Foothill Road. Interest payments are due annually at a rate of 5.50% (\$9,281.25) through May 2016 and principal of \$168,750 is due May 2016. Payments of principal and interest are funded through the Drainage Detention Zone 2 Fund.
\$ 500,000	\$ 500,000	Long-term note for the purchase of real property (APN 0124-010-130) located west of Rogers Lane in an unincorporated portion of Solano County. Interest payments are due annually at a rate of 5.0% (\$25,000) through January 2013 and principal of \$500,000 is due January 2013. Payments of principal and interest are funded through the City's Drainage Detention Zone 2 Development Impact Fee Fund, Redevelopment Agency loans and other grants as received.
\$ 589,005	\$ 589,005	Long-term note for the purchase of real property (APN 0124-010-120) located at 6536 Pleasants Valley Road in an unincorporated portion of Solano County. Interest payments are due annually at a rate of 5.0% (\$29,450) through January 2013 and principal of \$589,005 is due January 2013. Payments of principal and interest are funded through the City's Drainage Detention Zone 2 Development Impact Fee Fund, Redevelopment Agency loans and other grants as received.

#### NOTE 6 - LONG-TERM LIABILITIES, continued

\$ 742,800 \$ 742,800

Long-term note for the purchase of real property (APN 0124-160-040 and APN 0124-160-050) consisting of approximately 30.95 acres, located west of Rogers Lane in an unincorporated portion of Solano County. Interest payments are due annually at a rate of 5.0% (\$37,140) through January 2013 and principal of \$742,800 is due January 2013. Payments of principal and interest are funded through the City's Drainage Detention Zone 2 Development Impact Fee Fund, Redevelopment Agency loans and other grants as received.

The annual requirement to amortize debt outstanding as of June 30, 2012 for loans payable is as follows:

Year Ending June 30	 Principal	 Interest	 Total
2013	\$ 1,899,305	\$ 143,563	\$ 2,042,868
2014	67,500	48,262	115,762
2015	67,500	44,549	112,049
2016	 742,500	40,849	 783,349
Total	\$ 2,776,805	\$ 277,223	\$ 3,054,028

### **Certificates of Participation:**

Original Debt	Outstanding
Amount	June 30, 2012
\$15 170 000	\$ 2 285 000

1994 Certificates of Participation issued by the Authority for the acquisition, construction, and installation of a new community center, community theater, and public library complex within the City. Interest rates range from 3.00% to 5.25% and the certificates fully mature in 2013. Principal payments began December 1994 and payments of principal and interest are funded by excise tax assessments of city residents and businesses. Shortfalls in excise tax revenues are funded by other General Fund revenues. Annual principal and interest payments on the bonds are expected to require 55% percent of net revenues. The total principal and interest remaining to be paid on the bonds is \$2,406,394. For the current year, principal and interest paid were \$1,196,182.

The annual requirement to amortize debt outstanding as of June 30, 2012 for certificates of participation is as follows:

Year Ending			
June 30	 Principal	Interest	 Total
2013	\$ 1,110,000	\$ 90,547	\$ 1,200,547
2014	 1,175,000	 30,847	 1,205,847
Total	\$ 2,285,000	\$ 121,394	\$ 2,406,394

## NOTE 6 - LONG-TERM LIABILITIES, continued

## Capital Lease Obligations:

Original Debt Amount	Outstanding June 30, 2012	
\$ 2,626,700	\$1,861,413	Sublease agreement with Vacaville Recreation Corporation (Corporation) and Agency. The Agency entered into an agreement, option to purchase and right of first refusal with the Corporation for the in-line/multi-purpose portion of the Vacaville Skating Center. Pursuant to a separate sublease agreement between the City and Agency, the City agreed to assume all rights and responsibilities of the Agency under the lease agreement. In the event of the City's inability to pay the sublease, the Agency is obligated to pay the Corporation the lease payments. The City also assumed the option to purchase the subleased premises for one dollar at the expiration of the term of the sublease or prepayment in full of the sublease payments. This sublease qualifies as a capital lease for accounting purposes and has been recorded as a capital asset and liability at the present value of the future minimum lease payments. Lease payments are paid monthly through September 2025. Lease payments are funded through the Parks and Recreation Capital Projects Fund.
\$ 703,100	\$ 234,522	Lease agreement between the City and First Municipal Leasing Corporation and Westamerica Bank for two Type I Fire Engines at a total cost of \$703,100 with an interest rate of 3.65% with an option to purchase. The lease qualifies as a capital lease for accounting purposes and has been recorded as a capital asset and liability at the present value of the future minimum lease payments. Lease payments are paid annually through July 2014. Lease payments are funded through the City's Government Vehicle Replacement Fund.
\$ 1,280,000	\$ 582,211	Lease agreement between the City and Banc of America Leasing & Capital and Deutsche Bank National Trust Company for the lease of a ladder truck, brush unit, and backhoe with an estimated cost of \$1,280,000 with an option to purchase. The lease qualifies as a capital lease for accounting purposes and has been recorded as a liability at the present value of the future minimum lease payments. Lease payments will be paid annually through November 2015. Lease payments are funded through the City's Government Vehicle Replacement Fund.
\$ 587,036	\$ 311,008	Lease agreement between the City and First Municipal Leasing Corporation and Westamerica Bank for a brush unit, a backhoe, an asphalt grinder, and a shared interest (1/3) in a four-yard loader at an estimated cost of \$587,036 with an interest rate of 4.12%. The lease qualifies as a capital lease for accounting purposes and has been recorded as a capital asset and liability at the present value of the future minimum lease payments. Lease payments are paid annually through November 2016. Lease payments are funded through the City's gas tax and general funds.
\$ 239,500	\$ 150,632	Lease agreement between the City and First Municipal Leasing Corporation and Westamerica Bank for the purchase of a patch truck and chipper at an estimated cost of \$239,500 with an interest rate of 4.25%. The lease qualifies as a capital lease for accounting purposes and has been recorded as a capital asset and liability at the present value of the future minimum lease payments. Lease payments are paid annually through November 2017. Lease payments are funded through the City's gas tax and general funds.

### NOTE 6 - LONG-TERM LIABILITIES, continued

\$ 163,000 \$ 124,299

Lease agreement between the City and First Municipal Leasing Corporation and Westamerica Bank for the purchase of 5 police patrol cars at an estimated cost of \$163,000 with an interest rate of 3.45%. The lease qualifies as a capital lease for accounting purposes and has been recorded as a capital asset and liability at the present value of the future minimum lease payments. Lease payments are paid annually through September 2014. Lease payments are funded through the City's Government Vehicle Replacement Fund.

The annual requirement to amortize debt outstanding as of June 30, 2012 for capital lease obligations is as follows:

Year Ending			
June 30	 Principal	 Interest	 Total
2013	\$ 433,633	\$ 147,220	\$ 580,853
2014	452,013	128,839	580,852
2015	471,184	109,668	580,852
2016	362,913	89,668	452,581
2017	218,070	73,400	291,470
Thereafter	 1,326,272	 290,017	 1,616,289
Total	\$ 3,264,085	\$ 838,812	\$ 4,102,897

The assets acquired through capital leases are as follows:

Asset:	
Buildings & Improvements	\$ 2,626,700
Equipment	3,354,786
Less: Accumulated depreciation	 (2,124,222)
Total	\$ 3,857,264

### NOTE 6 - LONG-TERM LIABILITIES, continued

### B. Business-Type and Proprietary Fund Long-Term Debt

### Activity

The following is a summary of changes in the business-type and proprietary fund long-term liabilities at June 30, 2012:

	Beginning Balance	Additions	 Reductions	Ending Balance	 Due within one year
Easterly Wastewater Treatment Plant					
Line of Credit	\$ -	\$ 4,000,000	\$ 2,000,000	\$ 2,000,000	\$ 2,000,000
State Revolving Loans Payable:					
Interim Renovation	626,691	-	55,172	571,519	56,717
Tertiary Project	-	27,152,006	-	27,152,006	-
Plant Expansion	 55,385,275	 	 3,307,933	 52,077,342	 3,397,247
Total Easterly Wastewater Treatment Plant	 56,011,966	 31,152,006	 5,363,105	 81,800,867	 5,453,964
Capital Lease Obligations:					
Equipment-2006 Acquisition	37,549	-	6,908	30,641	7,196
Equipment-2007 Acquisition	218,362	-	32,821	185,541	34,173
Equipment-2009 Acquisition	 167,929	 	 21,100	 146,829	 21,998
Total Capital Lease Obligations	 423,840	 	 60,829	 363,011	 63,367
Note Payable:					
Meadow Woods/DDA	104,956	<u> </u>	 104,956	 	 
Total	\$ 56,540,762	\$ 31,152,006	\$ 5,528,890	\$ 82,163,878	\$ 5,517,331

### Loans Payable:

### Line of Credit

The City entered into an agreement with Chase Bank on July 27, 2011 for a \$20,000,000 line of credit loan. The purpose of the loan was to bridge the funding gap between expenses on the Tertiary Project and disbursements form the State Revolving Fund loan. The line of credit loan is for a term of three years with interest tied of the LIBOR rate.

#### NOTE 6 - LONG-TERM LIABILITIES, continued

### State Water Resources Control Board Loan for the Easterly Wastewater Treatment Plant Interim Renovation – Original Issue \$1,104,315

This loan is a State Revolving Loan Fund Program contract between the State Water Resources Control Board and the City with a maximum loan amount of \$1,104,315 to fund the Easterly Wastewater Treatment Plant Interim Renovation. The loan is due in installments of \$72,720. Principal and interest at 2.8% are paid annually each September through 2021.

The annual debt service requirement on this note is as follows:

Year Ending							
June 30	Principal			Interest	Total		
2013	\$	56,717	\$	16,003	\$	72,720	
2014		58,305		14,415		72,720	
2015		59,938		12,782		72,720	
2016		61,616		11,104		72,720	
2017		63,341		9,379		72,720	
Thereafter		271,602		19,273		290,875	
Total	\$	571,519	\$	82,956	\$	654,475	

#### State Water Resources Control Board Loan for the Easterly Wastewater Treatment Plant Expansion- Original Issue \$67,786,401

This loan is a State Revolving Loan Fund Program contract between the State Water Resources Control Board and the City with a maximum loan amount of \$67,786,401 to fund the Easterly Wastewater Treatment Plant Expansion. The loan repayment amounts are due in installments of \$4,803,335 which began in 2006. Principal and interest at 2.7% are paid annually each July through 2026.

The estimated annual debt service requirement on this note is as follows:

Year Ending						
June 30		Principal	 Interest	Total		
2013	\$	3,397,247	\$ 1,406,088	\$	4,803,335	
2014		3,488,973	1,314,362		4,803,335	
2015		3,583,175	1,220,160		4,803,335	
2016		3,679,921	1,123,414		4,803,335	
2017		3,779,278	1,024,057		4,803,335	
Thereafter		34,148,747	 4,277,937		38,426,684	
Total	\$	52,077,341	\$ 10,366,018	\$	62,443,359	

#### NOTE 6 - LONG-TERM LIABILITIES, continued

#### State Water Resources Control Board Loan for the Easterly Wastewater Treatment Plant Tertiary Project – Original Issue \$116,677,000

This loan is a State Revolving Loan Fund Program contract between the State Water Quality Control Board and the City with a maximum loan amount of \$116,677,000 to fund the Easterly Wastewater Treatment Plant Tertiary Project. The project consists of four construction phases. There are four separate financial agreements for each phase as follows:

Phase 1 – Denitrification Improvements; financial agreement executed on August 23, 2011 for \$32,313,355

Phase 2 – Laboratory Expansion Improvements; financial agreement executed on October 12, 2011 for \$3,497,000

Phase 3 - Filtration Improvements; financial agreement executed on October 21, 2011 for \$68,125,000

Phase 4 – Completion Improvements; financial agreement executed on October 12, 2011 for \$14,080,000

The term of the loan is 20 years with an interest rate of 2.6%. Annual payments will begin following the agreed upon completion date for each individual phase. The City has a contract with C. Overaa & Company for \$22,630,000 to construct the Denitrification Improvements, Phase 1 of the SRF loan. The Denitrification Improvements are required by the Central Valley Regional Water Quality Control Board of the City's National Pollutant Discharge Elminiaton System Discharge Permit for the Easterly Wastewater Treatment Plant, and by the Time Scheduled Order issued by the same board. The City anticipates phase 1 of the project to be completed in fiscal year 2013-14. The first annual payment of \$1,952,239 including principal and interest on phase 1 is due May 31, 2014.

The estimated annual debt service requirement on phase 1 of this note is as follows:

Year Ending							
June 30	Principal			Interest	Total		
2013	\$	-	\$	-	\$	-	
2014		1,192,195		760,044		1,952,239	
2015		1,277,775		773,805		2,051,580	
2016		1,324,935		771,953		2,096,888	
2017		1,355,408		741,480		2,096,888	
Thereafter		27,163,042		6,387,160		33,550,202	
Total	\$	32,313,355	\$	9,434,442	\$	41,747,797	

## NOTE 6 - LONG-TERM LIABILITIES, continued

## Capital Lease Obligations:

Original Debt Amount	June 30, 2012	
\$ 70,000	\$ 30,643	Lease agreement between the City and Banc of America Leasing & Capital and Deutsche Bank National Trust Company for a water truck with an estimated cost of \$70,000 with an option to purchase. The lease qualifies as a capital lease for accounting purposes and has been recorded as a liability at the present value of the future minimum lease payments. Lease payments will be paid annually through November 2015. Lease payments are funded through the City's Sewer Fund.
\$ 350,214	\$ 185,541	Lease agreement between the City and First Municipal Leasing Corporation and Westamerica Bank for a shared interest (2/3) of a four-yard loader, a dump truck and a 30 ton trailer at an estimated cost of \$350,214 with an interest rate of 4.12%. The lease qualifies as a capital lease for accounting purposes and has been recorded as a capital asset and liability at the present value of the future minimum lease payments. Lease payments are paid annually through November 2016. Lease payments are funded through the City's sewer and water funds.
\$ 233,450	\$ 146,828	Lease agreement between the City and First Municipal Leasing Corporation and Westamerica Bank for the purchase of a utility vacuum and a flusher truck at an estimated cost of \$233,450 with an interest rate of 4.25%. The lease qualifies as a capital lease for accounting purposes and has been recorded as a capital asset and liability at the present value of the future minimum lease payments. Lease payments are paid annually through November 2017. Lease payments are funded through the City's sewer and water funds.

The annual requirement to amortize debt outstanding as of June 30, 2012 for capital lease obligations is as follows:

Year Ending June 30	Principal	Interest		Total
	 <u> </u>	 	-	
2013	\$ 63,367	\$ 15,168	\$	78,535
2014	66,011	12,523		78,534
2015	68,766	9,770		78,536
2016	71,635	6,901		78,536
2017	66,146	3,911		70,057
Thereafter	 27,087	1,151		28,238
Total	\$ 363,012	\$ 49,424	\$	412,436

#### NOTE 6 - LONG-TERM LIABILITIES, continued

Outstanding

The assets acquired through capital leases are as follows:

Asset:	
Equipment	\$ 656,640
Less: Accumulated depreciation	 (190,359)
Total	\$ 466,281

## Note Payable:

Original Debt

 <u>Amount</u>	June 3	30, 2012	
\$ 704,956	\$	-	Agreement between the City and Fruitvale LLC to reimburse the developer for the construction of a water line in Gibson Canyon Road. The city is to reimburse the developer 50% of the design and engineering cost and 100% of the construction cost because the water line was not required for development of the Meadow Woods project. There was an initial payment of \$300,000. There are principal payments of \$100,000 per year for three years and then a final payment of \$104,956 in August 2011. Payments of principal are funded through the Water Capital Distribution Fund.

## C. Compensated Absences

Compensated absences are due to employees for earned but unused leave balances, including vacation, sick, and compensated time off. Compensated absences are generally liquidated by the City's General Fund, internal service funds and enterprise funds in each fiscal year. The following is a summary of the compensated absences liability at the fiscal year ended June 30, 2012:

		Beginning				Ending	D	ue within
	_	Balance	 Additions	F	Reductions	 Balance	C	ne Year
Governmental Activities	\$	7,508,624	\$ 9,172,717	\$	8,902,843	\$ 7,778,498	\$	705,933
Business Activities	_	973,529	1,138,592		1,029,582	 1,082,539		126,690
Total	\$	8,482,153	\$ 10,311,309	\$	9,932,425	\$ 8,861,037	\$	832,623

#### NOTE 6 – LONG-TERM LIABILITIES, continued

#### D. Debt Without City Commitment

#### Special Assessment Debt

Payment of this debt is secured by valid assessment liens upon certain land within each district and, as such, is not a direct liability of the City. Reserves have been established from the bond proceeds to meet delinquencies should they occur. Neither the faith and credit nor taxing power of the City of Vacaville is pledged to the payment of the bonds; therefore, they are not included in the financial statements. If delinquencies occur beyond the amounts held in those reserves, the City has no duty to pay those delinquencies out of any other available funds. The City acts solely as an agent for those paying assessments and the bondholders.

The amount of bonds outstanding at June 30, 2012 is as follows:

Description	Original Bond Amount	 June 30, 2012
1997 Green Tree	4,505,000	\$ 630,000
1990 Eubanks Drive/Midway Road	3,660,000	880,000
1997 Allison/Ulatis Phase 2	1,140,739	315,000
1997 Northeast Sector	8,434,307	4,905,000
2002-A Consolidated Refunding	18,365,000	6,235,000
2005-Nut Tree Assessment Dist	7,275,000	 6,340,000
Total 1915 Act Limited Obligation Bonds		\$ 19,305,000

#### **Community Facilities District Bonds**

This \$10,365,000 bond issue was authorized pursuant to the Mello-Roos Community Facilities Act of 1982 as amended, and is payable from special taxes levied on property within the Community Facilities District according to a methodology approved by the voters within the District and by the City Council of the City of Vacaville. Neither the faith and credit nor taxing power of the City of Vacaville is pledged to the payment of the bonds. Reserves have been established from the bond proceeds to meet delinquencies should they occur. If delinquencies occur beyond the amounts held in those reserves, the City has no duty to pay the delinquency out of any available funds of the City. The City acts solely as an agent for those paying taxes levied and the bondholders. The amount of bonds outstanding at June 30, 2012 is \$1,925,000.

### Mark-Roos Local Bond Pooling Act Funds

This \$6,150,000 bond issue was authorized pursuant to the Mark-Roos Local Bond Pooling Act, and is payable from special taxes levied on property within the District according to a methodology approved by the voters within the District and by the City Council of the City of Vacaville. Neither the faith and credit nor taxing power of the City of Vacaville is pledged to the payment of the bonds. Reserves have been established from the bond proceeds to meet delinquencies should they occur. If delinquencies occur beyond the amounts held in those reserves, the City has no duty to pay the delinquency out of any available funds of the City. The City acts solely as an agent for those paying taxes levied and the bondholders. The amount of bonds outstanding at June 30, 2012 is \$3,230,000.

## NOTE 6 - LONG-TERM LIABILITIES, continued

## **Private Purpose Trust Fund - Successor Agency Activity**

### **Activity**

The following is a summary of changes in long-term liabilities for Private Purpose Trust Fund Successor Agency (Agency) activities. Activity for the Successor Agency's fiscal year ended June 30, 2012:

	Beginning Balance	A	dditions	Re	eductions		Transfers	 Ending Balance	 Due within one year
Loans Payable:									
Beck & Clark Family Trust	\$ -	\$	-	\$	12,394	\$	281,402	\$ 269,008	\$ 26,104
Klotz, Albert & Marita Family Trust	-		-		20,675		268,687	248,012	85,715
Babington, Richard & Carol	 -		-		-		227,774	 227,774	 40,608
Total Loans Payable	 				33,069	_	777,863	 744,794	 152,427
Bonds Payable:									
1996 Tax Allocation Bonds	-		-		-		4,130,000	4,130,000	285,000
2000 Tax Allocation Bonds	-		-		-		7,600,000	7,600,000	275,000
2001 Tax Allocation Bonds	-		-		-		25,930,000	25,930,000	825,000
2000A Multifamily Mortgage	-		-		-		1,633,220	1,633,220	87,630
2006 Taxable Housing Bonds	-		-		-		17,270,000	17,270,000	415,000
2006 ABAG Tax Allocation Bonds	 -				-		2,170,000	 2,170,000	 110,000
Total Bonds	 					_	58,733,220	58,733,220	 1,997,630
Total Long-Term Debt	\$ 	\$		\$	33,069	\$	59,511,083	\$ 59,478,014	\$ 2,150,057

## NOTE 6 - LONG-TERM LIABILITIES, continued

The following is a description of long-term debt issues, along with the amount of original debt issuance:

## Loans Payable:

iginal Debt Amount	Outstanding June 30, 2012	
\$ 475,000	\$ 269,008	Long-term note for the Agency's purchase of .51 acres of downtown property. Principal and interest are paid in semi-annual installments of \$22,243 each March and September including interest at 7.0% through March 1, 2020. Payments of principal and interest are funded by increment revenues of the Agency.
\$ 742,500	\$ 248,012	Long-term note for the Agency's purchase of 2 acres of downtown property. Principal and interest are paid in quarterly installments of \$24,537 at an annual interest rate of 5.75% through February 1, 2015. Payments of principal and interest are funded by tax increment revenues of the Agency
\$ 400,000	\$ 227,774	Long-term note for the Agency's acquisition of 140 Depot Street and 150 Depot Street. Principal and interest are paid in annual installments of \$53,705 each January through January 2017. Payment of principal and interest are funded by tax increment revenues of the Agency.
\$ 195,690	\$ -	Long-term note for the Agency's liability for toxic and hazardous waste materials clean-up on property located at the southwest corner of East Main Street and Wilson Street. Principal and interest are payable in monthly installments of \$1,017 including interest at an annual rate of 5.7% through July 2011. Payments of principal and interest are funded by Redevelopment Project Area I revenues.

The annual requirement to amortize debt outstanding as of June 30, 2012 for loans payable is as follows:

 Principal		Interest		Total
\$ 152,427	\$	43,913	\$	196,340
161,658		34,682		196,340
146,914		24,892		171,806
80,113		18,079		98,192
85,160		13,032		98,192
 118,522		14,936		133,458
\$ 744,794	\$	149,534	\$	894,328
\$	161,658 146,914 80,113 85,160 118,522	\$ 152,427 \$ 161,658 146,914 80,113 85,160 118,522	\$ 152,427 \$ 43,913 161,658 34,682 146,914 24,892 80,113 18,079 85,160 13,032 118,522 14,936	\$ 152,427 \$ 43,913 \$ 161,658 34,682 146,914 24,892 80,113 18,079 85,160 13,032 118,522 14,936

#### NOTE 6 - LONG-TERM LIABILITIES, continued

Outstanding

### **Bonds Payable:**

Original Debt

There are six Bonds payable secured by property tax increments: Series 1996, 2000, 2001, 2000A, 2006 ABAG and 2006 Taxable. Annual principal and interest payments on the four bonds are expected to require 25% of net revenues. Due to the dissolution of Redevelopment, these bonds have been transferred to the Successor Agency and we received \$7,002,686 in Redevelopment Property Tax Trust Funds to fund enforceable obligations. Series 2000A and 2006 Taxable are paid by the Low and Moderate Housing fund and therefore not included in the net revenue calculation.

	 Principal and Interest						
	Paid		Remaining				
1996 Tax Allocation	\$ 502,887	\$	5,469,395				
2000 Tax Allocation	699,190		11,921,693				
2000A Multifamily Mortgage Revenue	181,423		2,346,142				
2001 Tax Allocation	2,078,981		40,599,913				
2006 ABAG Tax Allocation	197,638		2,942,150				
2006 Taxable Housing	 1,478,391		30,791,467				
	\$ 5,138,510	\$	94,070,760				

Amount	June 30, 2012	
\$ 9,250,000	\$ 4,130,000	Tax Allocation Revenue Bonds issued by the Authority for financing various public improvements in the Agency's Vacaville Community Redevelopment area. Interest rates range from 4.0% to 5.40% and the bonds mature in September 2022. Payments of principal and interest are funded by tax increment revenues of the Agency.
\$11,995,000	\$ 7,600,000	Tax Allocation Revenue Bonds issued by the Authority for financing various public improvements in the Agency's redevelopment project areas. Interest rates range from 5.25% to 5.875% and the bonds mature in September 2031. Payments of principal and interest are funded by tax increment revenues of the Agency.
\$31,980,000	\$25,930,000	Tax Allocation Revenue Bonds issued by the Authority for financing various public improvements in the Agency's redevelopment project areas. Interest rates range from 4.00% to 7.00% and the bonds mature in September 2026. Payments of principal and interest are funded by tax increment revenues of the Agency.
\$18,875,000	\$17,270,000	Taxable Housing Tax Allocation Bonds issued by the Agency for financing redevelopment projects primarily by making loans to qualified 501(c)(3) non-profit corporations in connection with their development of multi-family rental housing in the City of Vacaville. Interest rates range from 5.6% to 7%. Payments of principal and interest are funded by tax increment revenues of the Agency.

#### NOTE 6 - LONG-TERM LIABILITIES, continued

\$ 2,364,740	Multifamily Mortgage Revenue Bonds were issued by the Agency to provide financing for Vacaville Community Housing (VCH), a non-profit corporation, to acquire and rehabilitate multifamily rental housing units. The bonds are limited obligations of the Agency and are payable solely from VCH project revenues, certain tax increment revenues, and certain other revenue and pledge funds. The Agency is committed to funding 25.4% of the debt service on the bonds from tax increment revenue during the 30 year life of the bonds, and as such 25.4% of the bond principal has been recorded in the financial statements as an obligation of the Agency. The Agency has an offsetting note receivable from VCH for \$1,455,000, with payments starting in 2025, to be amortized over the following 30 years, to reimburse the Agency for debt service payments advanced on behalf of VCH. Interest rates on the bonds range from 4.78% to 6.00% and the bonds mature in 2025.
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\$ 2,660,000 \$ 2,170,000

Tax Allocation Revenue Bonds issued by the Association of Bay Area Governments (ABAG) for financing redevelopment projects, primarily sewer main extension improvements, located in the Redevelopment Agency's I-505/80 project area. Interest rates range from 3.0% to 4.5% and the bonds mature in September 2026. Payments of principal and interest are funded by tax increment revenues of the Agency.

The annual requirement to amortize debt outstanding as of June 30, 2012 for bonds payable is as follows:

Year Ending			
June 30	 Principal	 Interest	 Total
2013	\$ 1,997,630	\$ 3,142,184	\$ 5,139,814
2014	2,102,710	3,036,381	5,139,091
2015	2,207,790	2,924,246	5,132,036
2016	2,317,870	2,805,019	5,122,889
2017	2,449,220	2,677,136	5,126,356
Thereafter	 47,658,000	 20,752,574	68,410,574
Total	\$ 58,733,220	\$ 35,337,540	\$ 94,070,760

There are a number of limitations and restrictions contained in the various bond indentures. The City believes it is in compliance with the significant limitations and restrictions.

#### **NOTE 7 – SALES OF REVENUE**

The State of California borrowed 8% of the City's property taxes. The State is required to repay this borrowing plus interest by June 30, 2013. The amount of this borrowing pertaining to the City of Vacaville was \$1,846,191.

The City participated in the Securitization Program which, allowed local agencies to sell their eventual repayment from the State to investors to cover the property taxes and the State paid all issuance costs. Monies were received in two equal installments, on January 15, 2011 and May 3, 2011. The City has no obligation on the bonds and no credit exposure to the State. Property taxes have been recorded in the same manner as if the State had not borrowed these funds.

#### **NOTE 8 – EMPLOYEE RETIREMENT PLANS**

#### PENSION PLAN

#### **Plan Description**

The City of Vacaville contributes to the California Public Employees' Retirement System (PERS), an agent multiple-employer public employee defined benefit pension plan. PERS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries.

PERS acts as a common investment and administrative agent for participating public entities within the State of California. Benefit provisions and all other requirements are established by state statute and city ordinance. Copies of PERS' annual financial report may be obtained from their executive office: 400 Q Street, Sacramento, CA 95811.

### **Funding Policy**

Participants are required to contribute 9% of their annual covered salary for safety employees and 7% of their annual covered salary for employees in the miscellaneous category. Participant contributions are made on a pre-tax basis pursuant to Internal Revenue Code Section 414(h) (2). The City is required to contribute at an actuarially determined rate; the rate during 2011-2012 was 15.052% for miscellaneous employees and 31.264% for safety employees. The contribution requirements of plan members and the City are established and may be amended by PERS.

#### NOTE 8 – EMPLOYEE RETIREMENT PLANS, continued

#### **Annual Pension Cost**

For 2012, the City's annual PERS pension cost of \$12,446,842, was equal to the City's required and actual contributions. Employees contributed \$3.6 million as part of bargaining union concessions on behalf of the City. The required contribution was determined as part of the June 30, 2009 actuarial valuation using the entry age normal actuarial cost method. The actuarial assumptions included (a) 7.75% investment rate of return (net of administrative expenses), (b) projected annual salary increases ranging from 3.55% to 13.15% for miscellaneous employees and from 3.55% to 14.45% for safety employees depending on age, service, and type of employment, and (c) 2% per year cost-of-living adjustments. Both (a) and (b) included an inflation component of 3.0%. The actuarial value of PERS assets was determined using techniques that smooth the effects of short-term volatility in the market value of investments over a fifteen-year period (smoothed market value). PERS unfunded actuarial accrued liability is being amortized as a level percentage of projected payroll on a closed basis. The amortization period at June 30, 2009, was 20 years for prior and current service unfunded liability.

#### **Three-Year Trend Information**

Miscellaneous						
Fiscal	Annua	al Pension Cost	Percentage of	Net Pension		
Year		(APC)	APC Contributed		Obligation	
6/30/2010	\$	3,780,251	100%	\$	-	
6/30/2011	\$	3,968,760	100%	\$	-	
6/30/2012	\$	4,463,936	100%	\$	-	
Safety						
Fiscal	Annua	al Pension Cost	Percentage of		Net Pension	
Year		(APC)	APC Contributed		Obligation	
6/30/2010	\$	4,610,556	100%	\$	-	
6/30/2011	\$	6,069,297	100%	\$	-	
6/30/2012	\$	7,982,906	100%	\$	-	

#### NOTE 8 - EMPLOYEE RETIREMENT PLANS, continued

#### **Funding Progress**

Valuation Date	_	Actuarial Value of Assets	N	Entry Age ormal Accrued Liability	 Unfunded Liability (UL)	Funded Status	Annual Covered Payroll	UL as a % of Payroll
Miscellaneous 6/30/2010	\$	125,418,311	\$	160,884,879	\$ 35,466,568	78.0%	\$26,304,950	134.8%
<b>Safety</b> 6/30/2010	\$	128,282,450	\$	183,828,966	\$ 55,546,516	69.8%	\$20,159,546	275.5%

#### SUPPLEMENTAL PENSION PLAN

#### **Plan Description**

The City of Vacaville entered into an agreement with the Public Agency Retirement System Trust (PARS Trust) and Phase II Systems as the Trust Administrator to contribute to a supplemental cost-sharing multiple-employer defined benefit pension plan (Supplemental Plan). The Supplemental Plan provides lifetime supplemental retirement benefits for participants that retire on or after age 50. Death and disability benefits are not covered under the plan. The amount of the supplement is determined based on: length of PERS service; final average compensation; and actuarially determined factors. The cost-of-living adjustment is 2% per year. The Supplemental Plan conforms to the requirements under Internal Revenue Code 401(a) and has received a favorable Letter of Determination from the Internal Revenue Service.

The Supplemental Program is a multiple-employer trust agreement established to provide administrative cost-sharing among public agencies (Member Agencies) and consists of Agency Trusts within the program. Phase II Systems issues a publicly available financial report that includes financial statements and required supplementary information for the program. That report may be obtained by writing to Phase II Systems, 3961 MacArthur Boulevard, Suite 200, Newport Beach, California 92660.

### **Funding Policy**

Participants are required to contribute 2% of their annual covered salary. The City is required to make contributions at rates determined by an actuarial study performed every two years. The City's contribution rate for fiscal year 2011 was 6.86% of covered payroll during the year. See excess benefit plan funding policy for additional information.

#### **Annual Pension Cost**

For 2012, the City's annual pension cost of \$1,536,200 was equal to the required and actual contributions. The required contribution was determined as part of a July 1, 2010 actuarial valuation using the entry age normal actuarial cost method. The actuarial assumptions were consistent with the PERS actuarial valuation, with the exception of the interest assumption, and included (a) 7.5% investment rate of return (b) projected annual salary increases that vary by duration of service and (c) 2% per year cost-of-living adjustments. Both (a) and (b) included an inflation component of 3%.

#### NOTE 8 – EMPLOYEE RETIREMENT PLANS, continued

#### **Trend Information**

Fiscal	Annu	al Pension Cost	Percentage of	Net Pension
Year	_	(APC)	APC Contributed	Obligation
6/30/2010	\$	1,440,692	100%	\$ -
6/30/2011	\$	1,665,870	100%	\$ -
6/30/2012	\$	1,536,200	100%	\$ -

#### **EXCESS BENEFIT PENSION PLAN**

#### **Plan Description**

The City of Vacaville entered into an agreement with the PARS Trust and Phase II Systems as the Trust Administrator to contribute to an excess benefit cost-sharing multiple-employer defined benefit pension plan (Excess Plan). The purpose of the Excess Plan is to supplement the benefits of certain employees under the City of Vacaville's PARS supplemental retirement plan, to the extent that such benefits are reduced by the limitations on benefits imposed by Internal Revenue Code 415 as amended. Death and disability benefits are not covered under the plan. The amount of the excess benefit is determined based on: length of PERS service; final average compensation; and actuarially determined factors. The amount of the benefit is equivalent to the difference between the actual benefits of the participant under the supplemental retirement plan and the actuarial equivalent of the benefits that would have been payable to the participant under such plan except for the limitations on benefits imposed by Internal Revenue Code 415. The cost-of-living adjustment is 2% per year. The Excess Plan complies with the requirements under Internal Revenue Code 415 as a qualified governmental excess benefit arrangement.

The Excess Plan is a multiple-employer trust agreement established to provide administrative cost-sharing among public agencies (Member Agencies) and consists of Agency Trusts within the program. Phase II Systems issues a publicly available financial report that includes financial statements and required supplementary information for the program. That report may be obtained by writing to Phase II Systems, 3961 MacArthur Boulevard, Suite 200, Newport Beach, California 92660.

### **Funding Policy**

Participants and the City's contributions are based on the difference between the actual benefits under the Supplemental Plan and the actuarial equivalent of the benefits that would have been payable to the participant under the Supplemental Plan without limitations imposed by Internal Revenue Code 415.

#### **Annual Pension Cost**

For 2012, the City's annual pension cost of \$657,165 was equal to the required and actual contributions. The required contribution was determined as part of a July 1, 2010 actuarial valuation using the entry age normal actuarial cost method. The actuarial assumptions were consistent with the PERS actuarial valuation, with the exception of the interest assumption, and included (a) 7.5% investment rate of return (b) projected annual salary increases that vary by duration of service and (c) 2% per year cost-of-living adjustments. Both (a) and (b) included an inflation component of 3.5%. The actuarial liabilities information included in the Supplemental Plan also includes Excess Plan information.

#### NOTE 8 – EMPLOYEE RETIREMENT PLANS, continued

#### **Trend Information**

Fiscal	Annu	al Pension Cost	Percentage of	Net Pension
Year		(APC)	APC Contributed	Obligation
6/30/2010	\$	518,535	100%	\$ -
6/30/2011	\$	598,290	100%	\$ -
6/30/2012	\$	657,165	100%	\$ -

The PARS Supplemental and Excess plans funding progress is reported together in the actuary.

#### **Funding Progress**

				Unfunded			UL
Valuation	Actuarial	Value of		Liability	Funded	Valuation	as a % of
Date	Liability	Assets		(UL)	Status	Payroll	Payroll
7/1/2010	\$ 35,685,109	\$ 8,120	,448 \$	27,564,661	22.8%	\$ 26,487,589	104.1%

#### NOTE 9 - POST-EMPLOYMENT HEALTH BENEFITS

In addition to the pension benefits described in Note 8, the City provides other post-employment benefits (OPEB), in accordance with employee collective bargaining agreements, to all employees who retire from the City on or after attaining age 50 with at least five years of PERS service. For 2011, 299 retirees met those eligibility requirements.

The City contributes a monthly amount to PERS for each retiree, determined by the retiree's employment classification when employed by the City. If the retiree selects health coverage through PERS that has a higher premium than the City's contribution, the balance is deducted from the retiree's monthly PERS pension benefit. The post-retirement health care employer contributions range from \$278 to \$1,460 per month per participant, which covers between 77% and 100% of the benefit costs, depending on the choice of plan and number of dependents. The post employment health care contributions are defined by labor agreements and resolutions approved by the City Council.

In 2010, the City adopted new accounting standard GASB Statement No. 45, Accounting and Financial Reporting by Employers for Post employment Benefits Other Than Pensions – This Statement establishes standards for the measurement, recognition, and display of Other Post-Employment Benefits (OPEB) expense/expenditures and related liabilities (assets), note disclosures, and, if applicable, required supplemental information (RSI) in the financial reports.

#### NOTE 9 – POST-EMPLOYMENT HEALTH BENEFITS, continued

#### **Funding Policy**

In January 2010, the City joined the California Employer's Retiree Benefit Trust Program (CERBT) to pre-fund OPEB liabilities. The CERBT is an agent multiple employer plan consisting of an aggregation of single-employer plans, with pooled administrative and investment functions that are administered by PERS. A copy of the aggregated CERBT annual financial report may be obtained from the PERS office at 400 Q. Street, Sacramento, California 95811.

The City contributes an amount not less than the annual required contribution (ARC) of the employer. The ARC is an amount actuarially determined in accordance with the parameters of GASB statement No. 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal costs each year and amortize any unfunded actuarial liabilities over a period not to exceed thirty years. The ARC rate for the fiscal year ended June 30, 2012 was 14.98% of total payroll.

#### **Annual OPEB Cost and Net OPEB Asset**

The City's annual OPEB cost, amount actually contributed to the plan, and changes in the City's net OPEB obligation/asset for the fiscal year ended June 30, 2012, are as follows:

Annual required contribution	\$	7,085,839
Interest on net OPEB obligation		223,903
Adjustment to annual required contribution	_	(177,888)
Annual OPEB expense (income)		7,131,854
Contribution made		(4,375,316)
Increase in net OPEB obligation		2,756,538
Net OPEB obligation - beginning of year	_	2,985,375
Net OPEB obligation - end of year	\$	5,741,913

The City's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for the fiscal years ended June 30, were as follows:

	Fiscal	Annu	<b>Annual Pension Cost</b>		Actual	Percentage of	OPEB		
_	Year	<u> </u>	(APC)		Contribution	APC Contributed		(Asset) Liability	
	6/30/2010	\$	5,685,100	\$	4,637,504	81.57%	\$	570,119	
	6/30/2011	\$	6,445,050	\$	4,039,824	62.68%	\$	2,985,375	
	6/30/2012	\$	7,085,839	\$	4,375,316	61.75%	\$	5,741,913	

#### NOTE 9 – POST-EMPLOYMENT HEALTH BENEFITS, continued

#### **Funded Status and Funding Progress**

Actuarial valuation of an ongoing plan involves estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with the past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplementary information following the notes to the financial statements, will present multi-year trend information in subsequent years, that will show whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liability for benefits.

#### **Funding Progress**

				Unfunded			UL
Valuation	Actuarial	Value of		Liability	Funded	Valuation	as a % of
Date	 Liability	Assets		(UL)	Status	 Payroll	Payroll
7/1/2010	\$ 69,954,229	\$ 6,050,369	\$	63,903,860	8.65%	\$ 46,819,164	136.5%
7/1/2011	\$ 80,254,313	\$ 8,707,156	\$	71,547,157	10.85%	\$ 47,313,037	151.2%

#### **Actuarial Methods and Assumptions**

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefits costs between the employer and the plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of calculations.

In the October 27, 2010 actuarial valuation, the entry age normal cost method was used. The actuarial assumption included a 7.75% investment rate of return, an annual healthcare cost trend rate of 9.0% initially and declining to 5.0% by 2018, and an inflation factor of 3.00%. The OPEB unfunded actuarial accrued liability is being amortized as a level percentage of payroll over a closed 28-year period.

#### **NOTE 10 – FUND EQUITY**

#### **Deficit Fund Balances**

The following fund had a deficit as of June 30, 2012:

#### City Projects Fund

The City Projects Fund has a deficit of (\$3,601,257) at June 30, 2012. The City has delayed several capital improvement projects until the building-related revenue improves.

#### **Deficit Net Assets**

#### Insurance Fund

The Insurance Internal Service fund has a deficit of (\$806,472) at June 30, 2012. The City's policy has been to record the insurance liability at 100%. This has resulted in the fund going into deficit, because claims are paid out over several years. Management has decided to fund the insurance liability at a more historical experience rate of 72%, which still causes the fund to be in a deficit position.

#### **NOTE 11 – INTERFUND TRANSACTIONS**

Transfers report the nonreciprocal contribution of resources from one fund to another. The interfund transfers generally are made for the purpose of debt service payments made from a debt service fund but funded from an operating fund or subsidiary transfers, funding for capital projects and re-allocation of special revenues.

The major transfer activity consists of the following: 1) General Fund transferred excise tax revenue in the amount of \$1,122,985 to the Debt Service Fund to cover the City's Measure I debt obligation; 2) Vaca Community Low and Moderate Housing transferred \$1,482,679 to the Debt Service Fund to cover downtown redevelopment debt obligations; 3) RDA Capital Project Funds transferred \$3,845,441 to the Debt Service Fund to cover downtown redevelopment debt obligations; 4) Community Facility Districts transferred \$1,922,404,905 in property tax to the General Fund to cover costs to maintain the districts; 5) Capital Project Funds transferred \$856,598 to the General Fund to cover operating street maintenance costs. In relation to the dissolution of the Redevelopment Agency, assets of \$30,752,836 were transferred from the Redevelopment Special Revenue Fund to the Successor Housing fund, and \$6,220,284 was transferred from the Redevelopment Capital Projects fund to the Successor Housing Capital Projects fund.

The following schedule briefly summarizes the City's transfer activity for the fiscal year ended June 30, 2012:

	Transfers In (fund receiving transfer):										
										Internal	•
										Service	
		Spec	cial Revenue F	und	Captial P	rojects Funds		Enterpris	se Funds	Fund	
Transfers Out (fund making transfer):	General Fund	Community  Development	Successor Housing	Housing Assistance	City Projects	Redevelopment	Other Governmental Funds	Sewer Utility	Water Utility	Central Services	Totals
General Fund	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 1,774,853	\$ -	\$ -	\$ 30,001	\$ 1,804,854
Special Revenue Funds: Community Development	-	-	-	300,000	-	-	-	-	<u>-</u>	-	300,000
Captial Projects Funds:											
City Projects	911,519	-	-	-	272,374	-	811	15,869	33,120	57,539	1,291,232
Redevelopment	-	-	1,455,000	-	20,298	994,714	9,434,055	-	34,039	11,666	11,949,772
Other Governmental Funds:	2,030,913	-	29,297,836	-	108,621	7,925	1,181,569	-	-	10,902	32,637,766
Enterprise Funds:											
Sewer Utility	-	-	-	=	1,001,849	-	-	-	434	7,500	1,009,783
Water Utility	-	-	-	=	-	-	-	160,000	=	7,500	167,500
Internal Service Funds:											
Vehicle Replacement	-	=	-	=	-	-	155,358	35,035	33,430	=	223,823
Technology Replacement	5,736										5,736
Totals	\$2,948,168	\$ -	\$30,752,836	\$ 300,000	\$1,403,142	\$ 1,002,639	\$12,546,646	\$ 210,904	\$ 101,023	\$ 125,108	\$49,390,466

### NOTE 11 - INTERFUND TRANSACTIONS, continued

**Due To/Due From Other Funds:** 

Due to Other Funds (fund receiving loan):

Due From Other Funds (fund making loan):

Employee

Benefits

Total

Sewer Utility

369,569

**Transit** 

693,922

\$1,063,491

#### **Advances To/Advances From Other Funds:**

Advances To Other Funds C		ty Projects Capital ojects Fund	Improvement		Cap	oital Projects Successor Housing	Se	wer Utility	<u>W</u> a	nter Utility	Total	
General Fund:												
General Fund	\$		\$	34,433	\$	220	\$	282,833	\$	-	\$	317,486
Total General Fund		-		34,433		220		282,833		-	_	317,486
Enterprise Funds:												
Sewer Utility		660,089		-		-		-		100,000		760,089
Water Utility		1,320,178				_					_1	1,320,178
Total Enterprise		1,980,267						-		100,000	_2	2,080,267
Total	\$	1,980,267	\$	34,433	\$	220	\$	282,833	\$	100,000	\$2	2,397,753

The advances to/from consists of the following: The City Capital Projects Fund loaned Water and Sewer Utility Enterprise loans were for: 1) Parks and Recreation infrastructure in the amount of \$1,026,583; 2) Construction of a fire station in the amount of \$896,652. The General fund loaned the Sewer fund \$282,833 for the purchase of a vactor truck.

## **NOTE 12 – UNEARNED AND DEFERRED REVENUE**

Unearned revenues in the government-wide financial statements as of June 30, 2012 were as follows:

	Governmental Activities		siness-Type Activities		Total	
			 71011711100	_		
Community Development Block Grant	\$	965,711	\$ -	\$	965,711	
Public Works grant		90,205	-		90,205	
Development impact fees		735,216	524,011		1,259,227	
General services and recreation revenue		270,477	-		270,477	
Police grants		231,979	-		231,979	
Building permit revenue		258,496	-		258,496	
Community Facilities District		1,771,223	-		1,771,223	
GWTP Closure		-	36,995		36,995	
Water utility revenue			 67,638		67,638	
Total	\$	4,323,307	\$ 628,644	\$	4,951,951	

### NOTE 12 - UNEARNED AND DEFERRED REVENUE, continued

Deferred and unearned revenues in the fund financial statements as of June 30, 2012 were as follows:

		Major Gov		Proprietary Funds						
						Other				
		Community	munity City		Governmental			Sewer		Water
	General	Development		Projects Funds			Utility		Utility	
General services and										
recreation revenue	\$270,477	\$ -	\$	-	\$	-	\$	-	\$	-
CDBG/HOME loans	-	10,838,820		-		-		-		-
CDBG maintenance reserve	-	34,858		-		-		-		-
Development Impact Fees	-	-		993,149		-		302,364		221,647
Public Works grant	61,290	-		-		28,915		-		-
Vacaville Library District loan	-	-		-		-		-		-
Community Facilities District	-	-		-	1,	771,223		-		-
Building permit revenue	-	-		-		258,496		-		-
Police grants	-	-		-		231,979		-		-
Mariani GWTP closure	-	-		-		-		36,995		
Water utility revenue				-				-		67,638
	\$331,767	\$ 10,873,678	\$	993,149	\$2,	290,613	\$	339,359	\$	289,285

The following amounts and descriptions are included in deferred revenue in the fund financial statements:

732,152 Various grants and fees for governmental and business type funds.

\$ 10,838,820	Recorded in the Community Development Special Revenue Fund for the HOME Partnership Program (HOME), the Community Development Block Grant (CDBG) and the Rental Rehabilitation Program (RRP). A long-term receivable and deferred revenue are recorded in the Community Development Special Revenue Fund.
\$ 258,496	Building permits revenues in excess of expenses recorded in Other Governmental Special Revenue Fund.
\$ 1,517,160	Deferred Development Impact Fees for developers for single family residences to encourage continued growth in Vacaville.
\$ 1,771,223	Community Facilities District Fees for the Opportunity Hill project for the next 23 years.

## **NOTE 13 – CLASSIFICATION OF FUND BALANCES**

As of June 30, 2012, classifications of fund balance are as follows:

Fund Balance:	General	Community Development	Sucessor Housing	Housing Assistance	City Projects	Other Governmental Funds	Total Governmental Funds
Nonspendable Prepaid items Advances to other funds	\$ 449,482 \$ her funds 317,486		\$ - -	\$ 1,003,296	\$ - -	\$ -	\$ 1,452,778 317,486
Subtotal	766,968			1,003,296			1,770,264
Restricted							
Grants	-	925,811	-	-	-	215,939	1,141,750
Donor specified use	128,021	-	-	-	-	-	128,021
Highway and streets	-	-	-	-	-	988,683	988,683
Park maintenance	-	-	-	-	-	963,126	963,126
Community facility district	-	-	-	-	-	93,524	93,524
Housing	-	-	31,558,933	2,296,399	-	4 007 007	33,855,332
Debt service	-	-	-	-	-	1,237,667	1,237,667
Capital Projects		<del></del>				7,259,656	7,259,656
Subtotal	128,021	925,811	31,558,933	2,296,399		10,758,595	45,667,759
Assigned							
Technology	27,366	-	-	-	-	-	27,366
Capital projects	284,378	-	-	-	-	-	284,378
General government	102,955	-	-	-	-	-	102,955
Community services	76,285	-	-	-	-	-	76,285
Public safety	97,837	-	-	_	-	_	97,837
Public works	77,736	_	-	_	-	_	77,736
Housing			21,389				21,389
Subtotal	666,557		21,389				687,946
Unassigned					(3,601,257)		(3,601,257)
Total Fund Balances	\$ 1,561,546	\$ 925,811	\$31,580,322	\$ 3,299,695	\$ (3,601,257)	\$10,758,595	\$ 44,524,712

#### **NOTE 14 – RISK MANAGEMENT**

The City is exposed to various risks of loss including government tort claims (general and automobile liability), employment practices liability, employee work related injuries and illnesses, public officials errors and omissions, natural disasters, and theft of or damage to property. The City protects its financial resources and assets through insurance programs managed and administered by the Risk Management Office within the Human Resources Department.

The Human Resources Department is responsible for managing the City's General Liability and Workers' Compensation Internal Service Funds to account for and finance the City's risk of loss. Under these programs, the City is self insured for the first \$500,000 per occurrence for general, auto, and employment liability and is self insured for the first \$350,000 for workers' compensation claims. All City operating funds and departments participate in the self insurance programs and make payments to the General Liability and Workers' Compensation Internal Service Funds based on size of payroll, risk, and actuarial estimates of the amounts needed to pay for both prior and current year claims. The total actuarial estimated claims liability at June 30, 2012 is \$6,246,000, consisting of \$1,063,000 general liability and \$5,183,000 worker's compensation liability. These amounts include allocated expenses and a provision for the incurred but not reported claims. Of this balance, \$1,780,000 has been recorded as a current liability on the City's balance sheet.

The City is a member of the California Joint Powers Risk Management Authority (CJPRMA) self insurance pool. Through CJPRMA, the City has an additional \$39,500,000 in comprehensive liability coverage over and above our self-insured retention of \$500,000 per occurrence. The City is also a member of the Local Agency Workers' Compensation Excess (LAWCX) Joint Powers Authority self insurance pool which provides excess workers compensation coverage up to \$50,000,000 per occurrence. The purpose of CJPRMA and LAWCX is to spread the adverse effects of losses among the member public agencies and to purchase excess insurance as a group, thereby reducing its expense. The City contributes its pro rata share of expected losses to these self insurance pools administered by CJPRMA and LAWCX. Should the pool's actual losses among participating agencies be greater than the anticipated losses, the City may be assessed its pro rata share of that deficiency. Conversely, if the actual losses for the pool are less than anticipated, the City may from time to time be refunded a pro rata share of the excess.

Additionally, the City participates in the California Transit Insurance Pool (CalTIP), a California Joint Powers Authority. The purpose of CalTIP is to provide coverage for the City's public transit system. The City maintains, through its membership in CalTIP, general, automobile, and public officials errors and omissions limits of \$20,000,000 per occurrence, subject to a \$25,000 self-insured retention. In addition, the City participates in CalTIP's Physical Damage Program, protecting the transit vehicle fleet with a \$5,000 deductible per accident.

The City also maintains separate policies for property coverage, boiler and machinery, automobile physical damage for vehicles valued over \$20,000 and employee crime and fidelity insurance.

The following claim estimates are based on the requirements of Governmental Accounting Standards Board Statement 10, Accounting and Financial Reporting for Risk Financing and Related Insurance Issues, and include estimated claims incurred but not yet reported as of June 30, 2012. Changes in the Insurance Fund claims liability during the fiscal year July 1, 2011 through June 30, 2012 are as follows:

			Curre	ent Year Claims	Current Year						
	Claims Liability		a	ind Changes	Claim	Balance			Due Within		
	July 1		in Estimates		 Payments	June 30			One Year		
2011-2012	\$	6,039,000	\$	1,007,982	\$ (800,982)	\$	6,246,000	\$	1,780,000		
2010-2011	\$	5,698,000	\$	1,226,363	\$ (885,363)	\$	6,039,000	\$	1,716,000		
2009-2010	\$	5,859,000	\$	1,060,213	\$ (1,221,213)	\$	5,698,000	\$	2,083,168		

#### NOTE 15 – SUCCESSOR AGENCY TRUST FOR ASSETS OF THE FORMER REDEVELOPMENT AGENCY

On December 29, 2011, the California Supreme Court upheld Assembly Bill 1X 26 ("the Bill") that provides for the dissolution of all redevelopment agencies in the State of California. This action impacted the reporting entity of the City of Vacaville that previously reported a redevelopment agency within the reporting entity of the City as a blended component unit.

The Bill provides that upon dissolution of the redevelopment agency, either the city or another unit of local government will agree to serve as the "successor agency" to hold the assets until they are distributed to other units of state and local government. On January 10, 2012, the City Council elected to become the Successor Agency for the former redevelopment agency in accordance with the Bill as part of City resolution number 2012-10.

After enactment of the law, which occurred on June 28, 2011, redevelopment agencies in the State of California cannot enter into new projects, obligations or commitments. Subject to the control of a newly established oversight board, remaining assets can only be used to pay enforceable obligations in existence at the date of dissolution (including the completion of any unfinished projects that were subject to legally enforceable contractual commitments).

In future fiscal years, successor agencies will only be allocated revenue in the amount that is necessary to pay the estimated annual installments payments on enforceable of the former redevelopment agency until all enforceable obligations of the prior redevelopment agency have been paid in full and all assets have been liquidated.

The Bill directs the State Controller of the State of California to review the propriety of any transfer of assets between redevelopment agencies and other public bodies that occurred after January 1, 2011. If the public body that received such transfers is not contractually committed to a third party for the expenditure of encumbrance of those assets, the State Controller is required to order the available assets to be transferred to the public body designated as the successor agency by the Bill.

Management believes, in consultation with legal counsel, that the obligations of the former redevelopment agency due to the City are valid enforceable obligations payable by the successor agency trust under the requirements of the Bill. The City's position on this issues is not a position of settled law and there is considerable legal uncertainty regarding this issue. It is reasonably possible that a legal determination may be made as a later date by an appropriate judicial authority that would resolve this issue unfavorably to the City.

In accordance with the timeline set forth in the Bill (as modified by the California Supreme Court on December 29, 2011) all redevelopment agencies in the State of California were dissolved and ceased to operate as a legal entity as of February 1, 2012.

Prior to that date, the final seven months of activity of the redevelopment agency continued to be reported in the governmental funds of the City. After the date of the dissolution, the assets and activities of the dissolved redevelopment agency are reported in a fiduciary fund (private-purpose trust fund) in the financial statements of the City.

The transfer of the assets and liabilities of the former redevelopment agency as of February 1, 2012 (effectively the same date as January 31, 2012) from governmental funds of the City to fiduciary funds were reported in the governmental funds as an extraordinary loss (or gain) in the governmental fund financial statements. The receipt of these assets and liabilities as of January 31, 2012 was reported in the private-purpose trust as an extraordinary gain (or loss).

#### NOTE 15 - SUCCESSOR AGENCY TRUST FOR ASSETS OF THE FORMER REDEVELOPMENT AGENCY, continued

Because of the different measurement focus of the governmental funds (*current financial resource measurement focus*) and the measurement focus of the trust funds (economic resources measurement focus), the extraordinary loss recognized in the governmental funds was not the same amount of the extraordinary gain that was recognized in the fiduciary fund financial statements.

The difference between the extraordinary loss recognized in the fund financial statements and the extraordinary gain recognized in the fiduciary fund financial statements is reconciled as follows:

Total extraordinary loss reported in governmental funds – increase to net assets of the Successor Agency Trust Fund	\$ 45,641,316
Capital assets recorded in the government-wide financial statements – increase to net assets of the Successor Agency Trust Fund	y 34,451,872
Accrued bond interest reported in the government-wide financial statements – decrease to net assets of the Successor Agency Trust Fund	r
Deferred revenue adjustment reported in the government-wide financial statements - increase to net assets of the Succ Agency Trust Fund.	cessor 1,825,370
Long-term debt reported in the government-wide financial Statements – decrease to net assets of the Successor Agen Trust Fund	ncy (59,515,257)_
Net increase to net assets of the Successor Agency Trust Fund as a result of initial transfers (equal to the amount of extraordinary gain reported in the government-wide financial statements of the City)	_\$ 22,403,301_

#### **NOTE 16 – POLLUTION REMEDIATION**

Groundwater monitoring data collected since 1996 indicate that operations at the City's Gibson Canyon Wastewater Treatment Plant (WWTP) contributed to increased salinity in groundwater beneath the WWTP. The City determined that compliance with groundwater quality regulatory requirements would be cost prohibitive and agreed with users of the WWTP to a closure plan. As of December 2006, the WWTP has ceased operation. A Final Closure Plan has been developed to achieve a clean-closure. Once the groundwater remediation work is completed, the need for post-closure maintenance will be eliminated. However, corrective action will continue for up to 20 years with the operation of the groundwater remediation system. The Closure Plan consists of the demolition or renovation of existing structures, demolition or abandonment of existing piping systems and re-grading of the chlorination basin, the stabilization ponds and the aeration basins. At this time, the City has an estimate based on engineering cost estimates for closure of projects of \$1,355,000 for the Closure Plan work with no estimated recoveries to reduce the liability. There is no risk of an increase or decrease of the estimate since it is continuously monitored.

#### NOTE 17 – COMMITMENTS AND CONTINGENCIES

#### A. COMMITMENTS

The City has a contract for the widening of Davis Street between Bella Vista Road and the I-80 undercrossing. The original contract was approximately \$1,080,966, and the balance on the contract at June 30, 2012 equals approximately \$120,056. The contract is expected to be completed in the first quarter of fiscal year 2013.

The City has a contract for asphalt concrete overlay on various city and residential streets. The original contract was approximately \$1,650,193 and at June 30, 2012, the balance on the contract was approximately \$1,129,904. The contract is expected to be completed in the first quarter of fiscal year 2013.

The City has a contract for the construction of a new water treatment plant emergency generator building. The original contract was approximately \$882,494. At June 30, 2012, the balance on the contract was approximately \$774,288. The contract is expected to be completed by December 2012.

The City has a contract for the construction and improvement of facilities needed to meet the requirements of the National Pollutant Discharge Elimination System permit program. The original contract for the denitrification improvements phase was approximately \$22,630,000, and the balance of the contract at June 30, 2012 equals approximately \$6,828,327. The contract is expected to be completed by January 2013.

#### **B. CONTINGENCIES**

The City participates in a number of federal and state grant programs. These programs are subject to program compliance audits by the grantors or their representatives. Such audits could lead to request for reimbursement for expenditures disallowed under the terms of the grant. The amount, if any, of expenditures that may be disallowed by the granting agencies cannot be determined at this time, although the City expects such amounts, if any, to be immaterial.

Various claims and lawsuits are pending against the City. Although the outcome of these claims and lawsuits is not presently determinable, in the opinion of the City's management, on advice of legal counsel, it is unlikely that they will have a material adverse effect on the accompanying financial statements.

The Successor Agency has certain contingent payments in connection with the purchase and sale of land held for development by the former redevelopment agency. The Successor Agency has retained responsibility for paying a portion of assessments assigned to each property if certain criteria are met. There are currently three areas in which the Agency could be contingently liable for paying the assessments:

Special Assessments	
Auto Mall	\$ 182,620
Cultrual Center	43,432
East Monte Vista	 7,035
Total contingent liability	\$ 233,087

#### NOTE 18 - JOINTLY GOVERNED AND RELATED ORGANIZATIONS

The City of Vacaville participates in various joint ventures and jointly governed organizations. The City's financial interests are as follows:

#### The Solano Water Authority

In preparation of future water needs, the U.S. Bureau of Reclamation began a study of the environmental impact of marketing additional water from the Central Valley Project. The Solano County Water Policy Advisory Committee issued a report showing the Solano County water needs through the year 2015. Subsequent to these studies, a number of Solano County agencies formed a joint venture, the Solano Water Authority (the Water Authority).

The Water Authority is a public agency created under a joint exercise of powers agreement among the participating members for the purpose of acquiring water rights from several water sources such as the Central Valley Project, North Bay Aqueduct, Sacramento River, the Noonan Reservoir, and the Solano project (Lake Berryessa).

The governing body of the Water Authority consists of a representative from each participating agency. Completed financial statements may be obtained from the Solano Irrigation District.

The following unaudited information for the Water Authority is presented as of, and for the year ended June 30, 2012:

Current assets	\$	468,661
Property, plant and equipment, net		954,067
Total assets	<u>\$</u>	1,422,728
Net assets	\$	1,422,728
Other revenues (expenses), net		11,760
Decrease in retained earnings	\$	11,760

As of June 30, 2012 the City of Vacaville is one of 11 member agencies of the Water Authority, and participates in 3 of the 4 major projects.

#### North Bay Treatment Plant

The North Bay Treatment Plant was constructed through a joint exercise of powers agreement between the City of Fairfield and the City to operate and maintain facilities for supplying potable water to their respective service areas. A Joint Powers Policy Committee (JPPC) handles the organization and administration of the North Bay Treatment Plant. The JPPC is composed of the Director of Public Works from Fairfield and the Director of Public Works from the City or their designated alternates. The City's equity in the joint venture is shown as an investment in joint venture in the City's enterprise funds in the amount of \$20,461,896 which represents a 62.8% equity interest. The City's contribution to the operations of the North Bay Treatment Plant for the fiscal year was \$2,901,689. This amount is included in the total operating revenues stated in the following financial information. Complete financial statements may be obtained through the City of Fairfield Finance Department.

#### NOTE 18 - JOINTLY GOVERNED AND RELATED ORGANIZATIONS, continued

Summarized unaudited financial information for the North Bay Treatment Plant as of June 30, 2012 is shown below.

Current assets	\$	6,911,048
Property, plant and equipment, net		46,490,506
Total assets	_	53,401,554
Current liabilities		340,377
Noncurrent liabilities - Minority Interest in Joint Agencies	_	20,461,896
Total liabilities		20,802,273
Invested in Capital Assets, net of related debt		26,028,610
Restricted		7,912,487
Unrestricted	_	(1,341,816)
Total Net Assets	\$	32,599,281
Total operating revenues	\$	7,789,802
Total operating expenses	_	8,512,133
Operating loss		(722,331)
Total non-operating revenues	_	438,170
Income before transfers	_	(284,161)
Transfers		(91,362)
Total transfers		(91,362)
Increase in Net Assets		(375,523)
Net Assets		
Beginning of Year		32,974,804
End of Year	\$	32,599,281

# Vacaville-Dixon Greenbelt Authority

In order to provide a distinct separation between the urban areas of Vacaville and Dixon, it was determined that a permanent greenbelt should be established. The Vacaville-Dixon Greenbelt Authority (VDGA) was created under a joint exercise of powers agreement between the two cities for the purpose of providing for the preservation and conservation of viable agricultural and open space land. The governing body consists of two members each from the City Councils of Vacaville and Dixon and one ex-officio member from the Solano County Board of Supervisors. The cities share equally in VDGA operations. During the fiscal year ended June 30, 2012 the City did not make any contributions to the VDGA.

#### NOTE 18 - JOINTLY GOVERNED AND RELATED ORGANIZATIONS, continued

#### Solano Animal Control Authority

The Solano Animal Control Authority (SACA), a California Joint Powers Authority, provides animal control services to member cities in Solano County. The City, through its membership in SACA, receives animal control services including response for vicious, injured, dead, loose, unwanted and noisy animals. During the fiscal year ended June 30, 2012 the City contributed \$362,525 to the SACA. The City has no equity interest in SACA.

#### Solano Transportation Authority

The Solano Transportation Authority (STA), a California Joint Powers Authority, provides for coordinated, continuous and comprehensive transportation planning for Solano County and the cities within its boundaries. STA members refine and update the County transportation plan, coordinate planning and implementation of improvements and operate or contract for transit and paratransit services. The City pays a membership fee of approximately \$90,000 annually to STA through the Local Transportation Fund. The City has no equity interest in STA.

#### **NOTE 19 – PRIOR PERIOD ADJUSTMENT**

The beginning net assets for Governmental Activities on the Government-Wide Financial Statements and beginning fund balance for City Projects on the Governmental Fund Financial Statements have been decreased by \$1,578,534 due to the write-off of a prepaid expense for a facility license agreement which was terminated in a prior period. The 40-year license agreement between the City and the Vacaville Unified School district (District) granted the City a license for the use of certain District recreational facilities in exchange for a use fee in the amount of \$2,000,000. The City and District agreed to terminate the license agreement in fiscal year 2011.

The beginning net assets for Governmental and Business-Type Activities were restated to expense total lump sum prefunding payments made to PERS for fiscal years 2010 and 2011. Because of decreases in the number of employees and total wages paid, the prefunding amount paid in advance was more than the actual activity. The unused portion of the lump sum payment was recorded as a prepaid expense, however the amount should have been expensed. The beginning fund balances of the fund listed below have also been decreased to reflect the additional pension contributions.

The beginning net assets for Business-Type Activities on the Government-Wide Financial Statements and the beginning net assets for the Sewer Utility funds on the Proprietary Fund Financial Statements have been increased by \$480,194 due to the capitalization of prior period project expenses. The project expenses related to the design and construction of filtration improvements of the City's wastewater treatment plant that should have been capitalized as construction in progress in fiscal year 2011.

The beginning net assets for both Governmental and Business-Type Activities were restated due to a software error which accelerated the calculation of depreciation expense for several assets in the building and infrastructure capital asset classes. Beginning net assets for Governmental Activities on the Statement of Activities has been increased by \$713,304. Beginning net assets for Business-Type Activities on the Statement of Activities has also been increased in the amount of \$371,406. On the Statement of Revenue, Expenses and Changes in Net Assets, the beginning net asset balance for Sewer Utility funds has been increased by \$152,596 and the beginning balance for Water Utility funds has been increased by \$218,810.

A summary of the prior period adjustments is shown on the next page:

# NOTE 19 - PRIOR PERIOD ADJUSTMENT, continued

	Net Assets		VUSD		Prior Period PERS		EWWTP		A/D			
	as Previously		Prepaid		Prepaid		Capital		Capital		Net Assets	
	Reported		Expense		Expense		Assets	Assets			as Restated	
Government-Wide Financial Statements Governmental Activities Net Assets	\$ 506,067,883	\$	(1,578,534)	\$	(1,245,742)	\$	-	\$	713,304	\$	503,956,911	
Business Type Activities												
Net Assets	291,463,838				(148,818)		480,194		371,406		292,166,620	
Total	\$ 797,531,721	\$	(1,578,534)	\$	(1,394,560)	\$	480,194	\$	1,084,710	\$	796,123,531	
			Prior Period Adjustments									
	Fund Balance		VUSD		PERS	riajac	EWWTP		A/D			
	as Previously		Prepaid		Prepaid		Capital		Capital	Fund Balance		
	Reported		Expense		Expense	Assets		Assets			as Restated	
Fund Financial Statements Governmental Funds	1100 01100			•								
General Fund	\$ 3,924,411	\$	_	\$	(1,141,551)	\$	_	\$	_	\$	2,782,860	
Community Development	852,514	•	-	•	(1,811)	•	_	*	-	•	850,703	
Housing Assistance	2,880,885		-		(16,675)		-		-		2,864,210	
Capital Projects - City	(133,305)		(1,578,534)		(13,817)		-		-		(1,725,656)	
Building & Street Development	1,371,457		-		(26,156)		-		-		1,345,301	
Maintenance Districts	1,406,691		-		(12,237)		-		-		1,394,454	
Special Programs	149,397		<u>-</u> _		(2,695)						146,702	
Total Governmental Funds	\$ 10,452,050	\$	(1,578,534)	\$	(1,214,942)	\$	-	\$	-	\$	7,658,574	
Enterprise Funds										_		
Sewer Utility	149,860,690		-		(92,949)		480,194		152,596		150,400,531	
Water Utility	112,152,056		-		(53,009)		-		218,810		112,317,857	
Transit	25,833,649		-		(2,860)		-		-		25,830,789	
Total Enterprise Funds	\$ 287,846,395	\$	-	\$	(148,818)	\$	480,194	\$	371,406	\$	288,549,177	
Internal Service Funds					,							
Central Services	91,817		-		(24,340)		-		-		67,477	
Insurance	(1,254,469)		-		(6,458)		-		-		(1,260,927)	
Total Internal Service Funds	\$ (1,162,652)	\$	-	\$	(30,798)	\$	-	\$	-	\$	(1,193,450)	

#### **NOTE 20 – SUBSEQUENT EVENTS**

On August 21, 2012, the City entered into a capital lease agreement with Holman Capital Corporation in the amount of \$810,000 for a new telephone system. Principal and interest will be paid in quarterly installments of \$43,654 at an interest rate of 2.90%. The first rental payment will be made in November 2012 and the last scheduled payment is due in August 2017.

On November 6<sup>th</sup>, 2012, voters approved Measure M, which provides a ¼ cent sales tax to the general fund for a 5 year period beginning April 1, 2013.

# **REQUIRED SUPPLEMENTARY INFORMATION**

#### REQUIRED SUPPLEMENTARY INFORMATION

For the year ended June 30, 2012

#### **Budgetary Data**

The City adopts annual budgets for the General and Special Revenue Funds. The City also adopts project length budgets which can span a number of years for the Capital Projects Funds. The Debt Service Funds' budgets are adopted when the debt issuances are authorized.

Budgets are adopted on a basis consistent with Generally Accepted Accounting Principles (GAAP). Budgetary comparisons presented in this report are on this budgetary basis and reflect applicable amendments and revisions. The City uses the following procedures in establishing the annual budget:

- 1. The City Manager submits a recommended annual operating budget to the City Council for each fiscal year commencing the following July 1. The operating budget includes proposed expenditures and the means of financing them.
- 2. The City Council holds budget study sessions which are open to the public for its comments.
- 3. The budget is prepared by fund and by department. The budget is approved by City Council through the passage of an ordinance.
- 4. The City Manager has the ability to transfer amounts between funds and fund types without City Council approval as long as there is no legal restriction and as long as the transfer does not result in the total appropriation amount being exceeded. When an appropriation requires an increase that cannot be supported by a transfer, City Council authorization is required.

Reductions to appropriations totaling \$952,923 for the City operating budget was made by the City Council action during the year. Appropriations were also increased due to grant and operating carryovers by \$420,485, and new grant awards of \$632,988. The net increase to appropriations is \$100,550.

#### **Encumbrances**

Encumbrance accounting is used during the year for budgetary control. Encumbrances outstanding at year-end do not constitute expenditures or liabilities, but rather, a reservation of fund balance. The City honors contracts represented by year-end encumbrances and the appropriations carried over provide authority to complete these transactions in the following year.

# REQUIRED SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED JUNE 30, 2012

#### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES BUDGET AND ACTUAL -- GENERAL FUND

VARIANCE

						٧	VITH FINAL
	 BUDGETED ORIGINAL	AMO	FINAL		ACTUAL	POSIT	BUDGET (NEGATIVE)
Revenues:	 ORIGINAL		TINAL	-	AOTOAL	F 0311	TVL/(NLGATIVL)
Taxes and fees	\$ 47,822,697	\$	47,822,697	\$	49,219,210	\$	1,396,513
Licenses and permits	191,948	•	191,948	·	206,155		14,207
Investment income	1,054,390		1,054,390		460,028		(594,362)
Intergovernmental	456,718		482,391		125,064		(357,327)
Charges for services	6,961,426		6,961,426		6,933,634		(27,792)
Fines, forfeits and penalties	151,501		151,501		367,633		216,132
Other	34,630		34,630		241,596		206,966
Total revenues	 56,673,310		56,698,983		57,553,320		854,337
Expenditures:							
Current:							
General government	3,901,970		4,120,310		3,747,787		372,523
Public safety	42,409,793		41,601,925		43,627,581		(2,025,656)
Public works	4,477,636		4,445,306		4,536,776		(91,470)
Community services	8,080,884		7,937,763		7,728,716		209,047
Debt service:	044000		044000		044.000		
Principal	214,288		214,288		214,288		(07.044)
Interest	 45,539		45,539		72,880		(27,341)
Total expenditures	 59,130,110		58,365,131		59,928,028		(1,562,897)
Excess (deficiency) of revenues over (under) expenditures	(2,456,800)		(1,666,148)		(2,374,708)		(708,560)
Other financing sources (uses):							
Transfers in	2,572,238		2,580,935		2,948,168		367,233
Transfers out	(1,703,166)		(1,703,166)		(1,804,854)		(101,688)
Sale of capital assets	 -		-		10,080		10,080
Total other financing sources (uses)	869,072		877,769		1,153,394		275,625
Net change in fund balance	\$ (1,587,728)	\$	(788,379)		(1,221,314)	\$	(432,935)
Fund balances, beginning of year					3,924,411		
Prior period adjustments					(1,141,551)		
Fund balances, end of year				\$	1,561,546		

# REQUIRED SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED JUNE 30, 2012

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES BUDGET AND ACTUAL -SPECIAL REVENUE FUND-COMMUNITY DEVELOPMENT

VARIANCE

	BUDGETED	O AMOU			WITH FINAL BUDGET			
	ORIGINAL		FINAL	,	ACTUAL	POSITIVE/(NEGATIVE)		
Revenues:	 							
Use of money and property	\$ 20,000	\$	20,000	\$	276	\$	(19,724)	
Intergovernmental	 1,813,149		1,813,149		863,873		(949,276)	
Total revenues	 1,833,149		1,833,149		864,149		(969,000)	
Expenditures:								
Current:								
Community services	 1,805,952		1,743,682		489,041		1,254,641	
Total expenditures	1,805,952		1,743,682		489,041		1,254,641	
Excess (deficiency) of revenues over (under) expenditures	27,197		89,467		375,108		285,641	
Other financing sources (uses):								
Operating transfers out	 		-		(300,000)		(300,000)	
Total other financing sources (uses)	 -		-		(300,000)		(300,000)	
Net change in fund balance	\$ 27,197	\$	89,467		75,108	\$	(14,359)	
Fund balances, beginning of year					852,514			
Prior period adjustment					(1,811)			
Fund balances, end of year				\$	925,811			

# REQUIRED SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED JUNE 30, 2012

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES BUDGET AND ACTUAL -SPECIAL REVENUE FUND-SUCCESSOR HOUSING

**VARIANCE** 

WITH FINAL **BUDGETED AMOUNTS BUDGET** ORIGINAL FINAL **ACTUAL** POSITIVE/(NEGATIVE) Revenues: \$ \$ 12,582 \$ 12,582 Investment income 20,296 Other 20,296 **Total revenues** 32,878 32,878 **Expenditures:** Current: Housing 465,392 (465, 392)465.392 **Total expenditures** (465, 392)Excess (deficiency) of revenues over (under) expenditures (432,514)(432,514)Other financing sources (uses): Transfers in 30,752,836 30,752,836 1,260,000 1,260,000 Sale of capital assets Total other financing sources (uses) 32,012,836 32,012,836 Net change in fund balance 31,580,322 31,580,322 Fund balances, beginning of year 31,580,322 Fund balances, end of year

#### **REQUIRED SUPPLEMENTARY INFORMATION**

### FOR THE YEAR ENDED JUNE 30, 2012

#### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES BUDGET AND ACTUAL --

#### SPECIAL REVENUE FUND-HOUSING ASSISTANCE

VARIANCE

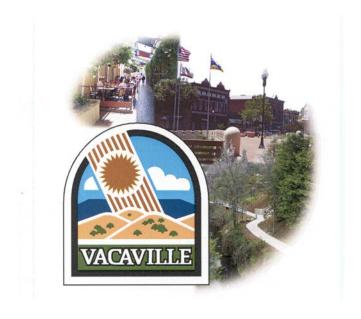
	 BUDGETE	O AMO		ACTUAL	WITH FINAL BUDGET		
_	 DRIGINAL		FINAL	ACTUAL		POSITIVE/(NEGATIVE)	
Revenues: Investment income Intergovernmental Charges for services Other	\$ 6,000 13,622,805 45,000	\$	6,000 13,622,805 45,000	\$	7,845 13,620,253 55,651 57,419	\$	1,845 (2,552) 10,651 57,419
Total revenues	13,673,805		13,673,805		13,741,168		67,363
Expenditures: Current: Community services Housing	 14,132 13,644,488		14,132 13,644,488		64,983 13,540,700		(50,851) 103,788
Total expenditures	13,658,620		13,658,620		13,605,683		52,937
Excess (deficiency) of revenues over (under) expenditures	15,185		15,185		135,485		120,300
Other financing sources (uses): Transfers in	 <u>-</u>		-		300,000		300,000
Net change in fund balance	\$ 15,185	\$	15,185		435,485	\$	120,300
Fund balance, beginning of year					2,880,885		
Prior period adjustment					(16,675)		
Fund balance, end of year				\$	3,299,695		

# REQUIRED SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED JUNE 30, 2012

### **EMPLOYEE RETIREMENT PLANS**

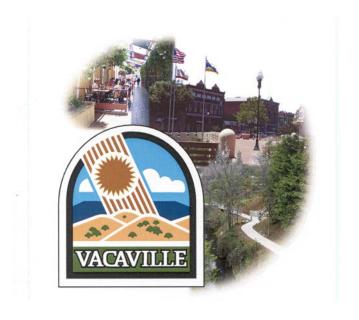
#### SCHEDULE OF FUNDING PROGRESS- PERS

Valuation Date	No	Entry Age ormal Accrued Liability	Actuarial Value of Assets L		Unfunded iability (UAL)	Funded Status		Annual Covered Payroll		AUL as % of Payroll
Miscellaneous		_	 _						_	_
6/30/2009	\$	148,895,881	\$ 117,724,505	\$	(31,171,376)	79	9.1%	\$	27,968,608	111.5%
6/30/2010		160,884,879	125,418,311		(35,466,568)	78	3.0%		26,304,950	134.8%
6/30/2011		172,996,776	133,227,261		(39,769,515)	77	7.0%		27,312,768	145.6%
Safety										
6/30/2009	\$	160,692,199	\$ 118,633,806	\$	(42,058,393)	73	3.8%	\$	21,519,394	195.4%
6/30/2010		183,828,966	128,282,450		(55,546,516)	69	9.8%		20,159,546	275.5%
6/30/2011		199,208,500	138,736,613		(60,471,887)	69	9.6%		19,426,826	311.3%
			SCHEDULE (	OF FL	JNDING PROGRES	SS- PARS				
Valuation		Actuarial	Value of		Unfunded	Funded			Valuation	UAL as %
Date		Liability	Assets	L	iability (UAL)	Ratio			Payroll	of Payroll
Miscellaneous										
7/1/2008	\$	24,481,039	\$ 7,593,684	\$	(16,887,355)	3	1.0%	\$	27,602,940	61.2%
7/1/2010	\$	35,685,109	\$ 8,120,448	\$	(27,564,661)	22	2.8%		26,487,589	104.1%
			SCHEDULE (	OF FL	JNDING PROGRES	S- OPEB				
Valuation		Actuarial	Value of		Unfunded	Funded			Valuation	UAL as %
Date		Liability	Assets	L	iability (UAL)	Ratio			Payroll	of Payroll
7/1/2008	\$	57,555,169	\$ 2,489,911	\$	(55,065,258)	4.	33%	\$	45,670,482	120.6%
7/1/2010		69,954,229	6,050,369		(63,903,860)	8.	65%	5% 46,819,164		136.5%
7/1/2011		80,254,313	8,707,156		(71,547,157)	10.	85%		47,313,037	151.2%



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# **SUPPLEMENTARY INFORMATION**



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## OTHER GOVERNMENTAL FUNDS

Other governmental funds are nonmajor governmental funds reported in the other governmental funds column of the governmental

#### **SPECIAL REVENUE FUNDS:**

#### **BUILDING & STREET DEVELOPMENT**

To account for funds received to provide for building and street maintenance. A portion of the funds is received from the Highway Users Tax Fund as provided in Section 2107.

#### MAINTENANCE DISTRICTS

Funds established to account for park maintenance, setback maintenance, and maintenance of median strips for which no taxes have been levied.

#### **COMMUNITY FACILITIES**

To account for funds received for the administration of the Community Facilities Districts.

#### **SPECIAL PROGRAMS**

To account for monies received and expended from Federal, State and Local grants earmarked for public safety services, diversionary youth education, after school programs and recycling programs.

#### REDEVELOPMENT SPECIAL REVENUE

To account for the 20% set aside funds received from tax increments in the City's two Redevelopment areas; to be used for low and moderate housing purposes. On February 1, 2012, the Redevelopment Agency was dissolved under state law.

# **DEBT SERVICE FUNDS:**

#### **MEASURE I**

To account for interest earnings, reserves, and payment of debt service for the bonds issued to fund the Cultural Center.

#### REDEVELOPMENT DEBT SERVICE

To account for receipts and payments related to the City's two Redevelopment areas' bonds outstanding.

#### ASSESSMENT AND IMPROVEMENT DISTRICTS

To account for proceeds from taxes and bonds used to construct public improvements benefiting specific property.

#### SUCCESSOR HOUSING CAPITAL PROJECTS

To account for proceeds from bonds used to construct housing related projects.

## **COMBINING BALANCE SHEET**

## OTHER GOVERNMENTAL FUNDS

JUNE 30, 2012

_				SPEC	IAL REVENUE			DEBT	SERVICE	CAPTIAL PROJECTS				
_							_					SUCCESSOR		
	BUI	LDING &				R	EDEVELOPMEN	IT F	REDEVELOPMEN	N ASSESSMENT HOUSING			TOTAL OTHER	
	S	TREET	MA	INTENANCE	COMMUNITY	SPECIAL	SPECIAL		DEBT	& IM	PROVEMENT	CAPITAL	GO'	VERNMENTAL
<u>1</u>	DEVE	LOPMENT	D	ISTRICTS	FACILITIES	PROGRAMS	REVENUE MEASURE I SERVICE			ISTRICTS	PROJECTS		FUNDS	
Assets														
Cash and investments	\$	2,056,882	\$	4,431,539	\$ 1,864,747	\$ 332,383	\$ -	\$ -	\$ -	\$	-	\$ -	\$	8,685,551
Receivables:														
Interest		-		-	-	-	-	978	-		-	-		978
Taxes		35,887		-	-	-	-	-	-		-	-		35,887
Accounts		68,457		-	-	378,925	-	-	-		-	-		447,382
Restricted cash and investments		-						1,236,689		. ——	1,074,146	6,220,284		8,531,119
Total assets	\$	2,161,226	\$	4,431,539	\$ 1,864,747	\$ 711,308	\$ -	\$ 1,237,667	\$ -	\$	1,074,146	\$ 6,220,284	\$	17,700,917
Liabilities and Fund Balances														
Liabilities:														
Accounts and contract payable	\$	75,876	\$	49,114	\$ -	\$ 26,286	\$ -	\$ -	\$ -	\$	-	\$ -	\$	151,276
Accrued payroll		83,721		45,138	-	20,756	-	-	-		-	121		149,736
Deposits payable		754,450		3,374,161	-	187,433	-	-	-		-	-		4,316,044
Deferred revenue		258,496		-	1,771,223	260,894	-	-	-		-	-		2,290,613
Advances from other funds											34,433	220		34,653
Total liabilities		1,172,543		3,468,413	1,771,223	495,369	=	=	-		34,433	341		6,942,322
Fund balances:						'								
Restricted		988,683		963,126	93,524	215,939		1,237,667	-		1,039,713	6,219,943		10,758,595
Total fund balances		988,683		963,126	93,524	215,939		1,237,667			1,039,713	6,219,943		10,758,595
Total liabilities and fund balances	\$	2,161,226	\$	4,431,539	\$ 1,864,747	\$ 711,308	\$ -	\$ 1,237,667	\$ -	\$	1,074,146	\$ 6,220,284	\$	17,700,917

### OTHER GOVERNMENTAL FUNDS

# COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES FOR THE YEAR ENDED JUNE 30, 2012

		SPE	CIAL REVENUI	E		DEBT	SERVICE	CAPITAL P	<u></u>	
	BUILDING & STREET DEVELOPMENT	MAINTENANCE DISTRICTS	COMMUNITY FACILITIES	SPECIAL PROGRAMS	REDEVELOPMENT SPECIAL REVENUE	MEASURE I	REDEVELOPMEN DEBT SERVICE	ASSESSMENT & IMPROVEMENT DISTRICTS	SUCCESSOR HOUSING CAPITAL PROJECTS	TOTAL OTHER GOVERNMENTAL FUNDS
Revenues:										
Taxes and fees	\$ -	\$ 2,461,859	\$ 1,619,068	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 4,080,927
Licenses and permits	1,197,290	-	-	-	-	-	-	-	-	1,197,290
Investment income	9,790	-	-	1,138	70,282	76,556	81,823	-	-	239,589
Intergovernmental	642,981	-	-	1,346,963	-	-	-	-	-	1,989,944
Charges for services	669,962	-	-	133,586	-	-	-	-	-	803,548
Fines, forfeitures and penalties	62,295	-	-	-	-	-	-	-	-	62,295
Other	656				175,674	-	-	-		176,330
Total revenues	2,582,974	2,461,859	1,619,068	1,481,687	245,956	76,556	81,823	-		8,549,923
Expenditures: Current:										
General government	2,357,050	-	-	-	-	-	-	-	-	2,357,050
Public safety	-	-	1,243	1,531,970	-	-	-	-	-	1,533,213
Public works	1,029,033	-	-	41,399	-	-	-	-	-	1,070,432
Community services	-	3,490,527	18,164	18,966	-	-	-	-	-	3,527,657
Redevelopment	-	-	-	-	921,436	-	-	-	341	921,777
Debt service:										
Principal	-	-	-	-	-	1,050,000	2,217,334	-	-	3,267,334
Interest and fiscal charges	-	-	-	-	-	149,544	1,735,570	-	-	1,885,114
Total expenditures	3,386,083	3,490,527	19,407	1,592,335	921,436	1,199,544	3,952,904	-	341	14,562,577
Excess (deficiency) of revenues over (under) expenditures	(803,109)	(1,028,668)	1,599,661	(110,648)	(675,480)	(1,122,988)	(3,871,081)	-	(341)	(6,012,654)
Other financing sources (uses):										
Transfers in	555,000	597,340	-	179,885	_	1,122,985	3,870,341	811	6,220,284	12,546,646
Transfers out	(108,509)	-	(1,922,404)	-	(30,487,330)	-	-	(119,523)	-	(32,637,766)
Total other financing sources (uses)	446,491	597,340	(1,922,404)	179,885	(30,487,330)	1,122,985	3,870,341	(118,712)	6,220,284	(20,091,120)
Special item:										
Extraordinary gain (loss)	-	-	322,743		(8,931,269)	-	(6,963,318)	-		(15,571,844)
Net change in fund balance	(356,618)	(431,328)	-	69,237	(40,094,079)	(3)	(6,964,058)	(118,712)	6,219,943	(41,675,618)
Fund balances, beginning of year										
as previously reported	1,371,457	1,406,691	93,524	149,397	40,094,079	1,237,670	6,964,058	1,158,425	-	52,475,301
Prior period adjustment	(26,156)	(12,237)		(2,695)		-				(41,088)
Fund balances, beginning of year, restated	1,345,301	1,394,454	93,524	146,702	40,094,079	1,237,670	6,964,058	1,158,425		52,434,213
Fund balances, end of year	\$ 988,683	\$ 963,126	\$ 93,524	\$ 215,939	\$ -	\$ 1,237,667	\$ -	\$ 1,039,713	\$ 6,219,943	\$ 10,758,595

## COMBINING SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL - ALL SPECIAL REVENUE FUNDS FOR THE YEAR ENDED JUNE 30, 2012

		BU	JILDING & STRE	ET DE	VELOPMENT		
	 BUDGETED	) AMO	UNTS			W	ARIANCE ITH FINAL
	ORIGINAL		FINAL		ACTUAL		BUDGET VE/(NEGATIVE)
Revenues:	_		_		_		
Licenses and permits	\$ 493,000	\$	493,000	\$	1,197,290	\$	704,290
Investment income	20,000		20,000		9,790		(10,210)
Intergovernmental	690,246		690,246		642,981		(47,265)
Charges for services	810,500		810,500		669,962		(140,538)
Fines, forfeits and penalties	-		<del>-</del>		62,295		62,295
Other	 1,000		1,000		656		(344)
Total revenues	2,014,746		2,014,746		2,582,974		568,228
Expenditures:							
Current:							
General government	2,737,761		2,737,761		2,357,050		380,711
Public works	 985,397		1,007,500		1,029,033		(21,533)
Total expenditures	3,723,158		3,745,261		3,386,083		359,178
Excess (deficiency) of revenues over (under) expenditures	 (1,708,412)		(1,730,515)		(803,109)		927,406
Other financing sources (uses):							
Transfers in	930,000		930,000		555,000		(375,000)
Transfers out	 (382,547)		(385,508)		(108,509)		276,999
Total other financing sources (uses)	547,453		544,492		446,491		(98,001)
Net change in fund balance	\$ (1,160,959)	\$	(1,186,023)		(356,618)	\$	829,405
Fund balance, beginning of year	 				1,371,457		
Prior period adjustment					(26,156)		
Fund balance, end of year				\$	988,683		

# COMBINING SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL - ALL SPECIAL REVENUE FUNDS FOR THE YEAR ENDED JUNE 30, 2012

	MAINTENANCE DISTRICTS												
		BUDGETED	) AMO	UNTS			W	ARIANCE ITH FINAL					
		ORIGINAL		FINAL	ACTUAL			BUDGET VE/(NEGATIVE)					
Revenues:													
Taxes and fees	\$	2,458,234	\$	2,458,234	\$	2,461,859	\$	3,625					
Total revenues		2,458,234		2,458,234		2,461,859		3,625					
Expenditures:													
Current:													
Community services		4,621,941		4,780,766		3,490,527		1,290,239					
Total expenditures		4,621,941		4,780,766		3,490,527		1,290,239					
Excess (deficiency) of revenues over (under) expenditures		(2,163,707)		(2,322,532)		(1,028,668)		1,293,864					
Other financing sources (uses):													
Transfers in		441,984		597,340		597,340		-					
Total other financing sources (uses)		441,984		597,340		597,340		-					
Net change in fund balance	\$	(1,721,723)	\$	(1,725,192)		(431,328)	\$	1,293,864					
Fund balance, beginning of year						1,406,691							
Prior period adjustment						(12,237)							
Fund balance, end of year					\$	963,126							

# COMBINING SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL - ALL SPECIAL REVENUE FUNDS FOR THE YEAR ENDED JUNE 30, 2012

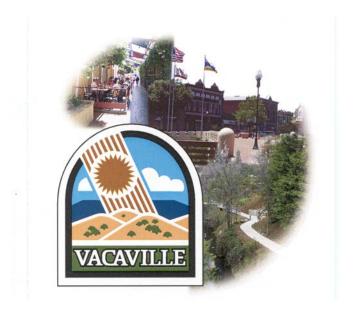
	BUDGETED	) AMO	UNTS			W	ARIANCE ITH FINAL BUDGET						
(	ORIGINAL		FINAL	ACTUAL			VE/(NEGATIVE)						
					_								
\$	1,489,691	\$	1,489,691	\$	1,619,068	\$	129,377						
-	1,489,691		1,489,691		1,619,068		129,377						
					4.040		(4.0.40)						
	-		-				(1,243)						
					-		(18,164)						
	-		-				(19,407)						
	1,489,691		1,489,691		1,599,661		109,970						
	500,000		500,000		-		(500,000)						
	(1,989,691)		(1,989,691)		(1,922,404)		67,287						
	(1,489,691)		(1,489,691)		(1,922,404)		(432,713)						
	-		-		322,743		-						
\$	-	\$	-		-	\$	(322,743)						
					93,524								
				\$	93,524								
	\$	ORIGINAL  \$ 1,489,691  1,489,691  1,489,691  500,000 (1,989,691) (1,489,691) -	ORIGINAL  \$ 1,489,691 \$ 1,489,691	BUDGETED AMOUNTS  ORIGINAL FINAL  \$ 1,489,691 \$ 1,489,691  1,489,691 1,489,691   1,489,691 1,489,691  500,000 500,000 (1,989,691) (1,989,691) (1,489,691) (1,489,691)	BUDGETED AMOUNTS  ORIGINAL FINAL  \$ 1,489,691 \$ 1,489,691 \$  1,489,691 1,489,691   1,489,691 1,489,691  500,000 500,000 (1,989,691) (1,989,691) (1,489,691)  (1,489,691) (1,489,691)	ORIGINAL         FINAL         ACTUAL           \$ 1,489,691         \$ 1,489,691         \$ 1,619,068           1,489,691         1,489,691         1,619,068           -         -         -         18,164           -         -         -         19,407           1,489,691         1,489,691         1,599,661           500,000         500,000         -           (1,989,691)         (1,989,691)         (1,922,404)           (1,489,691)         (1,489,691)         (1,922,404)           -         -         322,743           \$         -         -           93,524	BUDGETED AMOUNTS  ORIGINAL  \$ 1,489,691 \$ 1,489,691 \$ 1,619,068 \$  1,489,691 1,489,691 1,619,068						

# COMBINING SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE **BUDGET AND ACTUAL - ALL SPECIAL REVENUE FUNDS** FOR THE YEAR ENDED JUNE 30, 2012

SPECIAL PROGRAMS
MOUNTS

VARIANCE

	E	BUDGETED	AMOUN	ITS		W	WITH FINAL BUDGET			
	ORIG	INAL		FINAL	ACTUAL		VE/(NEGATIVE)			
Revenues: Investment income Intergovernmental Charges for services	\$	- - -	\$ - 582,585 -		\$ 1,138 1,346,963 133,586		1,138 764,378 133,586			
Total revenues				582,585	1,481,687		899,102			
Expenditures: Current:										
Public safety		-		539,517	1,531,970		(992,453)			
Public works		-		43,068	41,399		1,669			
Community services					 18,966		(18,966)			
Total expenditures				582,585	 1,592,335		(1,009,750)			
Excess (deficiency) of revenues over (under) expenditures					(110,648)		(110,648)			
Other financing sources (uses): Transfers in Transfers out		- -		- (5,161)	179,885 -		179,885 5,161			
Total other financing sources (uses)		_		(5,161)	179,885		185,046			
Net change in fund balance	\$	-	\$	(5,161)	69,237	\$	74,398			
Fund balance, beginning of year					149,397					
Prior period adjustment					 (2,695)					
Fund balance, end of year					\$ 215,939					



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### INTERNAL SERVICE FUNDS

Internal Service Funds are used to finance and account for goods and special activities and services performed by a designated department for other departments in the City on a cost reimbursement basis.

The concept of major funds introduced by GASB Statement 34 does not extend to internal service funds because they do not do business with outside parties. GASB Statement 34 requires that for the Statement of Activities, the net revenues or expenses of each internal service fund be eliminated by netting them against the operations of the other City departments which generated them. The remaining balance sheet items are consolidated with these same funds in the Statement of Net Assets.

However, internal service funds are presented separately in the Fund financial statements, including the funds below.

#### **CENTRAL SERVICES**

To account for all the centralized purchases which are in turn charged back to the operating department upon usage. The activity includes Central Stores, Fuel Station and Garage.

#### VEHICLE REPLACEMENT

To account for the acquisition of replacement equipment. Charges are levied to departments on a straight line replacement basis in order to ensure funds are available when the equipment becomes obsolete.

#### TECHOLOGY REPLACEMENT

To account for the acquisition of techology equipment. Charges are levied to departments on a straight line replacement basis in order to ensure funds are available when the equipment becomes obsolete.

#### **INSURANCE**

To account for premium costs and self-insured claim losses for the following risks: property-related, workers' compensation, unemployment, vehicle-related, and general liability.

#### **EMPLOYEE BENEFITS**

To account for sick and vacation leave payoffs related to employee retirements, and other postemployment benefits (OPEB) that are held by California Employers' Retiree Benefit Trust (CERBT) Fund in an irrevocable trust established by PERS to pre-fund OPEB.

### INTERNAL SERVICE FUNDS

## COMBINING STATEMENTS OF NET ASSETS

JUNE 30, 2012

		ENTRAL ERVICES		VEHICLE PLACEMENT		CHOLOGY PLACEMENT	IN	SURANCE		LOYEE IEFITS		TOTAL
Assets												
Current assets:	Φ.	405.000	Φ.	0.007.047	Φ.	450.705	Φ.	E 070 EE0	Φ.		Φ.	0.007.404
Cash and investments Receivables:	\$	165,283	\$	2,307,647	\$	450,705	\$	5,373,556	\$	-	\$	8,297,191
Accounts		62,524		_		_		_		_		62,524
Employee benefits		02,324		- -		_		-		12,015		712,015
Inventories - supplies		166,433		_				-		-		166,433
Total current assets		394,240		2,307,647		450,705		5,373,556	7	12,015		9,238,163
Non-current assets:												
Deposits		_		=		-		109,391		-		109,391
Capital assets - net of accumulated depreciation		83,809		1,022,824		564,208						1,670,841
Total non-current assets		83,809		1,022,824		564,208		109,391		-		1,780,232
Total assets		478,049		3,330,471		1,014,913		5,482,947	7	12,015		11,018,395
Liabilities												
Current liabilities:												
Accounts and contract payable		220,380		-		12,305		22,717		-		255,402
Accrued payroll		66,854		-		-		18,867		18,093		103,814
Due to other funds Claims payable - due within one year		-		-		-		1,780,000	6	93,922		693,922
, ,										-		1,780,000
Total current liabilities		287,234		-		12,305		1,821,584	7	12,015		2,833,138
Non-current liabilities:												
Deposits payable		-		-		-		1,835		-		1,835
Claims payable - due in more than a year		-		-		-		4,466,000				4,466,000
Total liabilities		287,234		-		12,305		6,289,419	7	12,015		7,300,973
Net Assets												
Invested in capital assets, net of related debt	83,809			1,022,824		564,208	-			-		1,670,841
Unrestricted	107,006			2,307,647		438,400		(806,472)		-		2,046,581
Total net assets	\$	190,815	\$	3,330,471	\$	1,002,608	\$	(806,472)	\$	-	\$	3,717,422

#### INTERNAL SERVICE FUNDS

# COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET ASSETS FOR THE YEAR ENDED JUNE 30, 2012

	CENTRAL SERVICES			CHOLOGY PLACEMENT	INSURANCE	EMPLOYEE BENEFITS	 TOTAL
Operating revenues:							
Internal service charges	\$3,026,935	\$	159,838	\$ 1,077,204	\$ 3,266,175	\$ 4,634,293	\$ 12,164,445
Operating expenses:							
Internal service expenses	3,025,658		-	841,924	2,811,720	4,634,293	11,313,595
Depreciation	3,047		217,251	213,960			 434,258
Total operating expenses	3,028,705		217,251	1,055,884	2,811,720	4,634,293	11,747,853
Income (loss) before operating transfers	(1,770)		(57,413)	21,320	454,455	-	416,592
Transfers:							
Transfers in	125,108		-	-	-	-	125,108
Transfers out	-		(229,559)	-	-	-	(229,559)
Total transfers	125,108		(229,559)	-	-	-	(104,451)
Net income (loss)	123,338		(286,972)	21,320	454,455	-	312,141
Net assets, beginning of year	91,817		3,617,443	981,288	(1,254,469)	-	3,436,079
Prior period adjustment	(24,340)		-	-	(6,458)	-	(30,798)
Net assets, end of year	\$ 190,815	\$	3,330,471	\$ 1,002,608	\$ (806,472)	\$ -	\$ 3,717,422

### INTERNAL SERVICE FUNDS

### STATEMENT OF CASH FLOWS

### FOR THE YEAR ENDED JUNE 30, 2012

	CENTRAL	VEHICLE	TECHNOLOGY		<b>EMPLOYEE</b>	
	SERVICES	REPLACEMENT	REPLACEMENT	INSURANCE	BENEFITS	TOTAL
Cash flows from operating activities:						
Receipts from customers and users	\$2,995,009	\$ 159,838	\$ 1,077,204	\$3,284,340	\$ 3,829,276	\$11,345,667
Payments to suppliers	(2,247,246)	-	(838,175)	(894,540)	(4,634,293)	(8,614,254)
Payments to employees	(711,713)	-	-	(887,449)	17,136	(1,582,026)
Claims paid				(800,982)		(800,982)
Net cash provided by (used in) operating activities	36,050	159,838	239,029	701,369	(787,881)	348,405
Cash flows from noncapital financing activities:						
Due to/(from) other funds	-	-	-	-	693,922	693,922
Transfers in	125,108	-	-	-	-	125,108
Transfers out		(229,559)				(229,559)
Net cash provided by (used in) noncapital financing activities	125,108	(229,559)			693,922	589,471
Cash flows from capital and related financing activities:						
Acquisition of capital assets		(104,970)	(64,904)			(169,874)
Net cash used in capital and related financing activities		(104,970)	(64,904)			(169,874)
Net increase in cash and cash equivalents	136,818	(174,691)	174,125	701,369	(93,959)	768,002
Cash and cash equivalents, beginning of year	28,465	2,482,338	276,580	4,672,187	93,959	7,553,529
Cash and cash equivalents, end of year	\$ 165,283	\$ 2,307,647	\$ 450,705	\$5,373,556	\$ -	\$ 8,321,531
Reconciliation of Operating Income to Net Cash Provided by (Used in) Operating Activities:						
Operating income (loss)	\$ (1,770)	\$ (57,413)	\$ 21,320	\$ 454,455	\$ -	\$ 416,592
Adjustments to reconcile operating income (loss) to net cash provided by (used for) operating activities:						
Depreciation	3,047	217,251	213,960	-	-	434,258
Changes in assets and liabilities:						
Decrease(increase) in accounts receivable	(31,926)	-	-	18,165	- (205.047)	(13,761)
Increase in employee benefits receivable		-	-	-	(805,017)	(805,017)
Decrease in inventories-supplies	5,075	-	-	-	-	5,075
Decrease in deposits	70.400	-		22,499	-	22,499
Increase in accounts and contracts payable	73,188	-	3,749	17,259	17 100	94,196
Increase (decrease) in accrued payroll	(11,564)	-	-	156	17,136	5,728
Decrease in deposits payable	-	-	-	(18,165)	-	(18,165)
Increase in claims payable  Total adjustments	37,820	217,251	217,709	207,000	(787,881)	(68,187)
•						
Net cash provided by (used for) operating activities	\$ 36,050	\$ 159,838	\$ 239,029	\$ 701,369	\$ (787,881)	\$ 348,405

# FIDUCIARY FUND FINANCIAL STATEMENTS

## **OTHER DEPOSITS**

To account for deposits received from outside parties. Some of the large items include amounts on deposit from Solano Transportation Authority, Solano County Transit, refunding of permit monies, and restitution for crimes committed.

## **SPECIAL ASSESSMENTS**

To account for monies received through property tax to pay debt service for the Special Assessment Districts.

## **SUCCESSOR AGENCY**

To account for the proceeds from the dissolution of the Redevelopment Agency.

# COMBING STATEMENT OF AGENCY FUNDS JUNE 30, 2012

	[	OTHER DEPOSITS	SPECIAL SESSMENTS	TOTAL AGENCY
Assets				
Cash and investments	\$	9,656,470	\$ 9,321,818	\$ 18,978,288
Total Assets	\$	9,656,470	\$ 9,321,818	\$ 18,978,288
Liabilities				
Deposits payable	\$	9,656,470	\$ -	\$ 9,656,470
Due to bondholders		-	 9,321,818	 9,321,818
Total Liabilities	\$	9,656,470	\$ 9,321,818	\$ 18,978,288

# STATEMENT OF CHANGES IN FIDUCIARY NET ASSETS - AGENCY FUNDS FOR THE YEAR ENDED JUNE 30, 2012

		BALANCES JLY 1, 2011	А	DDITIONS	RE	DUCTIONS	ALANCES NE 30, 2012
OTHER DEPOSITS							 
Assets							
Cash and investments	\$	7,149,124	\$	3,737,737	\$	1,230,391	\$ 9,656,470
Liabilities							
Accounts and contract payable	\$	-	\$	683,227	\$	683,227	\$ -
Deposits payable		7,149,124		3,407,078		899,732	9,656,470
Total Liabilities	\$	7,149,124	\$	4,090,305	\$	1,582,959	\$ 9,656,470

# STATEMENT OF CHANGES IN FIDUCIARY NET ASSETS - AGENCY FUNDS FOR THE YEAR ENDED JUNE 30, 2012

	BALANCES JULY 1, 2011				RE	DUCTIONS	ALANCES NE 30, 2012
SPECIAL ASSESSMENTS							
Assets							
Cash and investments	\$	9,880,304	\$	7,532,529	\$	8,091,015	\$ 9,321,818
Liabilities							
Due to bondholders	\$	9,880,304	\$	7,532,529	\$	8,091,015	\$ 9,321,818

# STATISTICAL SECTION

This part of the City of Vacaville's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information say about the government's overall financial health.

Contents	Page
Financial Trends These schedules contain trend information to help the reader understand how the government's financial performance and well-being have changed over time.	126
Revenue Capacity  These schedules contain information to help the reader assess the government's most significant local revenue source, the property tax.	132
Debt Capacity  These schedules present information to help the reader assess the affordability of the government's current levels of outstanding debt and the government's ability to issue additional debt in the future.	136
Demographic and Economic Information  These schedules offer demographic and economic indicators to help the reader understand the environment within which the government's financial activities take place.	140
Operating Information  These schedules contain service and infrastructure data to help the reader understand how the information in the government's financial report relates to the services the government provides and the activities it performs.	142

Sources: Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year.

#### Schedule 1

#### CITY OF VACAVILLE Net Assets by Component, Last Ten Fiscal Years

(accrual basis of accounting)
(expressed in thousands of dollars)

		Fiscal Year															
	 2012		2011		2010		2009		2008		2007		2006	2005	 2004	_	2003
Governmental activities Invested in capital assets, net of related debt Restricted Unrestricted	\$ 431,692 27,189 14,452	\$	407,621 27,685 70,762	\$	422,965 15,519 68,304	\$	406,869 28,588 71,554	\$	388,546 38,832 80,491	\$	375,201 36,382 83,305	\$	362,498 33,683 74,486	\$ 340,941 43,971 65,885	\$ 310,054 55,790 62,397	\$	306,087 42,619 52,301
Total governmental activities net assets	 473,333		506,068		506,788		507,011		507,869		494,888		470,666	 450,798	 428,240		401,006
Business-type activities Invested in capital assets, net of related debt Unrestricted	 214,851 79,401		216,439 75,025		213,956 78,818		194,484 88,016		187,090 91,178		180,813 88,653		159,094 94,960	 146,253 100,600	 150,320 95,617		142,676 77,227
Total business-type activities net assets	 294,252		291,464		292,774	_	282,500	_	278,268		269,466		254,053	 246,853	 245,937		219,903
Primary government Invested in capital assets, net of related debt Restricted Unrestricted	 646,543 27,189 93,853		624,060 27,685 145,787		636,921 15,519 147,122		601,353 28,588 159,570		575,636 38,832 171,669		556,014 36,382 171,958		521,591 33,683 169,446	 487,194 43,971 166,485	 460,374 55,790 158,014		448,763 42,619 129,528
Total primary government net assets	\$ 767,585	\$	797,532	\$	799,562	\$	789,511	\$	786,137	\$	764,354	\$	724,720	\$ 697,650	\$ 674,177	\$	620,909

The City of Vacaville implemented GASB 34 for the fiscal year ended June 30, 2003. Information prior to the implementation of GASB 34 is not available.

#### Schedule 2

# CITY OF VACAVILLE Changes in Net Assets, Primary Government Last Ten Fiscal Years

(accrual basis of accounting)
(expressed in thousands of dollars)

	2012	2011	2010	2009	Fisca 2008	ıl Year 2007	2006	2005	2004	2003	
Expenses Governmental activities Business-type	\$ 113,843 44,493		\$ 143,389 41,401			\$ 123,762 37,360			\$ 96,879 26,528		
Total primary government expenses	158,336	178,222	184,790	172,962	167,217	161,122	141,261	126,104	123,408	111,306	
Program Revenues Governmental activities Business-type	33,006 46,024	41,311 43,063	45,251 40,443	39,990 37,150	40,817 37,443	52,432 43,791	46,169 36,621	36,647 32,362	35,877 44,351	42,126 31,062	
Total primary government program revenues	79,030	84,374	85,694	77,140	78,260	96,223	82,790	69,009	80,229	73,188	
Net (Expense)/Revenue Governmental activities Business-type	(80,837 <u>)</u> 1,531	(92,523) (1,325)	(98,138) (958)		(90,149) 1,192	(71,330) 6,431	(60,753) 2,282	(61,307) 4,211	(61,002) 17,823	(45,721) 	
Total primary government net expense	(79,306)	(93,848)	(99,096)	(95,822)	(88,957)	(64,899)	(58,471)	(57,096)	(43,179)	(38,118)	
General Revenues and Other Changes in Net Assets Governmental activities Business-type Total primary government	50,213 554 50,767	91,803 8,245 100,048	97,915 11,232 109,147	93,164 6,032 99,196	103,130 8,802 111,932	95,189 9,344 104,533	80,620 4,918 85,539	84,847 88 84,935	68,072 (1,285) 66,787	62,058 3,106 65,163	
Prior Period Adjustment Governmental activities Business-type Total primary government	(2,111) 703 (1,408)	- - -			-				- - - -		
Changes in Net Assets Governmental activities Business-type Total primary government	(32,735) 2,788 \$ (29,947)	6,920	(223) 10,274 \$ 10,051	(858) 4,232 \$ 3,374	12,981 9,994 \$ 22,975	23,859 15,775 \$ 39,634	19,867 7,201 \$ 27,068	23,540 4,299 \$ 27,840	7,070 16,538 \$ 23,608	16,336 10,709 \$ 27,046	

The City of Vacaville implemented GASB 34 for the fiscal year ended June 30, 2003. Information prior to the implementation of GASB 34 is not available.

#### Schedule 2a

# CITY OF VACAVILLE Changes in Net Assets, Governmental Activities Last Ten Fiscal Years

(accrual basis of accounting)
(expressed in thousands of dollars)

(expressed in thousands of dollars)										
						Il Year				
	2012	2011	2010	2009	2008	2007	2006	2005	2004	2003
Expenses										
General Government	\$ 6,803	\$ 4,633	\$ 7,540	\$ 8,594	\$ 10,388	\$ 12,627	\$ 11,034	\$ 7,878	\$ 9,488	\$ 7,870
Public Safety	46,439	45,563	46,573	46,837	45,705	40,606	36,498	34,717	32,370	29,072
Public Works	19,978	26,091	25,464	25,069	21,328	22,432	18,313	14,585	16,810	11,372
Community Services	12,423	12,467	13,490	12,578	12,856	12,128	11,964	11,368	11,605	11,017
Housing	14,637	15,209	14,567	16,189	13,795	13,013	15,348	11,290	11,600	11,528
Redevelopment	11,982	25,720	31,596	19,671	21,500	17,753	8,684	13,666	10,718	11,086
Interest on long-term debt	1,581	4,151	4,159	5,074	5,394	5,203	5,082	4,451	4,290	5,903
Total governmental activities expenses	113,843	133,834	143,389	134,012	130,966	123,762	106,922	97,954	96,879	87,847
Program Revenues										
Charges for services:										
General Government	2,866	4,359	2,737	3,266	3,827	5,147	4,215	3,892	3,197	13,436
Public Safety	3,497	3,457	4,204	4,658	4,498	4,280	4,014	3,552	2,945	2,499
Public Works	125	288	594	870	311	545	2,531	441	693	911
Community Services	6,007	5,863	5,829	5,687	5,984	5,494	5,330	5,265	5,074	4,986
Housing	975	855	661	387	397	479	761	58	57	44
Redevelopment	-	103	103	103	103	159	245	380	217	346
Operating grants and contributions	15,330	16,360	15,718	14,338	17,386	14,651	16,011	14,161	13,227	12,183
Capital grants and contributions	4,206	10,026	15,405	10,681	8,311	21,677	13,063	8,897	10,469	7,720
Total governmental activities program revenues	33,006	41,311	45,251	39,990	40,817	52,432	46,169	36,647	35,877	42,126
Net (Expense)/Revenue	(80,837)	(92,523)	(98,138)	(94,022)	(90,149)	(71,330)	(60,753)	(61,307)	(61,002)	(45,721)
General Revenues and Other Changes in Net Assets										
Taxes										
Property taxes	43,463	61,385	64,348	65,731	63,793	55,145	48,450	40,044	32,370	29,557
Sales taxes	15,766	15,218	13,787	14,077	14,984	16,474	16,116	14,357	13,432	12,325
Franchise taxes	2,461	2,441	2,383	2,352	2,248	2,643	2,004	-	-	-
Transient lodging tax	986	955	929	930	1,005	1,048	942	-	-	-
Business license tax	291	290	281	298	306	319	290	-	-	-
Excise tax	2,302	2,262	2,258	2,169	2,234	2,217	2,251	-	-	-
Gasoline tax	2,717	2,426	1,596	1,564	1,719	1,772	1,776			
Other taxes	-	-	-	-		-	-	6,241	7,574	7,183
Vehicle license taxes	-	569	290	283	417	595	596	2,105	4,278	-
Fines, penalties and forfeitures	-	-	-	-	-	-	-	-	452	442
Intergovernmental	-	-	-	-	-	-	-	-	-	6,087
Payments in lieu of services	-	-	- 0.440	- 0.000	40.057	- 0.70	-	4.700	967	-
Investment income	437	1,145	2,112	2,998	13,957	6,279	4,320	4,768	2,755	4,130
Developer contributions	- 0.74	- 2.050	7.500	-	- 0.004	-	2.705	- 0.000	-	-
Unrestricted capital contributions Loss on sale of property	2,271	3,856	7,592	431	2,861	6,863	3,785	9,283	378	(1,199)
Special Item - loss on dissolution of Redevelopment	(22.402)	-	-	-	-	-	_		-	(1,199)
Miscellaneous	(22,403) 827	667	- 1,724	1 000	1,331	- 1,791	- 58	5,347	2,294	- 527
Transfers	1,095	589	615	1,990 341	(1,725)		31	2,703	3,572	3,005
Total governmental activities	50,213	91,803	97,915	93,164	103,130	95,189	80,620	84,847	68,072	62,058
Prior period adjustment	(2,111)	91,603	97,915	- 33,104	- 100,100	95,169	- 50,020	-	-	-
Ol	(20,705)	Φ (700)	<b>A</b> (222)	A (0.50)				<b>A</b> 00.540	<b>—</b>	

The City of Vacaville implemented GASB 34 for the fiscal year ended June 30, 2003. Information prior to the implementation of GASB 34 is not available.

(720) \$

\$ (32,735) \$

**Changes in Net Assets** 

(223) \$

(858) \$ 12,981 \$

23,859 \$ 19,867 \$

23,540 \$

7,070 \$

16,336

#### Schedule 2b

### CITY OF VACAVILLE Changes in Net Assets, Business-Type Activities Last Ten Fiscal Years

(accrual basis of accounting)
(expressed in thousands of dollars)

	2012 2011 2010		2009	Fisca 2008	al Year 2007	2006	2005	2004	2003	
Expenses										
Sewer	\$ 23,792	\$ 23,464	\$ 22,611	\$ 21,284	\$ 18,710	\$ 19,800	\$ 18,230	\$ 13,831	\$ 12,683	\$ 11,266
Water	16,637	16,601	16,124	15,282	14,976	15,059	13,135	11,672	11,267	9,905
Transit	4,064	4,323	2,666	2,384	2,565	2,501	2,974	2,648	2,578	2,288
Total business-type activities expenses	44,493	44,388	41,401	38,950	36,251	37,360	34,338	28,151	26,528	23,458
Program Revenues										
Charges for services:										
Sewer	25,340	22,793	19,478	18,071	18,269	18,322	17,193	16,285	15,026	13,312
Water	14,665	14,071	13,412	12,608	12,323	11,463	10,109	10,106	10,009	9,087
Transit	503	406	377	359	411	356	363	374	343	323
Operating grants and contributions	2,109	1,696	1,674	1,675	1,812	1,810	2,090	1,947	1,568	1,600
Capital grants and contributions	3,407	4,097	5,502	4,437	4,628	11,840	6,866	3,650	17,406	6,739
Total business-type activities program revenues	46,024	43,063	40,443	37,150	37,443	43,791	36,621	32,362	44,351	31,062
Net (Expense)/Revenue	1,531	(1,325)	(958)	(1,800)	1,192	6,431	2,282	4,211	17,823	7,604
General Revenues and Other Changes in Net Assets										
Taxes	0.4	0.4	00	0.4			07	00	00	00
Property taxes	91	84	83	81	90	89	87	86	92	83
Investment income	375 1,173	946 7,439	517 10,070	(85) 4,700	2,237 1,769	1,795 5,887	(195) 2,234	965 1,332	624 1,301	2,012 3,703
Unrestricted capital contributions Miscellaneous	1,173	7,439	10,070	3,032	2,981	5,667 1,616	2,234	408	270	3,703 312
Special item	10	303	1,177	(1,355)	2,901	1,010	2,023	400	270	312
Transfers	(1,095)	(589)	(615)	(341)	1,725	(43)	(31)	(2,703)	(3,572)	(3,005)
		-								
Total business-type activities	554	8,245	11,232	6,032	8,802	9,344	4,918	88	(1,285)	3,106
Prior period adjustment	703									
Changes in Net Assets	\$ 2,788	\$ 6,920	\$ 10,274	\$ 4,232	\$ 9,994	\$ 15,775	\$ 7,201	\$ 4,299	\$ 16,538	\$ 10,709

The City of Vacaville implemented GASB 34 for the fiscal year ended June 30, 2003. Information prior to the implementation of GASB 34 is not available.

# CITY OF VACAVILLE Fund Balances, Governmental Funds, Last Ten Fiscal Years

(modified accrual basis of accounting) (expressed in thousands of dollars)

	Fiscal Year																			
		2012		2011		2010		2009		2008		2007		2006		2005		2004	_	2003
General Fund																				
Reserved	\$	_	\$	_	\$	1,278	\$	513	\$	938	\$	541	\$	899	\$	1,101	\$	815	\$	702
Unreserved	Ψ	_	Ψ	_	Ψ	3,149	Ψ	5,370	Ψ	10,664	Ψ	13,518	Ψ	14,139	Ψ	14,355	Ψ	12,322	Ψ	11,075
Nonspendable		767		2,635		-		-		-		-		-		-		-		-
Restricted		128		115		_		_		_		_		_		_		_		_
Committed		-		1,012		_		-		_		_		_		-		_		_
Assigned		667		251		_		_		_		_		_		_		_		_
Unassigned		-		(89)		-		-		-		-		-		-		-		-
_	Φ.	1 500	Φ.	` ` `	Φ.	4 407	Φ.	E 002	Φ.	11 600	Φ.	14.050	Φ.	15.020	Φ.	1E 1EC	Φ.	12 127	Φ.	11 776
Total general fund	Φ	1,562	\$	3,924	\$	4,427	\$	5,883	\$	11,602	\$	14,059	\$	15,038	\$	15,456	\$	13,137	\$	11,776
All Other Governmental Funds																				
Reserved	\$	-	\$	-	\$	66,921	\$	77,773	\$	81,231	\$	71,750	\$	67,158	\$	88,567	\$	80,957	\$	76,397
Unreserved, reported in:						,		•		•		,		·		•		,		,
Special revenue funds		-		-		16,898		17,388		15,256		17,108		16,977		2,079		3,055		2,477
Capital projects funds		-		-		9,452		(1,931)		9,782		12,674		1,343		2,918		16,193		23,646
Debt service funds		-		-		353		498		601		708		2,319		2,521		6,988		4,216
Nonspendable		1,003		2,556		-		-		-		-		-		-		-		-
Restricted		45,540		83,046		-		-		-		-		-		-		-		-
Committed		-		13,198		-		-		-		-		-		-		-		-
Assigned		21		94		-		-		-		-		-		-		-		-
Unassigned		(3,601)		(4,285)		-		-		-		-		-		-		-		-
Total all other governmental funds	\$	42,963	\$	94,609	\$	93,624	\$	93,728	\$	106,870	\$	102,240	\$	87,797	\$	96,085	\$	107,192	\$	106,737

The City of Vacaville implemented GASB 54 for the fiscal year ended June 30, 2011, which has revised classifications of fund balances.

# CITY OF VACAVILLE Changes in Fund Balances, Governmental Funds

# Last Ten Fiscal Years

(modified accrual basis of accounting) (expressed in thousands of dollars)

#### Fiscal Year

			2000 2009 2007																	
	20	)12		2011		2010		2009		2008		2007		2006		2005		2004		2003
Revenues																				
Taxes and fees	\$ 6	39,404	\$	87,292	\$	90,971	\$	91,125	\$	91,052	\$	88,262	\$	80,627	\$	66,741	\$	59,541	\$	59,239
Licenses and permits	•	1,403	*	1,022	*	877	*	1,498	*	1,596	*	2,496	*	708	*	1,628	*	1,524	*	1,490
Investment income		898		3,464		2,955		3,499		15,026		7,058		5,104		5,433		3,246		4,692
Intergovernmental	2	21,586		27,950		29,010		24,052		24,265		30,958		23,487		22,337		23,700		27,147
Charges for services	_	7,793		7,908		9,200		9,733		9,664		9,906		12,566		9,041		9,290		8,897
Fines, penalties and forfeitures		430		409		514		494		471		491		460		503		452		442
Other		764		977		966		2,047		992		3,613		704		3,590		1,448		590
Total revenues	10	02,278	-	129,022		134,493	_	132,448		143,066		142,784	_	123,656		109,273		99,201		102,498
		52,2.0					-			0,000		,		.20,000	_	.00,2.0		00,20.	-	.02,.00
Expenditures												44 =00		40.400						
General government		6,105		6,087		6,321		8,333		9,390		11,788		10,493		7,912		8,430		7,711
Public Safety	4	45,161		43,849		45,130		46,224		44,560		41,657		36,851		34,501		31,759		28,501
Public Works		5,851		6,020		6,136		6,786		7,566		7,076		6,224		6,040		5,080		4,679
Community Services		11,810		11,787		12,889		11,974		12,159		11,506		11,367		10,905		10,689		10,465
Housing		14,928		15,152		14,545		16,215		13,787		13,018		15,363		11,292		11,585		11,721
Redevelopment	1	11,818		24,598		30,789		23,868		21,533		17,531		18,042		13,354		10,270		9,209
Intergovernmental		-		-		-		-		-		-		-		-		-		300
Shared Revenues		-		-		-		-		-		-		-		-		-		300
Capital Outlay		8,423		13,012		13,378		21,071		25,755		35,607		38,123		35,542		18,673		21,615
Debt service																				
Principal		3,712		4,511		3,749		15,677		3,456		4,932		2,816		2,622		2,448		1,708
Interest and fiscal charges		2,284		4,142		4,365	_	5,088		5,313		5,874		5,572		4,670		4,301		4,393
Total expenditures	11	10,092		129,158		137,302		155,236		143,519		148,989		144,850		126,837		103,235		100,602
Excess (deficiency) of revenues																				
over (under) expenditures		(7,814)		(136)		(2,809)		(22,788)		(453)		(6,205)		(21,194)		(17,564)		(4,034)		1,895
Other Financing Sources (uses)																				
Transfers in	_	48,953		17,610		15,008		13,888		15,171		18,144		23,976		12,288		17,096		11,531
Transfers out		47,983)		(17,185)		(13,963)		(13,224)		(15,476)		(18,161)		(25,275)		(9,734)		(13,604)		(8,729)
Sale of capital assets	(	1,270		31		203		3,024		70		361		8,497		(0,701)		269		249
Issuance of debt and loans		-,270		163		-		239		2,860		19,325		5,290		1,475		449		3,099
Unrestricted capital contributions		_		-		_		-		2,000		10,020		-		5,800		-		-
Proceeds of refunding bonds																3,000				
and certificates of participation																				
Payment to refund bond escrow agent		_		-		_		-		_		_		_		-		-		-
•					_		_		_		_				_		_			_
Total other financing sources (uses)		2,240		619		1,248		3,927		2,625		19,669		12,488		9,829		4,210		6,150
Extraordinary loss	(4	45,641)				-		-		-		-		-		-				-
Net change in fund balances	\$ (5	51,215)	\$	483	\$	(1,561)	\$	(18,861)	\$	2,172	\$	13,464	\$	(8,706)	\$	(7,735)	\$	176	\$	8,045
Debt services as a percentage																	-			
of noncapital expenditures	5.	8%	-	7.0%		6.0%		14.8%		9.3%		14.0%		12.4%		13.2%		9.7%		10.5%

The City of Vacaville implemented GASB 34 for the fiscal year ended June 30, 2003. Information prior to the implementation of GASB 34 is not available.

# CITY OF VACAVILLE Assessed Value and Actual Value of Taxable Property Last Ten Fiscal Years

(expressed in thousands of dollars)

		Cit	ty										
Fiscal Year Ended June 30,	Secured	 Jnsecured	E	Less xemptions	Taxable Assesse Value	ed	Secured	Ui	nsecured	E	Less cemptions	Taxable Assessed Value	Total Direct Tax Rate
2012	\$ 9,683,318	\$ 366,082	\$	(686,886)	9,362,	514	\$ 3,348,177	\$	234,200	\$	(12,817)	3,569,560	0.518%
2011	9,926,144	383,112		(718,975)	9,590,	281	3,509,267		228,673		(13,111)	3,724,829	0.526%
2010	10,289,975	363,728		(715,811)	9,937,	892	3,631,032		230,204		(13,071)	3,848,165	0.527%
2009	10,812,770	290,993		(508,057)	10,595,	706	3,597,849		178,363		(13,122)	3,763,090	0.513%
2008	10,510,853	283,351		(403,014)	10,391,	190	2,960,637		172,093		(13,243)	3,119,487	0.493%
2007	9,011,573	259,110		(246,012)	9,024,	671	2,514,697		167,430		(13,280)	2,668,847	0.465%
2006	7,862,985	241,095		(221,247)	7,882,	833	2,360,718		149,711		(13,476)	2,496,952	0.455%
2005	7,086,380	219,210		(221,559)	7,084,	031	2,230,342		149,188		(13,464)	2,366,066	0.460%
2004	6,462,026	206,005		(193,433)	6,474,	598	2,041,732		137,780		(13,520)	2,165,993	0.479%
2003	5,991,020	193,142		(183,501)	6,000,	661	1,925,870		130,812		(13,377)	2,043,305	0.480%

The City of Vacaville implemented GASB 34 for the fiscal year ended June 30, 2003. Information to complete the total direct tax rate calculation prior to the implementation of GASB 34 is not available.

Source: Solano County Auditor-Controller's Office

Note: The assessed value is 100 percent of actual value for all types of secured and unsecured property. Tax rates are per \$1,000 of assessed value.

# CITY OF VACAVILLE Direct and Overlapping Property Tax Rates Last Ten Fiscal Years

	Fiscal Year													
	2012	2011	2010	2009	2008	2007	2006	2005	2004	2003				
City Direct Rates:														
City basic rate	0.27354%	0.27350%	0.27350%	0.27343%	0.27352%	0.27362%	0.27370%	0.27381%	0.27395%	0.27402%				
Redevelopment agency	1.03087%	1.03084%	1.03083%	1.03076%	1.03085%	1.03095%	1.03103%	1.03114%	1.03128%	1.03135%				
Total City Direct Rate	0.51806%	0.52590%	0.52677%	0.51289%	0.49309%	0.46522%	0.45536%	0.45973%	0.47914%	0.47972%				
Overlapping Rates:														
Basic Levy*	1.00000%	1.00000%	1.00000%	1.00000%	1.00000%	1.00000%	1.00000%	1.00000%	1.00000%	1.00000%				
Dixon Unified School Bonds	0.06717%	0.05170%	0.05456%	0.00000%	0.00000%	0.00000%	0.00000%	0.00000%	0.00000%	0.00000%				
Dixon USD GOB Series 2005				0.02131%	0.01958%	0.02335%	0.02902%	0.00000%	0.00000%	0.00000%				
Dixon USD GOB Series 2006				0.00844%	0.00898%	0.00829%	0.00000%	0.00000%	0.00000%	0.00000%				
Dixon USD State Repay				0.00000%	0.00000%	0.00000%	0.00000%	0.00000%	0.00000%	0.00000%				
DUSD GOB Series 2003				0.01724%	0.01808%	0.01760%	0.01440%	0.04387%	0.05227%	0.00000%				
Fairfield/Suisun USD GOB 2002S	0.05313%	0.05206%	0.05071%	0.01894%	0.01852%	0.02066%	0.02252%	0.02351%	0.04918%	0.05732%				
Fairfield/Suisun USD GOB 2004S				0.02152%	0.02005%	0.02097%	0.02345%	0.02770%	0.00000%	0.00000%				
Sc Fld State Wtr Prj Zone Ben#1	0.02000%	0.02000%	0.02000%	0.02000%	0.02000%	0.02000%	0.02000%	0.02000%	0.02000%	0.02000%				
Scc Gob Series 2003A	0.02016%	0.01945%	0.01846%	0.01240%	0.01189%	0.01211%	0.01643%	0.01532%	0.01432%	0.00000%				
Solano Community College Gob Series 2006B				0.00258%	0.00269%	0.00336%	0.00000%	0.00000%	0.00000%	0.00000%				
City of Vacaville	0.03087%	0.03084%	0.03083%	0.03076%	0.03085%	0.03095%	0.03103%	0.03114%	0.03128%	0.03135%				
Vacaville Unified School Bonds	0.06941%	0.06315%	0.05906%	0.00000%	0.00000%	0.00000%	0.00000%	0.00000%	0.00000%	0.00000%				
VV USD GOB Refunding Ser 2005				0.02109%	0.02256%	0.02293%	0.02388%	0.00000%	0.00000%	0.00000%				
VV USD GOB Series 2005				0.01107%	0.01095%	0.02617%	0.02602%	0.00000%	0.00000%	0.00000%				
VV USD Meas V GOB Series 2007				0.01590%	0.02055%	0.00000%	0.00000%	0.00000%	0.00000%	0.00000%				
VV USD Meas V GOB Series 2002				0.00000%	0.00000%	0.00000%	0.00000%	0.02289%	0.02361%	0.05741%				
VV USD Meas V GOB Series 2003				0.00000%	0.00000%	0.00000%	0.00000%	0.02379%	0.03001%	0.00000%				
	1.26074%	1.23720%	1.23362%	1.20125%	1.20470%	1.20639%	1.20675%	1.20822%	1.22067%	1.16608%				

#### **NOTES**

Total Direct Rate is the weighted average of all individual direct rates applied by the government preparing the statistical section information.

RDA rate is based on the largest RDA tax rate areas (TRA) and includes only the rate(s) from indebtedness adopted prior to 1989 per California State statute. RDA direct and overlapping rates are applied only to the incremental property values.

\*In 1978, California voters passed Proposition 13 which set the property tax rate at a 1.00% fixed amount. This 1.00% is shared by all taxing agencies for which the subject property resides within. In addition to the 1.00% fixed amount, property owners are charged taxes as a percentage of assessed property value for the payment of any voter approved bonds.

Starting 2010, tax rates are reported by agency not by bond.

Source: HDL Coren & Cone, Solano County Assessor 2002/03 - 2011/12 Tax Rate Table

Schedule 7

# CITY OF VACAVILLE Principal Property Tax Payers Current Year and Ten Years Ago

		2012			2003	
			Percentage of			Percentage of
			Total City			Total City
	Taxable		Taxable	Taxable		Taxable
Taxpayer	Assessed Value	Rank	Assessed Value	Assessed Value	Rank	Assessed Value
Genentech Inc.	\$ 1,106,750,624	1	11.821%	\$ 353,599,474	1	5.893%
Alza Corporation	136,071,994	2	1.453%	105,501,633	2	1.758%
CPG Finance II LLC	95,802,881	3	1.023%	49,427,500	3	0.824%
Nut Tree Retail LLC	72,374,716	4	0.773%			
Novartis Pharmaceuticals	61,660,211	5	0.659%			
State Compensation Insurance Fund	56,524,311	6	0.604%			
Irving and Varda Rabin Trust	46,367,519	7	0.495%			
Lucky Fla NoCal Investor LLC	43,823,682	8	0.468%			
6801 Leisure Town Road	38,473,137	9	0.411%			
Sequoia Equities-River Oaks	37,642,445	10	0.402%			
Glacier River Oaks Corporation				34,229,841	4	0.570%
Chiron Corporation				34,141,223	5	0.569%
Travis Credit Union				29,882,428	6	0.498%
RM Vacaville Limited				29,876,807	7	0.498%
Lucky Stores Inc				28,959,542	8	0.483%
Walmart Stores Inc				28,816,343	9	0.480%
Anthony A. Batarse Jr. Trust				20,144,599	10	0.336%

Source: HDL Coren & Cone, Solano County 2002/03 & 2011/2012 Combined Tax Rolls.

# CITY OF VACAVILLE Property Tax Levies and Collections Last Ten Fiscal Years

### Collected within the Fiscal Year of the Levy

Total	Col	lections	to Date

Fiscal Year Ended June 30,	 xes Levied for e Fiscal Year	Amount	Percentage of Levy	pplemental/Prior ears Collections	Amount	Percentage of Levy
2012	\$ 11,259,697	\$11,259,697	100.00%	\$ 84,765	\$ 11,344,462	100.75%
2011	10,140,845	10,140,845	100.00%	215,790	10,356,635	102.13%
2010	10,344,568	10,344,568	100.00%	(50,956)	10,293,612	99.51%
2009	11,436,989	11,436,990	100.00%	54,823	11,491,812	100.48%
2008	11,789,745	11,789,745	100.00%	597,191	12,386,936	105.07%
2007	10,858,100	10,858,100	100.00%	945,990	11,804,090	108.71%
2006	9,763,689	9,763,689	100.00%	1,681,759	11,445,448	117.22%
2005	9,117,083	9,117,083	100.00%	1,266,370	10,383,453	113.89%
2004	9,171,388	9,171,388	100.00%	624,167	9,795,555	106.81%
2003	8,598,358	8,598,358	100.00%	528,975	9,127,333	106.15%

#### NOTES

Article XIII A of the California Constitution (more commonly known as Proposition 13) limits ad valorem taxes on real property to one percent of value plus taxes necessary to pay indebtedness approved by voters prior to July 1, 1978. The Article also establishes the 1975/76 assessed valuation as the base and limits annual increases to the cost of living, not to exceed two percent, for each year thereafter. Property may also be reassessed to full market value after a sale, transfer of ownership, or completion of new construction. The State is prohibited under the article from imposing new ad valorem, sales or transactions taxes on real property. Local government may impose special taxes (except on real property) with the approval of two-thirds of the qualified electors.

In addition to the City's property tax levies for voter-approved debt, Solano County levies property taxes limited to \$1 to \$100 of assessed valuation for county, cities, schools and special districts operating expenses. This additional property tax levy is distributed to the different governmental agencies under the State mandated alternate method of apportioning taxes (commonly referred to as the "Teeter Plan") whereby all local agencies, including cities, receive from the county 100% of their respective shares of the amount of ad valorem taxes levied, without regard to the actual collection of the taxes levied. This method was placed in effect by Solano County in the 1965/1966 tax year and remains in effect unless the County Board of Supervisors orders its discontinuance.

Source: Solano County Auditor Controller's Office.

Schedule 9

# CITY OF VACAVILLE Ratios of Outstanding Debt by Type Last Ten Fiscal Years

			Gov	ernmental Activiti	es			Business-T	ype Activiti	es				
			Certificates			Special	Total	State			Total		Percentage	
Fiscal		Redevelopment	of	Redevelopment	Capital	Assessment	Governmental	Revolving	Capital	City	Business-type	<b>Total Primary</b>	of Personal	Per
Year	City Loans	Loans	Participation	Bonds	Leases	Bonds	Activities	Loan	Leases	Loans	Activities	Government	Income	Capita
2012 *	\$2,776,805	\$ -	\$ 2,285,000	\$ -	\$3,264,085	\$19,305,000	\$ 27,630,890	\$81,800,867	\$363,011	\$ -	\$ 82,163,878	\$ 109,794,768	4.19%	1,192
2011	2,844,305	1,063,120	3,335,000	60,630,770	3,680,095	22,325,000	93,878,290	56,011,966	423,840	104,956	56,540,762	150,419,052	6.11%	1,617
2010	3,353,055	1,202,228	4,330,000	63,144,510	3,878,801	31,740,000	107,648,594	59,286,601	482,232	204,956	59,973,789	167,622,383	5.98%	1,723
2009	3,420,555	1,412,320	5,270,000	65,329,440	4,225,557	36,440,000	116,097,872	62,475,097	538,283	304,956	63,318,336	179,416,208	6.66%	1,860
2008	3,620,769	1,616,772	17,375,000	68,095,560	4,386,742	38,910,000	134,004,843	65,579,716	365,883	404,956	66,350,555	200,355,398	7.62%	2,068
2007	1,587,485	1,809,596	18,540,000	69,572,870	4,180,923	42,625,000	138,315,874	65,621,100	62,507	-	65,683,607	203,999,481	7.82%	2,114
2006	2,007,430	1,792,420	19,645,000	53,386,370	4,466,613	46,130,000	127,427,833	68,437,147	120,000	-	68,557,147	195,984,980	7.68%	2,033
2005	810,607	2,073,587	20,695,000	51,862,330	3,382,546	11,913,650	90,737,720	71,179,114	-	-	71,179,114	161,916,834	6.44%	1,680
2004	955,046	1,586,616	21,700,000	52,930,750	2,798,023	47,145,000	127,115,435	61,980,796	-	-	61,980,796	189,096,231	7.68%	1,989
2003	1,337,052	1,450,328	22,026,539	50,669,473	2,580,129	51,450,000	129,513,521	54,307,953	-	-	54,307,953	183,821,474	7.81%	1,957

<sup>\*</sup>On February 1, 2012 the Redevelopment Agency was dissolved under state law. See Footnote 15 for further discussion.

# CITY OF VACAVILLE Direct and Overlapping Debt As of June 30, 2012

City Assessed Valuation	\$ 9,362,513,651
Redevelopment Agency Incremental Valuation	 3,569,560,470
Adjusted Assessed Valuation	\$ 5,792,953,181

				Es	timated Share
	Percentage			of	Overlapping
	Applicable	Ou	tstanding Debt		Debt
	(1)				
Overlapping Debt Repaid with Property Taxes:					
Solano County Community College District	19.899%	\$	104,445,090	\$	20,783,528
Dixon Unified School District	0.503%		26,529,523		133,444
Fairfield-Suisun Joint Unified School District	0.122%		84,390,000		102,956
Vacaville Unified School District	84.394%		87,125,957		73,529,080
City of Vacaville Community Facilities District No. 2	100.000%		1,925,000		1,925,000
City of Vacaville 1915 Act Bonds	100.000%		19,305,000		19,305,000
Total overlapping debt repaid with property taxes			323,720,570		115,779,008
Overlapping Other Debt:					
Solano County Certificates of Participation	18.963%		117,170,000		22,218,947
Solano County Pension Obligations	18.963%		78,880,000		14,958,014
Solano County Board of Education Certificates of Participation	18.963%		2,230,000		422,875
Dixon Unified School District Certificates of Participation	0.503%		10,280,000		51,708
Fairfield-Suisun Joint Unified School District Certificates of Participation	0.122%		1,658,826		2,024
Travis Unified School District Certificates of Participation	61.310%		35,140,000		21,544,334
Vacaville Unified School District Certificates of Participation	84.394%		12,814,255		10,814,462
Total Overlapping other debt			258,173,081		70,012,364
Total Overlapping debt		\$	581,893,651		185,791,372
City direct debt					2,285,000
Total direct and overlapping debt				\$	188,076,372 (2
					- / / -

### NOTES

Source: California Municipal Statistics, Inc.

<sup>(1)</sup> Percentage of overlapping agency's assessed valuation located within boundaries of the City.

<sup>(2)</sup> Excludes tax and revenue anticipation notes, enterprise revenue, mortgage revenue and tax allocation bonds and non-bonded capital lease obligations.

# CITY OF VACAVILLE Legal Debt Margin Information

## **Last Ten Fiscal Years**

(expressed in thousands of dollars)

	 2012		2011	2010		2009		Fiscal Yea 2008	ır	2007	2	006		2005		2004		2003
Assessed value	\$ 9,362,514	\$ 9,	590,281	\$ 9,937,892	\$10	0,595,706	\$10	),391,190	\$9	,024,671	\$7,8	82,834	\$7	,084,031	\$6	6,474,598	\$6	,000,661
Conversion percentage	25%		25%	25%		25%		25%		25%		25%		25%		25%		25%
Adjusted assessed valuation	2,340,629	2,	397,570	2,484,473	2	2,648,927	2	2,597,798	2	,256,168	1,9	70,708	1	,771,008	1	1,618,650	1	,500,165
Debt limit percentage	15%		15%	15%		15%		15%		15%		15%		15%		15%		15%
Debt limit	351,094		359,636	372,671		397,339		389,670		338,425	2	95,606		265,651		242,797		225,025
Total net debt applicable to limit:	-		-	-		-		-		-		-		-		-		-
General obligation bonds	 			 											_			
Legal debt margin	\$ 351,094	\$	359,636	\$ 372,671	\$	397,339	\$	389,670	\$	338,425	\$ 2	95,606	\$	265,651	\$	242,797	\$	225,025
Total net debt applicable to the limit as a percentage of debt limit	0.00%	0	.00%	0.00%		0.00%	(	0.00%	(	0.00%	0.	00%		0.00%		0.00%		0.00%

Source: HDL Coren & Cone, Solano County 2001/2002 - 2010/2011 Combined Tax Rolls.

# CITY OF VACAVILLE Pledged-Revenue Coverage

Last Ten Fiscal Years

(expressed in thousands of dollars)

#### **Water Revenue Bonds**

**Tax Allocation Bonds** 

					Debt Service			Deb			
Fiscal		ater	Less Operating	Net Available				Tax			
Year	Year Revenue		Expenses (1)	Revenue	Principal	Interest	Coverage	Increment (2)	Principal	Interest	Coverage
2012	\$	15,976	\$ 14,070	1,906	-	-	-	\$ -	\$ 1,89	8 \$ 3,241	-
2011		15,712	14,464	1,248	-	-	-	33,824	2,51	4,125	5.09
2010		15,386	14,127	1,259	-	-	-	37,108	2,18	5 3,475	6.56
2009		14,797	13,327	1,470	-	-	-	37,083	2,76	6 3,337	6.08
2008		13,650	13,048	602	-	-	-	30,339	1,47	7 3,715	5.84
2007		16,975	13,189	3,786	-	-	-	28,911	2,68	3,308	4.82
2006		12,696	10,879	1,817	-	-	-	24,817	1,13	6 2,614	6.62
2005		11,503	10,300	1,203	-	-	-	23,463	1,06	8 2,674	6.27
2004		12,424	9,488	2,936	-	-	-	21,794	1,01	1 2,736	5.82
2003		11,515	8,247	3,268	-	-	-	19,730	1,01	1 2,956	4.97

#### NOTE

Water Revenue Bonds paid in full fiscal year 1994/95--no outstanding revenue bond indebtedness

<sup>(1)</sup> Expenses-exclude depreciation and debt service.

<sup>(2)</sup> Due to the dissolution of the redevelopment agency in 2012, the tax allocation bonds secured by property tax increments will now be repaid from the Redevelopment Property Tax Trust Fund of the successor agency.

Schedule 13

# CITY OF VACAVILLE Demographic and Economic Statistics Last Ten Calendar Years

Year	Population (1)	Personal Income (thousands of dollars)	Per Capita Personal Income (2)	Unemployment Rate (3)		
2012	92,092	2,621,030	\$ 28,461	8.1%		
2011	93,011	2,460,792	26,457	9.2%		
2010	97,305	2,800,924	28,785	9.1%		
2009	96,450	2,695,199	27,944	8.5%		
2008	96,905	2,628,354	27,123	5.1%		
2007	96,489	2,607,808	27,027	3.8%		
2006	96,395	2,552,347	26,478	3.7%		
2005	96,371	2,512,777	26,074	4.0%		
2004	95,082	2,461,958	25,893	4.4%		
2003	93,927	2,353,717	25,059	4.9%		

Sources: (1) State of California Department of Finance

(3) State of California Employment Development Department

<sup>(2)</sup> HDL Coren & Cone

# CITY OF VACAVILLE Principal Employers Current Year and Ten Years Ago

2012 2003

	2012		2003				
Number of		Percent of Total	Number of		Percent of Total		
Employees	Rank	Employment	Employees	Rank	Employment		
3,674	1	8.64%	2,600	1	6.22%		
1,868	2	4.40%	260	10	0.62%		
1,275	3	3.00%	500	5	1.20%		
1,264	4	2.97%					
1,050	5	2.47%					
723	6	1.70%					
694	7	1.63%	600	4	1.44%		
451	8	1.06%	700	2	1.67%		
311	9	0.73%	350	8	0.84%		
300	10	0.71%					
			700	2	1.67%		
			400	6	0.96%		
			350 275	7 9	0.84% 0.66%		
	3,674 1,868 1,275 1,264 1,050 723 694 451 311	Number of Employees         Rank           3,674         1           1,868         2           1,275         3           1,264         4           1,050         5           723         6           694         7           451         8           311         9	Number of Employees         Rank         Percent of Total Employment           3,674         1         8.64%           1,868         2         4.40%           1,275         3         3.00%           1,264         4         2.97%           1,050         5         2.47%           723         6         1.70%           694         7         1.63%           451         8         1.06%           311         9         0.73%	Number of Employees         Rank         Percent of Total Employment         Number of Employees           3,674         1         8.64%         2,600           1,868         2         4.40%         260           1,275         3         3.00%         500           1,264         4         2.97%           1,050         5         2.47%           723         6         1.70%           694         7         1.63%         600           451         8         1.06%         700           311         9         0.73%         350           300         10         0.71%         700           400         350         400	Number of Employees         Rank         Percent of Total Employment         Number of Employees         Rank           3,674         1         8.64%         2,600         1           1,868         2         4.40%         260         10           1,275         3         3.00%         500         5           1,264         4         2.97%		

### **NOTES**

For Fiscal Year 2002/2003 the City of Vacaville did not include Vacaville Unified School District or itself as a major employer.

Source: State of California Employment Development Department

Schedule 15

# CITY OF VACAVILLE Full-time Equivalent City Government Employees by Function/Program Last Ten Fiscal Years

# Full-time Equivalent Employees as of June 30,

Function/Program	2012	2011	2010	2009	2008	2007	2006	2005	2004	2003
General Government										
City Attorney	4	4	4	4	4	4	4	4	4	4
City Manager	6	9	9	10	11	12	11	5	5	5
Finance	23	22	23	27	27	26	26	24	27	28
Human Resources	9	8	10	10	11	10	9	14	14	13
Information Technology	7	7	7	12	14	14	16	15	16	15
Community Development	12	15	14	14	21	22	26	22	24	25
Police Department	143	151	161	170	171	171	158	156	159	158
Fire Department	69	74	75	85	82	84	73	76	77	78
Community Services	14	16	16	16	20	20	20	17	20	20
Housing and Successor Agency	18	29	29	35	31	28	30	28	30	30
Public Works	152	168	161	174	177	174	160	162	161	160
Total	457	503	509	557	569	565	533	523	537	536

Sewer and Water Operations employees included in Public Works total.

Schedule 16

# CITY OF VACAVILLE Operating Indicators by Function/Program Last Ten Fiscal Years

**Fiscal Year** Function/Program 2012 2011 2010 2009 2008 2007 2006 2005 2004 2003 Fire **Emergency responses** 7.758 7,874 8,020 8,360 8.155 7,812 7,554 6,677 6.445 6.434 1,035 792 971 897 Inspections 1.152 1,296 1,698 1.464 1.172 634 Parks and Recreation 33.533 34,915 33.884 32.706 29.895 31.662 32,805 35.263 35.887 36.621 Number of recreation registrants 852 733 759 Number of facility rentals 568 609 611 780 910 677 648 Police Department 3,874 Physical arrests 2,966 3,504 4,051 4,303 4,264 4,133 2,877 3,024 3,877 Parking citations issued 4.184 5.193 6.582 6.359 8.090 12.649 12.114 12.574 16.767 19.711 Public Works Street resurfacing (miles) 4.19 31.20 28.40 25.90 N/A 37.90 29.25 28.00 758 420 Potholes repaired 545 336 277 98 130 104 66 57 Transit Total revenue route miles 587,521 353,354 423,357 406,916 401,288 394,636 402,164 392,119 384,806 371,450 386,624 222,367 **Passengers** 459,816 350,410 302,461 280,691 211,280 211,609 241,522 260,055 Wastewater Average daily sewage treatment 7.70 8.45 8.70 (million gallons per day) 8.52 8.29 8.45 8.25 9.97 9.20 8.10 Water 325 New Connections (meter sets) 84 214 188 166 277 290 249 202 282 Average daily consumption (thousands gallons per day) 13,398 13,847 13,913 15,571 16,385.6 16,494.7 15,318.9 13,879.2 17,840.5 12,727.6

#### NOTES

N/A-Not available, this statistic is kept on calendar rather than a fiscal year basis.

Schedule 17
CITY OF VACAVILLE
Capital Asset Statistics by Function/Program
Last Ten Fiscal Years

					Fiscal Year					
Function/Program	2012	2011	2010	2009	2008	2007	2006	2005	2004	2003
Fire										
Fire Stations	4	4	4	4	4	4	4	4	4	4
Fire Engines	12	11	11	11	11	9	8	8	8	8
Parks and Recreation										
Parks	30	30	30	30	30	30	30	33	33	33
Park Acres	513	513	513	513	513	513	513	568	568	568
Special Community Facilities	6	6	6	6	6	6	6	6	6	6
Neighborhood Centers	11	11	11	11	11	11	11	11	9	9
Police Department										
Police Stations	1	1	1	1	1	1	1	1	1	1
Police Vehicles	110	111	104	114	122	123	103	103	100	98
Police Motorcycles	9	9	9	9	9	9	9	9	9	6
Public Works										
Streets (centerline miles)	264	264	238	238	237	237	231	230	227	227
Traffic Signals	69	69	69	69	69	69	67	64	64	64
Transit Buses										
Fixed Route	15	15	12	12	12	12	12	12	12	12
Special Services	6	6	6	6	6	6	6	5	5	5
Wastewater										
Sewers (miles)	242	241	238	233	232	231	226	224	221	221
Storm Drain (miles)	144	143	140	134	134	132	128	127	125	124
Treatment Plants	1	1	1	1	1	1	3	2	2	2
Water										
Water Mains (miles)	288	286	283	278	277	276	269	267	265	264
Fire hydrants	3,467	3,453	3,413	3,348	3,338	3,320	3,231	3,207	3,166	3,146
Reservoirs	9	9	8	8	8	8	8	8	7	7
Wells	13	13	13	13	13	13	12	12	11	11



# REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Honorable Mayor and Members of City Council of the City of Vacaville Vacaville, California

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of City of Vacaville, California (City) as of and for the year ended June 30, 2012, which collectively comprise the City's basic financial statements and have issued our report thereon dated January 8, 2013. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

# **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the City's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over financial reporting.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis.

To the Honorable Mayor and Members of City Council of the City of Vacaville Vacaville, California Page 2

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies, or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above. However we identified one deficiency in internal control over financial reporting, described in the accompanying schedule of findings that we consider to be a significant deficiency in internal control over financial reporting as item 2012-01. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

# **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

This report is intended solely for the information and use of management, City Council, others within the entity, and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Badawi & Associates, CPAs Oakland, California

January 8, 2013

City of Vacaville Schedule of Findings For the year ended June 30, 2012

#### 1. SCHEDULE OF FINDINGS

## FS2012-01: Restatement of Previously Issued Financial Statements

## Criteria:

The City is responsible for the fair presentation of the financial statements in conformity with accounting principles generally accepted in the United States of America.

### **Condition:**

The City has restated its previously issued financial statements to capitalize previously recorded expenditures for the Tertiary Sewer – Filtration and Improvement project, to correct for systematic errors in the City's capital asset module which resulted in incorrect calculations of depreciation expense for infrastructure type capital assets in previous fiscal years, and to expense prepaid items related to lease agreements and pension costs.

### Cause:

The City's internal controls over financial reporting did not identify the misstatement in a timely manner. There are limited review procedures in place over the City's capital asset schedules which are prepared for financial reporting.

# **Context and Effect:**

The previously issued financial statements were not presented in conformity with accounting principles generally accepted in the United States of America.

# **Recommendation:**

We recommend that the City enhance its internal control over financial reporting to ensure complete and accurate financial reporting. The City can accomplish this by expanding its year-end closing procedures to ensure that all nonroutine and nonsystematic transactions were accounted for, the appropriate accounting standards were applied, and transactions were accounted for in the proper period.

# **Management Response:**

The City will evaluate our internal controls in accounting for and reporting capital assets by reviewing expenditures being capitalized and recalculating depreciation on a test basis. Additional procedures will ensure that transactions are appropriately accounted for in conformity with accounting principles generally accepted in the United States of America.